

# EVALUATION REPORT Mid-Term Evaluation of Implementation of the IDI Strategic Plan 2019-23

# **VOLUME II: ANNEXURES**

The Evaluation Reporting consist of 2 volumes, Volume I deals with the scope and findings, and Volume II containing the annexures with further analysis, Illustrations and detailed discussions.

Mid Term Evaluation Report: 21 FEBRUARY 2023

IDI Review Comments: [Date] Final Inception Report: [Date]

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# LIST OF ACRONYMS

BM Business Model (that the functioning of SAIs are based on)

CBC INTOSAI's Capacity Building Committee

CC Crosscutting issues

CRISP IDI's Risk and Crisis Management for SAI Performance initiative
CRR IDI Corporate Risk Register (Confidential), dated November 2021

CSOs Civic Society Organizations

ET Evaluation Team
EQ Evaluation Question
GBA Gender Based Equality

GCP Global Call for Proposals (Tier 1 or Tier 2)
GFU IDI's Global Foundation Unit (priority)

GPG Global Public Goods

GSSR Global SAI Stocktaking Report

HR Human Resources

IDC INTOSAI-Donor Cooperation

IDSC INTOSAI-Donor Steering Committee

IFPP INTOSAI Framework of Professional Pronouncements

IGS INTOSAI Global Survey

INTOSAI International Organisation of Supreme Audit Institutions

IRCP INTOSAI Regions Coordination Platform IRMS IDI's Results Measurement System

ISAM IDI's SDG Audit Model

ISSAI International Audit Standards of Supreme Audit Institutions

JC Judgement Criteria (used for each EQ)

KS Key Stakeholders

MASTERY IDI's initiative for Masterclass for SAI Leaders

MDAs Government Ministries; Departments and Agencies

MTR Mid Term Review/Evaluation
OP (annual) Operational Plan

PAR (annual) Performance and Accountability Report
PEFA Public Expenditure and Accountability Framework
PESA-P IDI's Professional Education for SAI Auditors initiative

PFMA Public Financial Management Act

PFMR Public Financial Management Regulations

pICTure IDI's initiative focussing on ICT Governance of SAIs

PMF Performance Management Framework

Portfolio Initiatives that IDI delivers

Priority Refers to the (1-4) Work Streams, (5) Bilateral Support program and (6)

GFU Global Foundations Unit

QA Quality Assurance



QAM Quality Assurance Management

QAR Quality Assurance Review

RFI Request for Information (issued by the evaluation team)

RM Risk Management

SAI Supreme Audit Institution

SBM SAI Business Model

SDG United Nation's Sustainable Development Goals 2030

SHE Stakeholder Engagement
SIGA SAI-IDC Goodwill Ambassador

SIRAM IDI's SAI Independence Rapid Advocacy Mechanism initiative

SIRC IDI's SAI Independence Resource Centre initiative

SP Strategic Plan
SPMF SAI PMF

SPMR SAI Performance Measurement & Reporting

SSU IDI's Strategic Support Unit

SYL IDI's initiative on SAI Young Leaders

TC Technical Cooperation

TAI Transparency, Accountability and Inclusiveness (audits)

TOGETHER IDI initiative for HR, Ethics and Gender for SAIs

ToR Terms of Reference (for the IDI's MTR on its SP 2019-23)

UN The United Nations

WG (INTOSAI) Working Group

WSs IDI Work Streams

WS-I IDI Work Stream – Independent SAIs
WS-P IDI Work Stream – Professional SAIs
WS-R IDI Work Stream – Relevant SAIs

WS-WG IDI Work Stream – Well Governed SAIs

# adelante knowledge and development

### **ANNEXES**

## A. Mid Term Evaluation Operating Principles

#### The operating principles of the evaluation are:

- Theory based evaluation, which focuses on context, and the highlighting of causal mechanisms i.e., understanding why events happened as they did. This approach is appropriate for an evaluation which comprises multiple operations, but where an aggregate level overview is required, and where the political features require attention.
- Change analysis: the Evaluation Team (ET) will seek to understand the casual linkages between the operation levels and initiatives, namely between the inputs and outputs of IDI and changes in SAIs.
- The Evaluation Team will conduct an organizational analysis through which the ET will look at the organizational structure and design of the IDI (the first level) to determine the extent to which these have influenced performance levels.
- Triangulation: Evidence will be strengthened through systematic interview of different stakeholders and use of documents and data to ensure impartiality and reduce the risk of bias, the methods used will promote the participation of different groups of stakeholders.
   Triangulation of the Gender Equality aspects of the IDI's organizational and initiative levels will be duly considered

#### Gender Equality and Women Empowerment (GEWE) considerations

In accordance with the IDI's guidance on gender, gender will be mainstreamed throughout the evaluation methodology by:

- gathering gender disaggregated data and mainstream gender responsiveness in the evaluation questions, including the roles, cultural beliefs (where appropriate), behaviours and nature of any changes identified for within the IDI.
- Ensuring interviews can be held with gender balance and where necessary with women only

#### **Ethical Considerations**

Interviews will be carried out in accordance with IDI's Evaluation Policy as stipulated in the ToR. All data collected will solely be used for the purpose of this evaluation, and all field notes will remain confidential and will not be turned over to public or private agencies.



# B. Evaluation Framework [As included in the Inception Report (section 6)]

1. Evaluation criteria addressed by EQs (see draft) and why this approach is proposed.

Box 1: Evaluation Criteria

Criteria	EQ 1	EQ2	EQ3	EQ4	EQ5	EQ6	EQ7	EQ8
Relevance	Х	Х						
Coherence			Х	Х				
Efficiency			Х	Х	Х			
Effectiveness				Х				
Sustainability						Х	Х	
Value Added								Х

2. High level evaluation questions proposed in the ToR and how they have been 'incorporated' into the proposed EQs (see draft below):

Box 2: High Level Evaluation Questions

8 1 1 1 1 1 1 1 1	
High level questions (ToR)	Addressed by EQ
Whether IDI's organizational structure, staffing and ways of	EQ6
working effectively support delivery of its six strategic plan	
priorities (four work streams, bilateral support and global	
foundations)?	
Whether IDI has successfully implemented its planned strategic	EQ5
shift from discrete, time bound programmes to continuous and	
regular support under work streams covering the core functions	
of SAIs, and what more needs to be done?	
Whether IDI has successfully implemented its planned strategic	EQ5
shift to integrate gender in its work, as well as its other cross-	
cutting priorities in the strategic plan, and what more needs to	
be done?	
Whether IDI has effective strategic management arrangements	EQ1; EQ4; EQ5; EQ6
to guide the delivery of its strategic plan, ensure appropriate	
accountability and lesson learning?	
Whether IDI made appropriate and timely responses to the initial	EQ6
and ongoing COVID-19 pandemic?	
Whether IDI's Global Foundations Unit has successfully	EQ4 & EQ6
transitioned from a ring-fenced unit (IDS) to an integrated part	
of IDI, and whether the relationship and responsibilities between	
the INTOSAI- Donor Cooperation and IDI are clear and	
appropriate?	
Whether IDI has successfully expanded and strengthened its	EQ3; EQ5; EQ6
partnerships to increase the breadth and depth of its support to	
SAIs?	
Whether, within the six strategic priorities, IDI has selected	EQ1; EQ2; EQ6
appropriate initiatives and delivery mechanisms to support SAIs	



in line with its strategic plan, and whether these contributed to	
improved SAI outputs and outcomes?	
Whether, from a SAI perspective, IDI's service offer adds value to	EQ 8
SAIs and is inclusive, coherent and well-coordinated, and if not,	
what could IDI and SAIs do to improve this?	

#### C. ANALYSIS OF IDI STRATEGIC PLAN 2019 - 23

The 2019-23 Strategic Plan presents IDI's purpose through its vision and mission statements and adopted core principles i.e.

#### **IDI VISION**

Effective, accountable and inclusive Supreme Audit Institutions making a difference in the quality of public sector governance and service delivery for the value and benefit of citizens.

#### **IDI MISSION**

The INTOSAI Development Initiative supports Supreme Audit Institutions in developing countries in sustainably enhancing their performance and capacities. IDI is a part of the International Organisation of Supreme Audit Institutions (INTOSAI) and works together with INTOSAI Goal Committees, Regional Organisations, SAIs and other partners for independent, well-governed, professional and relevant SAIs.

#### **IDI CORE PRINCIPLES**

IDI's work is guided by three core principles. They have developed over time through our ethos as an organisation and through our long professional and organisational experience. They reinforce each other and contribute to achieving IDI's Vision and Mission:

- Effective IDI
- Accountable IDI
- Inclusive IDI

The 2019-23 Strategic Plan presents the following priorities serving as basis for components, initiatives and activities in executing its functions i.e.-

- 1. Work stream 1: Independent SAIs
- 2. Work stream 2: Professional SAIs
- 3. Work stream 3: Well-Governed SAIs
- 4. Work stream 4: Relevant SAIs
- 5. Bilateral Support Programme
- 6. Global Foundations Unit



#### 7. Cross-cutting issues:

- Inclusiveness and Gender responsiveness
- SAI Culture and Leadership
- SAI Communication and Stakeholder Management

#### D. IDI'S PORTFOLIO OF CAPACITY DEVELOPMENT INITIATIVES & SAIS PROFILING

The IDI typology of IDI Initiatives provided is as presented in Box 7 (Note that items 1-3 are a typology of IDI initiatives, not activities. An IDI Capacity Development initiative (1) might include several activities including any of 1(a-c) and 2-5). This is of importance for the Illustration of how IDI workstreams and Portfolio align to the SAI Business Model (refer discussions in s2.1 and EQ2).

Box 3: IDI Typology

No.	Category	Definition	Sub-Categories
1	Capacity Development Initiative	A set of medium to long-term interconnected activities undertaken for the benefit of SAIs, where a SAI is expected to sign a statement of commitment <sup>1</sup> (The key characteristic here is that the entity supported is an SAI, following the Head of SAI signing a commitment statement, rather than an individual being trained or using an IDI product)	a) Professional audit initiatives (e.g., cooperative audits) b) Organisational capacity development initiatives (e.g., support to SAI strategic management, HRM, SAI stakeholder relations) c) Institutional capacity development initiatives (e.g., support to SAI independence and mandate)
2	Training Initiative	Participation in a stand-alone workshop or training (not part of a CD initiative) which exceeds 6 hours duration <sup>2</sup>	
3	Knowledge Sharing & Awareness Raising Initiative	One-off, short events such as webinars, round tables, leadership and stakeholder meetings <sup>3</sup>	
4	Technical products	GPGs, occasional papers, compendia of SAI practices, synthesis of SAI audit reports <sup>4</sup>	
5	Partnering	Working with and supporting INTOSAI committees, regions, SAI peer providers, donors; brokerage	

<sup>&</sup>lt;sup>1</sup> Internal IDI definition used for PAR classification

3 Ihid

<sup>&</sup>lt;sup>2</sup> Ibid.

<sup>&</sup>lt;sup>4</sup> Based on the Protocol for the Quality Assurance of IDI's Global Public Goods



	work (i.e., entities other than SAIs, for the ultimate benefit of SAIs)
	Efforts to advocate for policy change for the benefit of SAIs, and communications to raise awareness of the role and importance of SAIs

Source: Information provided by IDI Management

For purpose of discussions and illustrations in this report, the IDI's portfolio of products are consolidated into the following 4 categories in line with the typology above i.e.

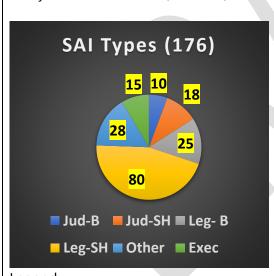
- Advocacy and Awareness
- Knowledge and Sharing
- Training
- Technical

IDI is mandated to primarily support SAIs from Developing countries, a list of 139 countries which is provided in Annexure L. In addition, 42 SAIs from developed countries however also participate in a selection of IDI initiatives bringing the total no of SAIs that IDI include in its databases to 176/177.

#### By SAI Model Type

BOX 4: ANALYSIS SAIS BY SAI MODEL (TYPE)

Analysis of IDI Portfolio (176 SAIs)



Legend:

Jud: Judicial; Leg: Legislator B: Board; SH: Single Head

The Westminster System SAI

- ▲ is an independent body that reports to parliament
- ▲ made up of professional audit experts
- ★ with less emphasis on legal compliance
- ▲ used in many Commonwealth countries (Australia, Canada, India, the UK, the

The Judicial System SAI (Court of Accounts)

- ▲ has both judicial and administrative authority
- is independent of the legislative and executive branches
- ▲ is an integral part of the judiciary
- making judgements on government's compliance with laws and regulations,
- ▲ and of the use of government funds
- mainly used in the Latin countries (Europe (France, Italy, Spain, Portugal etc.) Turkey, Latin American and francophone countries)

The Board System SAI

- ▲ like Westminster system
- A having an Audit Board composed of (i) an Audit Commission (as a decisionmaking body), and (ii) a General Executive Bureau (the executive or "operational" organ)



Caribbean, the Pacific and Sub-Saharan	n A as it is independent of the executive,		
Africa countries)	▲ helps parliament to conduct oversight		
	mainly in Asia (Indonesia, Japar		
	Republic of Korea etc.)		

#### By Size

Box 5: SAIs by SIZE OF WORKFORCE

SAI Office's Staff Size (Headcount)	TOTAL Staff		Professional Staff	
	No SAIs	Total Staff	No of SAIs	Total Staff
5 000+ Staff Member in SAI Offices	7	86 223	2	54 732
1 001 – 4 999	31	67 533	21	47 486
101 – 1 000	84	29 693	68	22 445
11 - 100	41	1 600	42	1 946
1 - 10	8	58	21	105
0 (no detailed provided on	0	0	17	0
numbers)				
TOTALS	171	185 107	171	126 714

Source: Global Survey (number of participants 171)

Note: from information supplied for the survey, in some instances SAI information are excluded for countries such as Nigeria that have not participated in the survey that could be significant in numbers. Further detail on the gender perspective is presented in sections 9 and 11.4.1.

#### **By INTOSAI Region**

Box 6: No of SAIs PER INTOSAI REGIONAL ORGANIZATION

Regional Organization	TOTALS No SAIs 177	Developing Country SAIs
AFROSAI-E	23	23
ARABOSAI	14	14
ASOSAI	26	23
CAROSAI	18	10
CREFIAF	19	21
EUROSAI	42	13
OLACEFS	20	17
PASAI	18	18
North America	2	

Source: Information supplied by IDI Management; SAI PMF Status Report by Assessment Stage (07 July 2022) & SAIs by type Report

#### By Language (Countries)

**BOX 7: COUNTIES BY LANGUAGE** 

Language	No Countries	
English	59	
French	29	



Arabic	25
Spanish	20
Portuguese	9
German	6
Russian	5

Source: https://en.wikipedia.org/wiki/List of official languages by country and territory

IDI provides its Portfolio of Products in the 4 most spoken official languages based on number of countries in i.e., Arabic, English, French and Spanish. AFROSAI-E indicated in the INTOSAI 2017-19 PAR that on regional basis it translated relevant documents (ISSAI implementation manuals and guidelines for example), accommodating the Portuguese language for the benefit of Lusophone countries.

#### By Language (IDI supporting SAIs)

Language at SAI level was not analysed for purpose of this evaluation as the regional organisation should accurately represent the language profile of members (refer analysis in Box 7 above)

#### By OECD DAC Classification

There are 139 countries classified as developing countries which can be summarised as follows: Please refer to Annexure L for details

BOX 8: CLASSIFICATION OF SAIS IN DEVELOPING COUNTRIES

DAC CLASSIFICATION	DEVELOPING	FRAGILE	TOTAL
LDC – Least developed countries	21	24	45
LMI – Low to Moderate Income countries	33	8	36
UMI – Upper-Middle-Income countries	48	6	53
(+OLI)			
TOTALS:	101	38	139

Source: PAR 2021 Highlights data

#### E. EVALUATION METHODOLOGY APPLIED AND THE INTERVENTION LOGIC

Adelante's methodology and approach to this mid-term evaluation is set out here below together with our understanding of both how the SP was developed and its Intervention Logic. This helps elaborate a methodology that is theory based and to evaluate according to the OECD DAC criteria. Our approach provides for 3 distinct phases i.e., the Inception Phase, the Analysis Phase and the third phase dealing with Presenting the Evaluation Results. requirements by IDI

The ToR stipulates that (i) all evaluations commissioned by IDI are expected to follow the IDI Evaluation Policy [dated 27 November 2019], and (ii) that methodology should clarify the OECD/DAC criteria i.e., relevance, coherence, efficiency, effectiveness, impact and sustainability, give clarity of the evaluation questions and judgement criteria. It is however



acknowledged that for the mid-term review, the impact criterion is excluded (and as such the criteria dealing with sustainability at impact level).

#### **E1. METHODOLOGY**

To conduct the evaluation of the IDI initiatives at the 3 levels (organizational, workstream and SAI levels, Adelante will follow a methodological approach which has been developed in accordance with the Terms of Reference (ToR), commissioned by IDI and in line with Adelante's response.

The evaluation approach is based on the principle of the intervention logic. For this evaluation we are working with a conceptual logic that connects the IDI inputs and outputs which those of the SAIs. This is what leads to changes that are referred as induced outputs in this conceptual intervention logic.

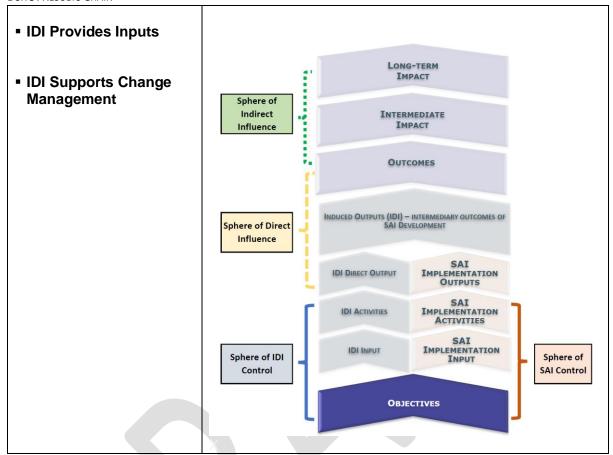
#### This evaluation covers:

- (i) the relevance of what is done: the responsiveness to the needs as perceived during the formulation of the SP
- (ii) the coherence with IDI mandates/ INTOSAI policies
- (iii) the effectiveness of IDI delivery: are priorities implemented? Does it produce the expected outputs, the efficiency with which it is done, donor and INTOSAI community coordination, organizational structure of IDI, or could it be done at a lesser cost; and
- (iv) the sustainability in terms of the induced changes in SAI: are SAI taking the initiatives, do they lead to skills and processes that are likely to remain. This aspect is probably one of the key elements of this evaluation, given that first reviews of relevance and coherence indicate their achievement, however it is very hard to evaluate because it happens in many SAIs and this evaluation will work on a sample basis, equivalent to using programme monitoring evidence (including data) and storytelling on a few SAIs.

As can be seen outcomes and impact are beyond the sphere of control and direct influence of IDI. It can logically be expected to happen in the future following the implementation of the strategic plan, that is to say it would require an ex-post evaluation (a couple of years after). Included In the list of recommendations is the proposal that a post-cycle evaluation be done on the 2014-18 Strategic Plan.



**BOX 9: RESULTS CHAIN** 



In essence we can summarise how the evaluation was conducted for inputs, direct outputs and induced outputs as follows:

- the inputs linked to IDI's Portfolio on offer: this includes the assessment at organizational level and the work stream and initiative level, the integration of gender responsiveness, managing of the Covid-19 pandemic and integrating cross-cutting issues. Assessing relevancy will focus on the selection of focus priorities and the design of the work streams and initiatives. For assessing coherence, the evaluating team considered developments within and activities by INTOSAI (e.g., audit standards, work groups), the INTOSAI regional bodies, SAI driven initiatives and the nature and extent of support by other key role players such as the donor community.
- the direct outputs: focused on the extent of SAI participation and utilisation of IDI offers It assessed the modalities selected to best achieve goals (training, advocacy, technical publications, webinars, workshops etc.) and the efficiency with which they were implemented through the IDI's operational structuring and the work streams, bilateral support, mainstreaming of gender responsiveness, other cross-cutting priorities, and the GFU.



the induced output: i.e., the changes SAIs adopted and embedded in their operations as result of IDI's support initiatives directly as evidence by skills and processes, or through IDI's partnerships and donor coordination initiatives. The evaluation assessed the extent to which interventions were effective in producing those changes at SAI levels and the sustainability of these benefits, addressing SAI needs and supporting SAI's strategic and annual operational plans.

The methodology is participatory, seeking to engage and collect views from as many relevant stakeholders as possible through a well-articulated evaluation plan (refer scheduling of evaluation), duly communicated through the Evaluation Manager, review and validation by the IDI Board, IDI Core Donor Group and Heads of SAIs participating in the evaluation.

Stakeholders were involved as much as possible during the evaluation process in the following ways:

- (1) through clarification of the evaluation approach, scope and expectations.
- (2) in the decision over selection of initiatives and sampling strategy of the evaluation.
- (3) as key informants of the evaluation and
- (4) in the discussion of the preliminary findings and recommendations.

It was largely qualitative, designed to collect primary data (mainly document review and through interviews), but also included systematic, in-depth review of secondary documents and data.

To strengthen communication between the evaluation team and selected SAIs, and to enhance the effectiveness of the evaluation, questions earmarked for SAI discussions (refer EQ8) were communicated in writing ("the Survey") prior to conducting interviews with relevant SAI representatives.

#### **E2. INTERVENTION LOGIC**

To promote the use and operationalization of finding we use the intervention logic analysis as the basis for assessing evidence of the contributions that the IDI's work streams, Bilateral Support programme and GFU have made towards:

- the IDI's strategic objectives set out in its vision and mission statements
- the objectives of the IDI's portfolio of products and services on offer (OECD approach),
   i.e., the 6 priorities and their objectives
- Individual SAI's reform and performance improvement objectives

The intervention logic serves to retrace the various expectations and expected effects of IDI's interventions and to make explicit the assumptions on which these expectations rest and the context in which the support took place. Much of the evaluation rests on the testing of the assumptions made when deciding and designing the workstreams and initiatives and understanding the reasons behind the achievements or the lack of achievements.



Box 10: Intervention Logic

#### **RATIONALE / INTERVENTION LOGIC** ASSLIMPTIONS 4.1 Citizens can voice their opinions Higher level of citizen satisfaction, trust publicly (freely, peacefully) through and stronger reliance on SAI mediums other than through voting for political parties as government, without 6. Contribution to fear of victimization Improved performance, transparency and 4.2 There is a high level of trust in SAIs expected global Impact accountability of government 4.3 Timeframes between budget execution and external oversight are short enough to have effective accountability Improved overall SAI performance (refer 6 PMF dimensions) 5. Contribution to 3.1 SAI have unrestricted access to human Strengthened SAI Independence expected Outcomes resources and to audit their jurisdictions Improved SAI professionalism and quality 3.2 External oversight structures are appropriately enabled, capacitated and of work resourced to hold government accountable Improved management of SAI operations 3.3 Citizens have unrestricted access to external oversight structures and information on budget transparency, audit SAI support government implementing outcomes and processes to hold government **Public Financial Management reform** accountable 3.4 Business opportunities with the state are strategies available in a fair and equitable basis 4. Indirect Outputs SAI recommendations to government to 3.5 Ensuring that gender responsiveness has improve governance, performance, been integrated into the SAI systems such as recruitment, team composition, creating a safe compliance, transparency and environment for women to audit, promoting accountability gender balanced cadre and participating in IDI capacity building initiatives. Training, conducting workshops and 2.1 SAI responsiveness to IDI webinars, compiling technical guidelines, intervention activities are duly resourced, within reasonable timelines advocacy, brokering donor support, and within an enabling environment mentoring and coaching, technical support (laws of the country). 3. Direct Outputs on a "needs" basis 2.2 Effective advocacy by the IDI is in place ensuring that all SAIs are kept Partnerships with regional bodies and informed of initiatives on offer other role players 2.3 All SAIs in federal government systems (having multiple states and Donor Support modalities agreed upon SAIs within a country) enjoys equal access to IDI support on offer 2.4 SAI participation is on a voluntary 4 Work **Bilateral** Global 2.5 Dialogue between IDI, regional **Foundations** Streams and Support bodies, donors and SAIs ensure Initiatives Programme Unit coordination of support initiatives to individual SAIs 2017 Global Stocktaking Survey 2.6 SAI is fully informed of (all) IDI 2. Inputs Results of other diagnostic tools services on offer 2.7 SAI has the capacity to implement (PMF; PEFA) change Agreements with partners and conditions set by donors (earmarked funds) Cross-cutting issues Throughout the various work streams and initiatives (coherence) IDI's mandate as autonomous body within provision is made for promoting and INTOSAI strengthening Culture and Leadership 1. CONTEXT SAI Communications and Stakeholder **INTOSAI Framework of Professional** Management Pronouncements (IFPP). Gender was mainstreamed internally (within IDI) and Country-specific SAI Audit Act and audit communication with SAI as part of the content of the relevant IDI initiatives mandate (Constitution; PFMA)



#### **E3. EVALUATION SCOPE LIMITATIONS**

Without limiting the evaluation opinion (outcome) it is however important to take cognisance of the following issues i.e.

- Not all regions covered by SAI interviews, and that 5 SAIs were interviewed in total.
- Confidential data was not interrogated such as individual SAI PMF scores which could, if analysed, reflect on possible categories of risks, challenges and root causes.
- All statistics were extracted from information supplied to the evaluation team and were not validated for completeness and accuracy.

#### F. Analysis of IDI Performance and Progress

#### PERFORMANCE (RESULTS FRAMEWORK)

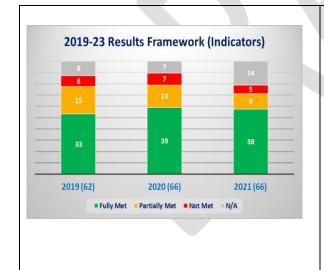
#### LGEND:

Fully Met	Partially Met	Not Met	Not Applicable

#### A. OVERALL

Details of indicators, targets and results are set out in Boxes 11 to 15

BOX 11: SUMMARY: ACTUAL OVERALL RESULTS AGAINST TARGETS FOR ALL INDICATORS FORMULATED IN THE 2019-23 RESULTS FRAMEWORK



The WS: WG SAIs added 4 more indicators in 2020 as result of expected redesign of the work stream. Of the total number of indicators fully met (57%), the individual contributions are as follows:

- Independent SAIs (8 indicators) 92%
- Well-Governed SAIs (Note)(14/18)- 30%
- Professional SAIs (10)- 60%
- Relevant SAIs (9)- 56%
- Bilateral Support Program (6)- 44%
- Cross Cutting Issues (6)- 72%
- Global Foundations (6)- 78%
- Value For Money Indicators (3)- 56%

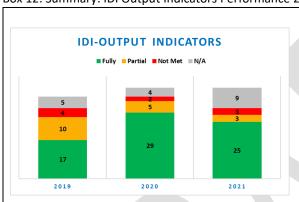
Source: 2019-23 Results Framework

**Note:** Initiatives brought forward from the last SP formed much of the initial basis for WG SAIs work stream. As these ended, it was always expected the WS would need to be redesigned. The new indicators reflected this more than Covid. While 4 new indicators were added, some others were no longer monitored as the relevant initiative had finished.



#### F1: IDI OUTPUT INDICATORS

These are the initiatives, products, programmes, platforms, resource pools and support mechanisms developed and provided by IDI. They are predominantly under IDI's control, under normal circumstances (i.e., if the output-level assumptions in IDI's strategic plan hold. IDI is dependent on having sufficient resources and on resource experts and SAIs participating in its initiatives to deliver these outputs). Targets and actual results are set and monitored in relation to the calendar years in which each output is expected to be produced; this may be every year for some outputs, and only once for other outputs. The indicators refer to developing country SAIs, and staff of developing country SAIs, unless otherwise stated.



Box 12: Summary: IDI Output Indicators Performance 2019 - 2021

61% of indicators "Fully Met" on average for the period under review.

Box 13: Detailed IDI Output Indicators Performance 2019 - 2021

Indicator	INDICATOR	TARGETS			RESUL	.TS	
Reference	DESCRITPTION	2019	2020	2021	2019	2020	2021
INDEPEND	ENT SAIs						
1	Cumulative No. of SAIs provided SAI- level support on independence under IDI's Independence work stream during 2019-23	3	5	10	5	5	9
2	Progress on development of SAI Independence Knowledge Centre including Communications, Advocacy & Guidance Materials, and eLearning Courses & Webinars	ToRs for Knowledge Centre	Knowledge Centre Launched & Populated	eLearning courses / webinars piloted for SAI & DP staff			



				k	enowledge o	ina aeveiop	ment
S	Cumulative number of SAI leaders and staff supported to develop their professional capacity for assessing and strengthening SAI independence (and female participation rate each year)	female)	80 (44% female)	120 (44% female)			
4	Cumulative number of global/regional events at which IDI presents on value of SAI independence to stakeholders outside INTOSAI; and cumulative number of IDI knowledge products on status of & approaches to strengthening SAI independence		Events: 6 Products: 2	Events: 9 Products: 4			
5	Cumulative % of cases of threats to SAI independence referred to IDI (by the SAI or partner) to which IDI has helped develop a coordinated stakeholder response to support the SAI, issued within 30 days of referral	Mechanism established	75%	100%		100	100
6	med SAIs  % Of all (I.e., cumulative) finalized SAI PMF assessments that includes an IR statement demonstrating independent verification of facts, as well as proper	55%	60%	675	56	61	67



				k	enowledge o	and develop	ment
	application of the SAI PMF methodology						
7	Cumulative number of people (all countries) trained to use the SAI PMF (completion of basic SAI PMF training course) (and female participation rate each year)	1280 (44% female)	1310 (44% female)	1400 (44% female)	1235	1279	1340
8	Status & cumulative number of downloads of IDI guidance: 'SAI Strategic Management' (including sections on stakeholder analysis & engagement)	'	Version 1 published (EN, FR, SP, AB)	500 downloads	Draft	Eng	6340
9	Cumulative number of SAI staff trained in Strategic Management (and female participation rate each year)	70 (44%) female)	119 (44% female)	270 (44% female)	79	239	367
10	Code of Ethics (and female participation rate each year)	FR: 30 Spa: 30 Ara: 30 Total: 120	Total: 126 (44% female)	N/A	38 28 42 18 T126	126	
11 12	Merged with 8  Cumulative number of SAI staff trained in assessing SAI practices in Engaging with Stakeholders (and female participation rate each year)	230 (44% female)	143 (44% female)	N/A	143	143	N/A
38	Guidance material on risk and crisis management for SAIs			Version 0 public draft in EN, FR			?



_		T	T	ŀ	knowleage (	and develop	ment
	developed and disseminated: Status and language availability of the guidance material						
39	Progress in developing training material for ICT initiative			Version 0 public draft in EN			?
40	Progress in developing training material for eLearning course on SAI HR basics			Version 0 public draft in EN			?
41	Number of SAI leaders that have participated in SAI leadership masterclasses			12			?
Profession	al SAIs						
13	% ISSAI Implementation GPGs developed as per IDI QA protocol and maintained as per maintenance schedule (iCATS, ISSAI Implementation Handbooks and QA Guidance and tools for FA, PA, CA)	44%	67%	67%	22%	33%	100%
14	Cumulative number of SAIs supported by IDI in conducting mapping, iCATs and writing IINA report	2	9	13	7	9	15
15	Progress in developing, implementing and quality assuring the Professional Education for SAI Auditors (PESA) pilot framework	Design complete for 4 out of 17 PESAI-P digital education papers	Design complete for 14 out of 17 PESA-P digital education papers. Development complete for 7 out of 17	Design and Development of PESA-P digital education completed and PESA – P launched for 600 auditors. PESA – P	2 Des 1 Dev	11 Des 5 Dev	14 Des 10 Dev



				l l	knowledge d	ind develop	ment
			PESA-P digital education papers.	assessment materials development underway.			
16	Cumulative number of SAI staff trained through PESA, ISSAI Implementation Needs Assessment (IINA), QA reviewers, SAI Young Leaders and coaches, training in cooperative Financial ISSAI based audit (CFA) (and female participation rate each year)	PESA: 12 IINA: 32 QA Rev: 80 SYL: 50 CFA: 23 Total: 197 (44% female)	PESA: 15 IINA: 38 QA Rev: 120 SYL: 91 CFA: 44 Total: 308 (44% female)	PESA: 615 IINA: 56 QA Rev: 120 SYL: 91 CFA: 62 TAI: 130 Total: 1074(44% female)	T245 58% F	T334 60% F	T 1888 49% F
17	Cumulative number of SAIs supported by IDI in enhancing audit quality (e.g., support for QA needs assessment, developing QA policy, QA manual, training staff on QC and QA, QA reviews)	2	1	6	1	1	1
Relevant S	Progress in developing and disseminating GPGs on Audit of SDGs and other products	Auditing SDGs Version 1 & Compendium published	IDI's SDG audit model (pilot version) published in English, Arabic, French and Spanish	IDI SDGs Audit Model (ISAM) Piloted	V1 Dev	EN Arab FR SP	55 Pilot
19	Cumulative number of participants (SAIs and stakeholders from all countries) covered through Green Hat: IDI Innovation Exchange series webinars and seminars; UN-IDI SAI	Green Hat: 70 UN/IDI: 345 Total: 415 (44% female)	SAI Innovations: 200 UN/IDI: 478 Total: 678 (44% female)	SAI Innovations: 270 UN/IDI: 478; Healthy Interactions Series: 50 (44% female); CPD Event: 50 (44%	T607 39% F	T 1852 ?% F	Т



				k	knowledge d	ınd develop	ment
	Leadership and Stakeholder meeting, and SDG audit initiatives (and female participation rate each year)			female); LOTA Talks: 30 (44% female) Total: 878 (44% female)			
20	Cumulative number of SAI staff trained through cooperative audits for SDGs, using data analytics, eLearning specialists, blended learning specialist, LMS administrators, facilitating audit impact (and female participation rate each year)	SDG Audit: 206 ELS: 141 BLS: 32 LMS: 127 FAI: 0 Total: 506 (44% female)	SDG Audit: 300 ELS: 145 BLS: 32 LMS: 136 FAI: 0 Total: 613 (44% female)	SDG Audit: 376 ELS: 145 BLS: 32 LMS: 136 LMS RP: 30 FAI: 30 Total: 749 (44% female)	T519 34% F	T758 51% F	T 1346 52% F
21	Cumulative number of SAIs supported in exploring use of data analytics in audit	0	0	a) 39 b) N/A N/A	0	14	Diff
22	Progress on IDI-IBP Joint Report on 'Assessing the Audit & Oversight Value Chain' [delivered under GFU], and Cumulative number of SAIs supported in Facilitating Audit Impact (FAI) through writing audit messages and engaging with key stakeholders	IDI-IBP Partnership Established	Joint report published & launched	15 SAIs Supported			45
Bilateral Su 23	Cumulative number of SAIs supported by IDI under its bilateral policy for a) strategic planning and management and mobilising coordinated support	a) 11 b) 2	a) 11 b) 3	a) 11 b) 5	11 2	11 4	11 5



				k	nowledge a	ınd develop	ment
	b) implementing their strategy (minimum 3 years support)						
24	a) Cumulative number of providers of support with which IDI signs partnership agreement for implementing bilateral support b) Cumulative number of countries in which IDI has helped SAIs establish SAI-donor support groups/arrangements (covering e.g., policy dialogue and coordination)	a) 2 b) 9	a) 4 b) 11	a) 4 b) 11	3 11	7 11	N/A
25	Overall conclusion of evaluations/reviews of IDI bilateral programmes (Scale: programme objectives fully / mostly / partly / not met)	N/A	South Sudan: partly met PAP-APP: mostly met	Somalia: mostly met	N/A	PAP- APP: Part	
Cross-cutti	ng Priorities						
26	across IDI initiatives:  (a) Events where IDI can influence participation  (b) Open events	(a) 44% (b) 35%	(a) 44% (b) 35%	(a) 44% (b) 35%	40 30	45 54	50 53
27	% Of new IDI initiatives designed in the year which include a gender analysis in the design phase	10%	50%	80%	14%	78%	80%
28	% Of SAIs participating in IDI initiatives where a representative of the SAI leadership	,	a) 90% b) 60%	a) 90% b) 60%	93 50	96 29	100 64



				ŀ	knowledge d	ınd develop	ment
	a) signs a statement of commitment b) participates in education / awareness raising activities targeted to the SAI leadership (count separately the participation of each SAI in each initiative)						
Global Fou	ndation Unit						
29	Status and number of downloads of Global SAI Stocktaking Report within 1st year after publication	Global survey designed	Global survey launched	Stock taking report published. Downloads: EN 500 FR 50 SP 50 Ara 50	Draft		
30	Progress on establishing and implementing programme 360 (IDI Sustainability Reviews)	Established	Synthesis study designed	Synthesis study published		Go to 2021	Des- ign
31	Number of organisations covered by a strategic partnership agreement with IDI	1	3	5	4	5	5
32	Cumulative number of INTOSAI regions supported by IDI in their core organisational development (e.g., use of Strategic Management Guide for Regions)	4	5	5	5	5	5
33	Cumulative number of SAIs supported by IDI (through all mechanisms) to submit capacity development proposals to potential	15	20	60	47	47	62



				r	knowleage (	ana develop	mem
	funders/providers of support						
34	Annual Number of events where IDI presents; organised by stakeholders outside the INTOSAI community or jointly by outside stakeholders & the INTOSAI community	5	6	6	10	13	11
Value Fo	or Money						
35	Number of expert days mobilised through in-kind support (free) from partners such as SAIs, instead of using paid consultancy support	N/A	1500	1750	2483	1626	2002
36	Average cost per flight (NOK)	N/A	10000	10000	N/A	9498	6748
37	Average delivery cost (incurred by IDI) per training day (6 hours training) delivered on selected initiatives: (A) SAI PMF (B) PESA	N/A	(A) 2000 (B) N/A	(A) 2000 (B) 1500	N/A	735 N/A	1309

Source: 2019-23 Results Framework v4.0 [June 2022]

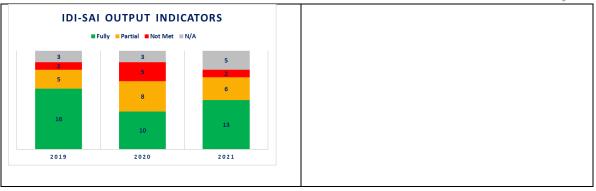
#### F2: IDI SUPPORTED SAI CAPACITY AND OUTPUT INDICATORS

These are the intended SAI results to which specific IDI initiatives seek to contribute. <u>They are largely under the control of participating SAIs</u>, but also (especially regarding SAI independence) subject to the institutional environment in which SAIs operate. IDI will set and report on a small number of high-level indicators under each work stream and bilateral programme. New indicators will be added to the result system and targets defined as and when appropriate under each work stream. The indicators refer to developing country SAIs unless otherwise stated.

Box 14: Summary: IDI – SAI Output Indicators Performance 2019 - 2021

50%	Of	26	indicators	"Fully	Met"	on
avera	ge f	or th	e period un	der rev	iew.	





Box 15: Detailed IDI - SAI Output Indicators Performance 2019 - 2021

Indicator	INDICATOR DESCRITPTION	TARGETS			RESUL	TS	
Reference	HIDICATOR DESCRIPTION	2019	2020	2021	2019	2020	2021
INDEPEND	FNT SAIs	2013	2020	2021	2013	2020	2021
1	Cumulative number of SAIs (supported by IDI's independence work stream) that complete a mapping / assessment of the current state of their legal & practical independence	2	3	7	4	5	7
2	Cumulative number of SAIs (supported by IDI) that develop (to at least draft stage) a strategy to engage with stakeholders on strengthening SAI independence	1	2	4	10	10	14
3	Cumulative number of SAIs (supported by IDI) that develop a new draft audit act (or audit clause(s) in a wider legal document) and submit this to their national legislature for debate	1	2	3	2	4	5
Well-Gover	ned SAIs						
4	Cumulative number of SAIs (all countries) with a finalised SAI performance report based on the SAI PMF framework. a) First time assessment b) Repeat assessment c) Published assessment	a) 65 b) 10 c) 15	a) 70 b) 15 c) 20	a) 75 b) 20 c) 25	57 4 12	70 7 14	82 11 17
5	Percentage of all (I.e., cumulative) finalised SAI PMF assessments (all countries) that are reported as having been used as basis for SAI strategic planning and/or capacity building projects	90%	90%	90%	78%	84%	85%



					knowledg	je and devel	opment
6	Cumulative number of SAIs (supported by IDI's well-governed SAIs work stream) that finalise a SAI-level strategic plan	10	15	20	7	15	22
7	Cumulative number of SAIs (supported by IDI) that complete a report on achievements against their strategic plan (including use of a performance measurement system)	10	3	15	0	0	10
8	Cumulative number of SAIs (supported by IDI) that complete assessments of their practices in implementing SAIs Code of Ethics (ISSAI 30)	30	46	46	46	46	N/A
9	Cumulative number of SAIs (supported by IDI) that complete their stakeholder engagement strategy and action plan	44	70	70	69	69	N/A
10	Cumulative number of SAIs (supported by IDI) whose annual (or other) report demonstrates significant progress against the main priorities of its Stakeholder Engagement Strategy, as assessed by IDI	5	48	48	33	54	N/A
11	Cumulative number of SAIs that establish a SAI-Stakeholder platform for fighting corruption	0	1	1	0	0	N/A
Profession							
12	Cumulative number of SAIs (supported by IDI) that develop IINA report	2	4	8	2	2	8
13	Cumulative number of IDI certified SAI auditors and SAI Young Leader graduates (and annual female participation rate) (NB. Included as IDI-SAI Output as successful certification/graduation depends on the SAI staff & is a measure of enhanced SAI capacity)	SYL: 20 PESA: 0 (44% female)	SYL: 40 PESA: 0 (44% female)	SYL: 40 PESA: 0 (44% female)	20 0 95%F	41 0 83%F	41 0 83%F
14	INDICATOR REMOVED		10	4.0	4.0	10	10
15	Cumulative number of SAIs supported by IDI to submit ISSAI-based Cooperative / pilot audits to the relevant authority	8	10	13	10	10	12



					knowledg	ge and devel	opment
16	Cumulative number of SAIs (provided SAI-level support by IDI) to issue a Quality Assurance review report of at least one audit discipline	2	2	4	2	2	2
17	Cumulative number of Cooperative audit reports subjected to a quality assurance review organised by IDI (across all IDI work streams)	3i: 42 SFC: 18 SDG: 8 CFA: 8 CCA: 0 Total: 76	3i: 42 SFC: 50 SDG: 41 CFA: 8 CCA: 0 Total: 141	3i: 42 SFC: 40 SDG: 43 CFA: 8 CCA: 0 Total: 133	42 20 8 8 0 78	42 26 22 8 0 98	42 31 30 8 0 111
Relevant SA							
18	Cumulative number of SAIs supported by IDI which submit (ISSAI-based) Cooperative audit report focused on the SDGs to the relevant authority (e.g., audit of preparedness for the SDGs, implementation of specific SDG goals and targets)	8	61	60	51	56	62
19	Cumulative number of SAIs supported by IDI which submit (ISSAI-based) cooperative audit reports (where data analytics has been used in the audit process)	0	0	4	0	0	6
20	INDICATOR REMOVED				N/A	N/A	N/A
21	Cumulative number of SAIs completing and submitting ISSAI-based Cooperative audits of the institutional framework to fight corruption to the relevant authority (delivered under the Well-Governed SAIs work stream)	Eng: 18 Ara: 10 Spa: 10 Fre: 14 Total: 52	Eng: 18 Ara: 11 Spa: 10 Fre: 14 Total: 53	Eng: 18 Ara: 11 Spa: 10 Fre: 14 Total: 53	18 11 12 12 55	18 11 7 14 50	18 11 12 14 55
Bilateral Su	• •	l		l			
22	Cumulative number of SAIs (supported under IDIs bilateral policy) that conduct peersupported audits and disseminate the findings (report where SAI has the mandate, otherwise shared with government and relevant stakeholders)	2	2	4	1	1	3
23	Cumulative number of SAIs (supported under IDI's bilateral policy) that	a) 2 b) 2	a) 5 b) 4	a) 10 b) 4	2 2	5	10 4



					3	•	оринсии
	<ul> <li>a) finalise a new strategic plan and share with potential partners and</li> <li>b) use operational plans, internal reporting and issue a SAI Performance report annually</li> </ul>						
24	Cumulative number of SAIs (supported under IDI's bilateral policy) that improve their legal framework	1	2	2	0	0	0
Cross-cutti	ng Issues						
25	Cumulative number of SAIs (supported by IDI) that have a target relating to gender in their strategic plans	2	5	10	2	8	13
26	% of IDI supported Cooperative audits (excluding financial audits) completed in the year that have inclusion and/or gender as a focus or cross-cutting theme	10%	15%	20%	4%	N/A	100%
27	Cumulative number of SAIs with leaders completing an IDI leadership programme	15	15	30	15	15	32

Source: 2019-23 Results Framework v4.0 [June 2022]



# G. SAI Participation Analysis

Box 16: Analysis of SAIs participation in IDI Initiatives 2019 - 2021

Box	16: Analysis of SAIs participation in IDI Initiatives 20	19 - 2	021		
	Source: PAR Highlights Monitoring Data		2021	2019	Source: Portfolio Review Data
	WS: I-SAIs				
1	Advocacy / Communication		0	2	SAI Independence
2	SAI Independence Resource Centre (SIRC)		0		
	SAI Independence Rapid Advocay Mechanism (SIRAM)				
3	Response to threats		2		
4	Support to SAI Leadership		0		
5	SAI-level support to pilot SAIs		1		
6	SAI-level support to SAIs from bilateral support		0		
7	SAI-level support to other SAIs		0		
_	Facilitate effective partnerships and stakeholder				
8	engagement in support of SAI independence		0		
9	SAI-level support to SAIs from Bilateral PAP-APP	1	1		
10	WS: W-G SAIs	10	20	21	PMF
10	SAI PMF Basic Training Course	10	20	31	PIVIF
11	SAI PMF CAROSAI Facilitation Programme Review Meeting.	4	4		
-11	SPMR - Strategic Planning Workshop, OP Workshop,	4	4		
	Implementation&Reporting Workshop in ASOSAI, AFROSAI-				
12	E, EUROSAI, OLACEFS, ARABOSAI, CREFIAF	44	52	17	SPMR
	[New] Focus on ICT Governance of SAIs (pICTure)	44	0		SFIVIN
13	[New] Human Resources, Ethics and Gender for SAIs			1	
14	(TOGETHER)		0		
	MASTERY - Leadership Masterclass on SAI Independence			+	
15	(webinar)		8		
13	Risk and Crisis Management for SAI Performance (CRISP) -		3		
16	Sensitization Webinars, English (2) and French (2)		59		
	SES - SAIs Enging with Stakeholders	27	33	81	SAIs Engaging with Stakeholders
1,	WS: P-SAIs	27		01	SAIS Engaging with Stakeholders
	IDI-ASEANSAI ISSAI Implementation Needs Assessment for				ISSAI Implementation -
18	Financial Audit	5	5	8	Coopertaive Financial Audits
	IDI-PASAI ISSAI Implementation Needs Assessment for				ISSAI Implementation - SAI Level
19	Financial Audit	4	6	1	Support
	PESA-P Professional Education for SAI Auditors	9	86		12.00
	SYL 2019-2020 Awards	17	9		
	Cooperative Audit Support: IDI PASAI Financial Statements				
22	of Governments (FSG) Audit		6		
	TAI Audits - SAI Leadership and Key Stakeholder				
23	Conversations ARABOSAI, CREFIAF & EUROSAI	61	41		
	TAI Audits - Education modules & Social learning webinars				
24	with SAI Audit teams		46		
25	TAI Audits / ACCA Webinar: Leaving no one behind		0		
	QA Audit of SFC - Reviewers training & QA Audit		10		
	QA Audit of SDG preparedness - Reviewers training & QA				
27	Audit	16	15	74	Auditing SDGs
28	Supporting SAIs in Ensuring Audit Quality		64		,
	CREIAF QA - SDG Audit	3			
	QA - SAIs Fighting Corruption	10		61	SAIs Fighting Corruption
	WS: R-SAIs				
31	SAI Innovations Framing webinars	44	43		
32	SAI Innovations Marketplace events	45	51		
33	Auditing SDG Implementation Initiative - CASP	26	14		
34	Auditing SDG Implementation Initiative - ISAM webinar	9	43		
	Arab Forum for Sustainable Development co-branded				
35	event with IDI, ARABOSAI, UNDP, ESCWA		28		
36	Auditing SDG Implementation Initiative - 3.d Audits	40	40		
	Auditing SDG Implementation Initiative - 3.d Audits - SAI				
37	Leadership and Stakeholder meeting		40		
38	Auditing SDGs - ISAM webinar for CIS countries		8		
	Uganda Pilot audit of nationally agreed targets linked to				
39	SDG 5.2 - elimination of violence against women	<u></u>	1		
40	Digital Education Healthy Interactions		32		
41		19	1		
	Leveraging on Technological Advancement (LOTA)				
42	initiative		64		
	Facilitating Audit Impact (FAI) Initiative - Global Summit		93	1	
	Facilitating Audit Impact (FAI) Initiative - SDG Preparedness				
44	Audit		50		
45	Learning Festival - P&R workstreams		35		



# H. IDI Participation in INTOSAI Initiatives

Box 17: IDI Participation on INTOSAI Initiatives

BOX 17: IDI Pa	rticipation on INTO	JSAI IIIIIIatives			
INTOSAI Working Group	Does the working group function & deliver in a meaningful way?	Is IDI Usually Represented in meetings?	Does IDI Receive Regular Updates of their activities?	Has the working group partnered with IDI as part of delivering specific IDI initiatives in the current SP (if so, which)?	Previous partnerships with the working group
WGPD – Working Group on Public Debt	Yes	Yes	Yes	Cobranded Handbook on Auditing Public Debt Management	IDI initiatives on audit of public debt
WGITA – Working Group on IT Audit	Yes	Yes	Yes	Cobranded IT Audit Handbook We are partnering for LOTA	We have a strong history of cooperation for IT Audit programme and eLearning
WGEA – Working Group on Environmental Auditing	Yes	Yes	Yes	We will partner for the audit of adaptation actions for climate change	We have a strong history of cooperation including environmental audit programme, audit of forestry. They have also been involved in audit of SDGs
WGFACML — Working Group on the Fight Against Corruption and Money Laundering	The Working group holds annual meetings on a regular basis, where thematic discussions are held, experiences shared, and documents submitted for approval. Its wider impact beyond these	IDI usually attends as an observer but does not do so all the time due to conflicting schedules.	Yes	No. The working group was consulted back in 2016 when SAI Fighting corruption initiative was in phase of inception. SFC delivery strategy did not include an involvement / partnership with the Working group, other than referring to their work where relevant in relation to SFC components. A more active	No previous partnership with the working group.



					knowledge and development
INTOSAI Working Group	Does the working group function & deliver in a meaningful way?	Is IDI Usually Represented in meetings?	Does IDI Receive Regular Updates of their activities?	Has the working group partnered with IDI as part of delivering specific IDI initiatives in the current SP (if so, which)?	Previous partnerships with the working group
	meetings appears minimal.			partnership could be explored in the future, depending on whether IDI will go again for a structured and dedicated approach towards the topic of anti-corruption, which raises continuous attention in the community and beyond, but on which we currently don't have dedicated plans since the completion of SFC, due to other priorities.	
WGSDG KSDI – Working Group on SDGs and Key Sustainable Development Indicators	supported IDI initiatives.	Yes (Currently no contact as the WG is chaired by SAI Russia)	Yes (Currently no contact as the WG is chaired	have worked together on ISAM dissemination for	inputs. The INTOSAI
WGVBS – Working Group on Value and Benefits of SAIs	Unclear – its work was largely done after the V&B framework (ISSAI 12) and SAI PMF, should	No, but we are invited and submit a report on implementation on SAI PMF	by SAI Russia) Yes	No	WGVBS was the owner of SAI PMF during its development. IDI supported other WGBVS initiatives when it was chaired by South Africa.



					knowledge and development
INTOSAI	Does the	Is IDI Usually	Does IDI	_	Previous
Working Group	working	Represented in	Receive	group partnered	partnerships with
	group	meetings?	Regular	with IDI as part of	the working group
	function &		Updates	delivering specific	
	deliver in a		of their	IDI initiatives in the	
	meaningful		activities?	current SP (if so,	
	way?			which)?	
	probably				
	have been				
	closed				
	rather than				
	transferred				
	to Mexico.				
WGFMRR –	Unknown –	No	No	No	No
Working Group	no IDI				
on Financial	engagement				
Modernization					
and Regulatory					
Reform					
WGEI – Working	Yes	No	No	No	IDI helped set up the
Group on Audit					WG in 2013 when
Extractive					there was huge
Industries					interest. SAI Norway
					supported its
					Secretariat, and it
					has worked on
					initiatives with
					AFROSAI-E
WGEPPP –	No	N/A	N/A	N/A	N/A
Working Group					
on Evaluation of					
Public Policies					
and Programs					
WGPPA –	Unknown –	No	No	No	No
Working Group	no IDI				
on Public	engagement				
Procurement					
Audit					
WGBD -	Yes	Some. We	Some.	They are working	None
Working Group		started to	We	with us for LOTA	
on Big Data		connect	started to		
		recently for	connect		
		LOTA	recently		
			for LOTA		
WGISTA –	Yes	Yes	Yes	This is a new	None
Impact of				WG. They are	



INTOSAI	Does the	Is IDI Usually	Does IDI	Has the working	Previous
Working Group	working	Represented in	Receive	group partnered	partnerships with
	group	meetings?	Regular	with IDI as part of	the working group
	function &		Updates	delivering specific	
	deliver in a		of their	IDI initiatives in the	
	meaningful		activities?	current SP (if so,	
	way?			which)?	
Science and				working with us for	
Technology on				LOTA	
Auditing					

# I. Analysis of Global Stocktake Reports

Box 18	: 2017 CRITICAL THEMES (Chapters in the 2017 Report):
Ref	2017: KEY CONCLUSIONS ON SAI ENVIRONMENT, CAPACITY AND PERFORMANCE
A	<ul> <li>OVERALL PERFORMANCE OF THE AUDIT AND ACCOUNTABILITY CYCLE</li> <li>PEFA data shows a marginal increase in the percentage of countries reaching the benchmark score of C's or higher, from 47% in 2014 to 48% in 2017.</li> <li>The 2015 Open Budget Survey also gives a composite measure of SAI performance (focusing on SAI independence) - 58% of the 102 SAIs surveyed were classed as 'adequate', while 28% fell into the 'limited' category. The remaining 14% fell into the 'weak' category. These figures are not comparable to prior years due to methodological changes.</li> </ul>
В	SAI OPERATING ENVIRONMENT SAI's need the active support of their legislatures to properly fulfil their role, improve government performance, and deliver value and benefits to citizens.  ◆ PEFA - While the percentage of countries achieving the benchmark score of C or higher has increased to 34% in 2017 (32% in 2014), it remains low.  ◆ The Open Budget Survey reinforces these findings. In the 2015 survey, 48% of legislatures were found not to hold public hearings in which audit reports were scrutinized (the 2012 survey found 18% did not hold any hearings to discuss audit reports, though it did not distinguish between public and closed hearings).  ◆ Similarly, it found that in 2015, in only 44% of countries the SAI or the legislature reports publicly on steps the executive has taken to implement audit recommendations, though this has improved from 37% in 2012.
С	<ul> <li>SAI INDEPENDENCE AND RESOURCING</li> <li>According to Open Budget Survey data, 72% of 102 SAIs surveyed were categorised as having 'adequate' independence in 2015 (71% in 2012).</li> <li>An alternative measure, based on reaching certain scores on SAI PMF indicators on independence and mandate, showed that 44% (of 25 developing countries) achieved the benchmark of 3 or higher, which is considered strong performance. However, these figures mask a number of acute, and growing, concerns regarding aspects of independence.</li> <li>On financial independence and resourcing, the Global Survey shows that the legislature oversees the SAI's budget process in just 46% of countries; in the remainder it is overseen by</li> </ul>



bodies the SAI audits. It also shows a significant increase in executive interference in the budget process, reported by 64% of SAIs in 2017 (41% in 2014). This figure rises to 75% of SAIs when considering developing countries only.

- The Open Budget Survey gives a composite measure of financial independence and the funding level of the SAI being consistent with its resource needs. This measure had increased from 52% in 2010 to 58% in 2014, but fell back to 55% in 2017, with particularly sharp falls in AFROSAI-E and ARABOSAI.
- On legal independence, the Global Survey found that just 52% of SAIs had a legal framework that fully protects their independence. And while the Open Budget Survey found that 76% of SAI heads had legal protection which requires external bodies (usually the legislature) to approve removal of the SAI head, this figure has again fallen in ARABOSAI, to 17% in 2017 (27% in 2014 and 30% in 2010).
- On operational independence, 10% of SAIs have no freedom to publish reports, whilst 31% face restrictions in publishing, according to the Global Survey. However, in practice many SAIs publish despite these restrictions, whilst a minority do not publish despite having the power to do so.

#### D | SAI STRATEGIC MANAGEMENT CYCLE

- As in previous years, almost all SAIs have a strategic plan in place 91% according to the Global Survey. Considered as individual issues, the majority of SAIs base their strategic plan on a needs assessment, have operational or annual plans to put these in place, publish their strategic plans and have some form of system for monitoring implementation.
- However, considering the composite processes to ensure robust strategic planning cycles, there remains considerable room for improvement. Just 28% of the 25 SAIs for which SAI PMF assessments were available met the benchmark of 3 or higher on the relevant SAI PMF indicator for strategic planning.
- Analysis from the Global Survey for a larger sample gives similar figures: 30% met all five criteria. While 94% of SAIs stated in the Global Survey that their strategic plans were based on a holistic needs assessment, only 66% of SAIs confirmed they carried out a performance assessment between 2013 and 2016.
- Encouragingly, SAIs reported that 63% of the assessments were externally quality assured. The SAI PMF and the Peer Review Guide and Checklist were the most used tools for conducting performance assessments in the global SAI community.
- A significant area for improvement relates to measuring and reporting publicly on performance.
   Analysis of 25 SAI PMF assessments available for developing countries showed that just 14% met the relevant SAI PMF benchmark score of 3 or higher for performance reporting.
- Finally, SAI PMF data also showed that 80% of SAIs have a code of ethics in place. However, just 10% met the SAI PMF benchmarks (based on ISSAI 30) for processes designed to ensure the code of ethics is properly implemented across the SAI.

#### E AUDIT QUALITY AND COVERAGE

- Audit quality starts with adoption of appropriate audit standards.
- in the 2017 Global Survey, around 60-70% of SAIs reported that they had adopted standards consistent with the ISSAIs.
- Analysis of SAI PMF assessment results in developing countries gave lower results for audit standards consistent with the ISSAIs: 32% in financial audit, 35% in compliance audit and 44% in performance audit.



- Successful implementation of these audit standards remains a challenge across the SAI community. ISSAI implementation requires a professional staff operating in an SAI with robust systems and processes, with appropriate levels of resources to meet higher audit standards. Analysis of SAI PMF results suggests that just 10% met the SAI PMF benchmark of 3 or higher for financial audit practices, 25% for compliance audit, and 14% for performance audit.
- Audit quality is further enhanced by appropriate systems for quality control and quality assurance (QA). The same SAI PMF data shows that 40% of SAIs met the benchmarks for quality control policies, though only 20% satisfactorily implemented these in practice.
- For quality assurance, 21% met the benchmark for their policies, and 18% implemented these in practice (i.e., almost all those that had appropriately designed QA systems).
- This analysis is also borne out by the Open Budget Survey, which shows that 66% of the SAIs had a quality assurance system, but just 34% had quality assurance systems that met ISSAI 40 standards. Further, some SAIs reported that they do not yet practice quality control of audits, 11% in High Income countries and 12% in the other income groups.
- Finally, regarding audit coverage, the Global Survey continues to track the percentage of SAIs meeting a set benchmark for audit coverage. Here changes are mixed, though all marginal.
  - o for financial audit, it declined to 66% (71% in 2014).
  - o for performance audit, in increased to 54% (52% in 2014),
  - o and for compliance audit it declined to 58% (60% in 2014).

#### F PUBLICATION AND COMMUNICATION OF AUDIT RESULTS

- There has been a significant decline in the publication of audit reports.
- The results of the 2017 Global Survey show that the percentage of SAIs that made most (at least 80%) of their completed audit reports available to the public fell from 70% in 2014 to 49% in 2017.
- At the same time, the percentage that published no reports rose from 15% to 26%. However, SAI leadership can and does make a difference on publication. Of the SAIs not publishing reports, only 23% had full right to publish, suggesting failure to publish is primarily an independence issue.
- Of the SAIs publishing most of their reports, 33% faced legal restrictions in publishing but had managed to overcome these.
- Interestingly, PEFA data shows little change on publication. PEFA PI-10 criteria (iv) look at whether audit reports on government expenditure are made available within six months of completed audit. The 2017 figures of 58% are largely unchanged from 57% in 2014.
- The OBI data shows that just 49% of SAIs maintain any communication with the public regarding its audit reports beyond simply making these reports publicly available.
- In fact, the 2017 Global Survey found that the stakeholder groups SAIs least involve in their audit follow-up systems are civil society (22%) and citizens (17%).

#### G PROFESSIONALISM AND TRAINING

- While SAIs have been striving for better standards in audit process and thereby increase the quality of audit work, budgets for professional development have not kept up. The use and transfer of knowledge and skills acquired through participation in external capacity development programs is critical for such resources to influence SAI capacity and performance.
- However, most staff sent to external training courses are not members of the SAI's training department or institute, which is the focal point for training in most SAIs in developing countries. While many SAIs make use of staff from across the organisation to deliver in-house



- training, there remain concerns about the extent to which knowledge and skills developed from participation in programmes are disseminated within participating SAIs.
- The delivery of training courses for the benefit of staff professional development continues to be dominated by external approaches. 91% of SAIs use external training courses, while just 38% of SAIs use their own staff to run formal training courses for their staff.
- H SUSTAINABLE DEVELOPMENT GOALS (SDGS) AND GENDER

193 countries have subscribed to implementation of the SDGs, and INTOSAI has recognised this as a cross-cutting priority in its strategic plan.

- According to Global Survey responses, most SAIs have the mandate, capacity and willingness to audit implementation of the SDGs or national preparedness for SDG implementation. 56% of SAIs intend to include themes on preparedness for, or implementation of, the SDGs in their next audit program.
- However, 30% of SAIs say they do not know if their Governments have set SDG baseline data or intend to collect data and report on SDG progress, suggesting SAIs need to be more engaged in this area.
- Gender equity is highly relevant for the attainment of the SDGs, with many targets specifically recognizing women's equality and empowerment as both the objective and as part of the solution.
- Yet, just 41% of the SAIs in 2017 have a gender policy and only three SAIs have a manual on gender audit. Implementation of gender policies by individual SAIs represents a basic step towards addressing the SDGs through its audit work.
- Moreover, the imbalance in the gender profile of SAI staff and management has remained almost unchanged in the past seven years. Changing this situation is within the control of most SAIs, since 69% of the respondents reported they have control over their own recruiting and deployment mechanisms.
- Gender policies are relevant to bring gender balance in the make-up of SAI management and staffing and corresponding diversity in both decision-making processes and perspectives in audit work.
- Encouragingly, according to the Global Survey, 17% of SAIs have done a dedicated audit on gender, whilst 19% include gender assessments in their audit work.

#### I PROVISION OF SUPPORT TO SAIS

- Figures from the SAI capacity development database show the annual volume of support to SAIs has remained constant at around US \$68 million per year in 2015-17, against a baseline of US \$55 million in 2014.
- However, the percentage of developing countries benefitting from a substantial capacity development initiative (in size or duration) fell from 51% in 2015 to 41% in 2016, reflecting a reduction of support provided to Low and Low Middle-Income countries.
- The SAI capacity development database shows that most support to SAIs is reported as being aligned with the SAI's strategic plan: around 69-75% depending on the income group. However, the Global Survey identified support reflecting donor or provider priorities, rather than SAI priorities, as the second biggest reason for the failure of SAI capacity development projects.
- The coordination of support to SAIs remains a challenge. Encouragingly, the number of developing countries with a donor coordination group in which support to the SAI is discussed has increased from 35% to 47%. However, a recent review of coordination of support to SAIs identified many potential areas for improvement. The Global Survey identified SAIs taking



- ownership and leadership of coordination of support as the biggest success factor for strengthening coordination.
- Finally, many aspects of SAI's work is unique to them and not replicated in the private sector.
- There is a recognition with the INTOSAI and Donor communities of the value of peer-to-peer support, at least in these areas.
- There has been an increase in the number of SAIs engaged in peer-to-peer support, from 48 SAIs in 2010, to 55 SAIs in 2014 and 87 SAIs in 2017. Just over half of the SAIs (55%) reported being engaged in peer-to-peer support, mostly with SAIs from their own regions, although peer-to-peer support between SAIs from different regions also takes place. Joint audits in environment-related areas are the most common type of peer-to-peer support.
- Peer-to-peer support from SAIs is both facilitated and supplemented by support from the INTOSAI regional bodies, which continue to deliver a wide variety of support tailored to the needs of their members, each according to the unique structure of the INTOSAI region.

Source: Global SAI Stocktaking Report 2017

Box 19: : 2020 FOCUS THEMES (Chapters in the 2020 Report):

· ·	
2020 THEMES	MAIN FINDINGS 2020 GLOBAL STOCKTAKE REPORT
SAI World: Overview of the SAI World and coverage by the 2020 Global Survey: 178 SAIs participated [out of 195 INTOSAI members]	<ul> <li>Only 34 countries have adequate legislative oversight [OBS 2019]</li> <li>Only 52% SAIs world-wide report that they have sufficient financial resources</li> </ul>
SAI Independence: SAI Independence remains at risk	<ul> <li>20% of SAIs have shortcomings in their legal framework when it comes to termination and tenure for Heads of SAIs</li> <li>44% of SAIs indicated that they fully experienced timely, unconstrained, and free access to all necessary documents and information</li> <li>13% of SAIs worldwide state that they had no power at all in deciding on reporting, publication and dissemination of their reports, while 16% report that their ability to freely publish reports was restricted</li> </ul>
	<ul> <li>65% of SAIs have a follow-up system in place</li> <li>40% of SAIs experienced major interference in the execution of their budgets</li> <li>63% of SAIs have full control of recruitment of staff</li> </ul>
SAI Governance: SAIs governance and transparency should be enhanced	<ul> <li>73% of SAIs who produce financial statements have them audited by external auditors</li> <li>44% of SAIs increased their budget for professional development in 2017 – 2019</li> <li>53% have an emergency preparedness and continuity plans globally</li> <li>There seems to be very little variation when it comes to revising audit plans and undertaking audits (few SAIs report being unable to audit Covid-19 funds, at the time of the survey)???</li> </ul>
SAI Core Audit Services:	• 86% of SAIs report that they have adopted the ISSAIs for financial,

performance and compliance audit



	кножейде ини development
Need for a more holistic approach to improve audit impact	<ul> <li>The main reason stated for non or partial compliance is the lack of capacity and resources to implement requirements</li> <li>49% of SAIs apply digitised audit documentation to a full/greater extent</li> <li>Only 24% of SAIs use advanced data analytics to a full/greater extent</li> <li>95% SAIs are mandated to audit State-Owned Enterprises, Tax Administrations and Ministry of Defence</li> <li>60% of SAIs have the mandate to investigate corruption and fraud issues by themselves</li> <li>61% of SAIs have submitted their consolidated annual report to the Legislature within stipulated timeframe</li> <li>67% of SAIs have formulated a communication strategy globally</li> <li>Only 65% (29017 – 86%) of SAIs have an internal system to follow-</li> </ul>
	up on audit recommendations  Less than 40% of SAIs submit follow-up reports to Legislature or Judiciary
SAI Capacity Development: Opportunities for more peer-to-peer support	<ul> <li>80% of SAIs from developing countries received support from external in partners for their capacity development</li> <li>74% of SAIs in lower-income countries had challenges in obtaining support for projects to be implemented by the SAI itself</li> <li>96% of SAIs intend to develop their capacity over the next three years</li> <li>67 SAIs confirmed willingness to provide support to their peers in the next three years, of which 26 are willing to lead support</li> </ul>
Region's Performance:	<ul><li>4 Regions had an increase in funding since 2017</li></ul>
Regional organisations are	<ul> <li>6 Regions rely greatly on in-kind support</li> </ul>
responsive to member's needs	<ul> <li>50% of regions indicate that gender is a strategic priority</li> </ul>
	• 7 out of 10 Regional organisations take on a role to provide
	support on application of ISSAIs for audit professionalisation
Source: Global SAI Stocktaking Repo	

Source: Global SAI Stocktaking Report 2020 [published September 2021]

Box 20: 2020 Global SAI Stocktaking Report: Annexure on Gender Equality

2020 THEMES	MAIN FINDINGS 2020 GLOBAL STOCKTAKE REPORT
1. Gender Composition in SAIs	▲ The global gender composition of total SAI staff is balanced with
– trends amongst staff and	49% females (2010 – 53%)
top management	▲ 29% of SAI Heads are woman
	▲ 36% of woman in SAI Senior Management positions
2. Promotion of Gender	▲ Globally only 10% of SAIs use a gender analysis to inform their
Equality at the Institutional	strategic planning, whilst 34% include gender issues at an
Level	institutional level in their strategic planning
	▲ 29% of SAIs have a Gender Policy and 15% have a Gender
	Strategy
	▲ Less than 20% of SAIs carry out external evaluations of their
	Gender Policy and Gender Strategies



	knowledge and development
	▲ 46% of SAIs have not institutionalised gender responsibilities in their organisational structure
3. Integrating Gender Equality in audit work	<ul> <li>▲ 21% of SAIs commit to integrating gender equality within their audit work in their Strategic Plans</li> <li>▲ 24% of SAIs have undertaken specific gender audits in the period 2017-2019</li> <li>▲ 39% of SAIs globally state interest in future commitment to audit systems to track and make public allocations for gender equality and woman's empowerment</li> <li>▲ 19% of SAIs include gender assessment in audit work</li> </ul>
4. Commitment to developing	Several INTOSAI regions have developed Gender Policies or Gender
the Gender Capacity of Staff	Strategies that could act as guidance for SAIs
Conclusions:	<ul> <li>▲ Globally, gender composition among total SAI staff is balanced, with little change over the past 10 years, gut does however not translate to senior positions and Heads of SAIs</li> <li>▲ 40% of SAIs don't recognise a need to address gender imbalances</li> <li>▲ 20% of SAIs have targets to address under-representation</li> <li>▲ 14% of SAIs report mainstreaming gender in audits</li> <li>▲ Less than 10% of SAIs globally received capacity development support in these areas (auditing gender, integrating gender in the organisational process)</li> </ul>

Source: Global SAI Stocktaking Report 2020: Annexure on Gender Equality

#### J. Summary of IDI Responses to the 2018 Mid-Term Evaluation

#### J1: Recommendations:

#### Strategic Priorities

- 1. The IDI needs to review its results hierarchy and carefully consider how the outcomes from its programs will help to achieve outcomes at the SAI level that lead to overall country impacts.
- 2. The IDI is recommended to consider revising its current SAI outcomes to become Impact goals.

#### Program design

- 3. The review team recommends that the IDI establishes:
- Program-specific outputs that will contribute to program-specific SAI outcomes,
- Program-specific IDI outputs to ensure that programs are completed on-time, within budget, using the established method or quality protocol etc. The program-specific outputs would contribute to IDI Outcomes but not necessarily to the SAI impact.
- 4. The IDI should strive to establish relevant and feasible SAI outcome goals for each program that are based on a thorough contextual analysis this is vital for the success of the program.



- 5. The IDI should pay closer attention to the process of selecting and designing programs to ensure that it fulfils the relevant requirements of its Service Delivery Model.
- 6. The IDI should consider reintroducing the prioritization process it initiated in 2014 and review the criteria used to also consider the availability of resources when selecting programs.
- 7. The IDI should record time spent on different activities and programs to be able to plan and allocate staff time efficiently and effectively.

#### *Program development*

- 8. The IDI needs to consider how to obtain and utilize non-SAI specific expertise in developing and delivering capacity building programs.
- 9. The IDI needs to carefully assess its unique value added and competence when considering offering a non-SAI specific capacity building program. If the subject matter is one where the IDI has no prior experience or if the topic is generic to public sector leaders (and is therefore on offer by other institutions/organizations), the IDI may need to prioritize the SAI-specific capacity building programs.

#### Program delivery and monitoring

- 10. Using the SAI-PMF to measure outcome is a good evidence-based practice, though the approach needs to be discussed and agreed with all parties at the planning stage.
- 11. The IDI should make sure that outcome targets are established and that progress in meeting the targets is monitored.

#### Global Public Goods

12. The IDI should analyse where its Global Public Goods can be found with the purpose of facilitating access and their use.

#### Box 21: Responses:

No	Agree	IDI Response	IDI Proposed Action		
1	Υ	IDI agrees that its overall results framework can be	IDI Strategic Planning		
		strengthened, especially the link between programme	Team will develop a new		
		outcomes and SAI outcomes. Doing so will ensure that	results framework as part		
		programmes make a greater and more specific contribution	of its 2019-23 Strategic		
		to SAI outcomes.	Plan, by November 2018.		
2	Υ	IDI considers impact goals to be higher level than its current	IDI Strategic Planning		
		SAI outcomes. However, this will be clarified in the new	Team will develop a new		
		results framework.	results framework as part		
			of its 2019-23 Strategic		
			Plan, by November 2018.		
3	Υ	Creation of programme specific outputs linked to	IDI Strategic Planning		
		programme specific SAI outcomes is a useful addition to	Team will develop a new		
		the IDI results framework.	results framework as part		
		Programme specific IDI outputs as suggested may be useful	of its 2019-23 Strategic		
		for internal IDI programme monitoring but may not be	Plan, by November 2018.		



			knowledge and development
		shown in the results framework given they do not have a	
		direct causal effect on SAI outcomes and impact.	
4	Y	IDI agrees on the need to increase focus on programme specific SAI outcomes in future, and that these should be feasible. However, it may not be feasible to do this retrospectively for all ongoing programmes, and to introduce and agree with participating SAIs the necessary results measurement systems to generate the appropriate data.	departments will ensure future programmes include a greater focus on identifying feasible SAI outcomes and establishing appropriate systems to collect results (ongoing). As part of Programme 360, IDI's Strategic Support Unit will review ongoing programmes to assess and strengthen programme specific SAI outcomes, by December 2018.
5	Y	IDI considers that its selection and design process largely meets the requirements of its service delivery model but accepts there have been exceptional reasons why not all requirements were followed in specific cases.	The IDI Strategic Planning Team will review the requirements of IDI's service delivery model in development of the IDI Strategic Plan 2019-23, by November 2018.
6	Y	IDI agrees this would be sensible if and when it intends to introduce a new portfolio of programmes. However, IDI is currently moving away from time-bound programmes to a more permanent set of work streams linked to SAI outcomes. Some form of prioritisation matrix to select programmes within each work stream, to best contribute to SAI outcomes, may be useful.	The IDI Strategic Planning Team will consider IDI's approach for selecting programmes within workstreams, as part of development of the IDI Strategic Plan 2019-23, by November 2018.
7	Y	IDI is currently using a time recording system in those units where the use of the information appears to justify the cost (INTOSAI-Donor Secretariat, Bilateral Programmes, Strategic Support Unit). IDI agrees that historic staff time records can sometimes be useful for future planning purposes. Further, the IDI Board has also requested more information on IDI resource utilisation in and between projects; a time recording system would be one way of addressing this need. IDI needs to further explore the costs of introducing time recording across the organisation, the intended use of the data, and whether the existing time	IDI management team will further explore this and make a recommendation to the IDI Board meeting in November 2018.
1		l recording system can fully meet IDI's needs.	
8	Υ	recording system can fully meet IDI's needs.  The IDI has over the last years significantly increased the	The IDI programme



			кпоміваде апа авчеюртвії
		and recognize the added value of doing so. However, all IDI programmes are delivered for the benefit of SAIs, and benefit from experts understanding the environment in which SAIs operate. IDI therefore needs to balance the knowledge of an expert with their understanding and experience of SAI context. The IDI will however going forward continue to look at ways and means of increasing the use of external expertise where it can enhance the quality of IDI capacity development programmes.	their efforts to increase the level of partnerships with non-SAI specific expertise, as appropriate (ongoing).
9	N	IDI considers that all its programmes are SAI specific, as they are for the benefit of SAIs and take place within SAI's operating environment. Hence a topic such as SAI Young Leaders, which could be viewed as a generic leadership programme available elsewhere, is delivered by an IDI-led partnership and heavily tailored to the operating environment and work of an SAI. The programme involves experts from outside SAIs, but the nature of the programme (including facilitating SAI young leaders to implement a change initiative within their SAI) is heavily SAI focused. IDI considers that such practical components are integral to the initiative and would not be part of more generically available programmes.  In addition, in the absence of such an IDI programme, IDI doubts that many of the participating SAI's would invest in developing young leaders, and especially in empowering young female leaders, as the IDI programmes seeks to do.	No action, as IDI considers that it does not offer non-SAI specific capacity development programmes that could be delivered by others, with the same levels of SAI participation, and the same impact.
10	<b>Y</b>	IDI agrees the SAI PMF is appropriate in cases where the intended programme results is a change at the SAI level that can be measured by SAI PMF. For programmes that target specific activities not measured by SAI PMF (e.g., IT audit), other measurement tools may be needed. IDI agrees these should be agreed with all parties at the planning stage.	departments will ensure future programmes include appropriate systems to collect results, discussed with all parties at the planning stage (ongoing).  As part of Programme 360, IDI's Strategic Support Unit will review ongoing programmes to assess and strengthen systems to measure SAI outcomes, by December 2018.
11	Y	IDI has outcome targets at the levels of SAIs, IDI and programmes. While some indicators did not have baselines at the time of developing the 2014-18 strategic plan, these were all set in the IDI and programme results frameworks	IDI will continue to do this in the development and reporting on its Strategic Plan 2019-23.



		during 2014. Progress is monitored through IDI's annual	
		Performance and Accountability Reports.	
12	Υ	IDI agrees that there is room for improvement in terms of a single web-based library where stakeholders can go to access IDI and other global public goods.	3

#### K. Interim (Initiative) Reviews

2021 IDI Occasional Paper No 2: Impact of the Covid-19 Pandemic on the Independence of Supreme Audit Institutions-

Box 21: IDI Occasional Paper No 2	
FOCUS POINTS	MAIN FINDINGS 2021 SURVEY (132 participants)
Impact on Financial Autonomy	<ul> <li>36% of SAIs reported budget reductions compared to 2019</li> <li>73% of low-income country SAIs surveyed noted that their budgets were reduced (many by more than 20%)</li> <li>13% of SAIs noted that their transfers were up to 20-40% lower than budget</li> <li>33% noted that SAIs were affected by general budget revisions, affecting most public entities</li> <li>45% experienced a reduction of costs during the pandemic</li> <li>Key Findings:         <ul> <li>Budget revisions were largely controlled by the Executive branch, confirming a trend of limited financial autonomy. The data further suggests increased executive discretion over SAI budgets during the pandemic</li> <li>Budget reductions were largely due to general budget reductions affecting most government agencies</li> <li>The impact of SAI budget reductions was ameliorated by cost reductions. Some SAIs did however see that their costs increased while their budgets decreased.</li> </ul> </li> </ul>
Impact on SAI Mandates	<ul> <li>30% of SAIs reported that audit plan revisions led to a reduction of audits or a reduced audit scope</li> <li>Key Findings         <ul> <li>Many SAIs noted that audit plan revisions in response to the pandemic led to a reduction of audits or reduced scope, suggesting that the pandemic had an impact on SAIs' ordinary accountability function</li> <li>A large majority of SAIs have conducted or will conduct an audit of COVID-19 emergency funds.</li> <li>The introduction of emergency legislation had a limited impact on SAIs' perception of autonomy to conduct audits</li> </ul> </li> </ul>
Impact on Discretion to select Audits	◆ 94% of SAIs noted that they were able to freely decide on the selection of topics, timing and contents of audit



	knowledge and development
Impact on Access to	<ul> <li>Key Findings</li> <li>A large majority of SAIs note that they have the freedom to decide on the selection of topics, timing, and contents of audits, including the audits of COVID-19 emergency funding.</li> <li>This indicates that the principle of SAI discretion to select audits was largely upheld, even though most SAIs were not consulted on their governments' commitments to audit the use of funds from external providers.</li> <li>67% of the SAIs responded that their ability to access information</li> </ul>
Information	<ul> <li>was affected by the pandemic</li> <li>◆ 26% of SAIs that had conducted an audit of emergency funding reported that they had limited to no access to information when conducting such audit</li> <li>◆ Key Findings</li> <li>○ the pandemic had a significant impact on SAIs' ability to</li> </ul>
	<ul> <li>access information, affecting all SAIs and high-income countries in particular</li> <li>One out of four SAIs (26%) that had conducted an audit of emergency funding reported that they had limited to no access to information when conducting such audits, accentuating a trend of reduced access to information in later years, documented through IDI's Global SAI Stocktaking Reports</li> </ul>
Impact on the Publication and Follow-Up of Audit Reports	<ul> <li>31% of SAIs responded that audit reports were not or only to a limited extent published as planned</li> <li>Key Findings         <ul> <li>The pandemic had a significant impact on the ability of many SAIs' to publish and follow up on audit reports, affecting their ordinary accountability function</li> <li>At the same time, a large majority note that they have the freedom to publish and follow up on audits of the use of COVID-19 spending and have published or plan to publish an audit report on the same, indicating that SAIs are prioritising resources to follow up on the extraordinary spending during the pandemic</li> </ul> </li> </ul>
Overall Trend	<ul> <li>Many SAIs, particularly in low-income countries, faced executive discretion to cut SAI budgets during the emergency, without legislative approval, undermining SAI independence</li> <li>National restrictions due to the COVID-19 pandemic reduced the number, scope, and timing of planned audits for several SAIs, leading to delays in the publication and follow-up of audit reports, affecting the ability of SAIs to carry out their mandate</li> <li>Access to audit information, already a challenge, became more difficult for many SAIs during the pandemic</li> </ul>
Link: https://sirc.idi.no/documer	nt-database/documents/intosai-publications/81-impact-of-the-covid-

45 | Page

19-pandemic-on-sai-independence



Source: IDI Occasional Paper No 2: Impact of the Covid-19 Pandemic on the Independence of Supreme Audit Institutions [2021]

IDI maintains a database (IDI Audit and Evaluations Monitoring Database) of other mid-term reviews, assessments and recommendations and track progress of implementation of these recommendations.

### L. IDI Portfolio: 134 Developing Countries (DAC Status) (40 Fragile) & SAI PMF Assessment Status

Box 21: Analysis of SAI DAC Status and SAI PMF Participation

	Als interviewed	SAIs SAI PMF Reports Submitted		SAI PMF still	l Work in Pr	ogress
SAI			INTOSAI	DAC	FRAGILE	SAI
			Region	STATUS		PMF
1	Angola		AFROSAI-E	LDC	No	
2	Ethiopia		AFROSAI-E	LDC	No	
3	Lesotho		AFROSAI-E	LDC	No	
4	Malawi		AFROSAI-E	LDC	No	
5	Rwanda		AFROSAI-E	LDC	No	
	Sierra Leone		AFROSAI-E	LDC	No	2020
6	[Bilateral Supp	ort Beneficiary]				2012
7	Tanzania (Unite	ed Republic)	AFROSAI-E	LDC	No	
8	Uganda		AFROSAI-E	LDC	No	2017
9	Zambia		AFROSAI-E	LDC	No	WIP
10	Mauritania		ARABOSAI	LDC	No	
11	Bangladesh		ASOSAI	LDC	No	2015
	Bhutan		ASOSAI	LDC	No	2021
12						2014
13	Cambodia		ASOSAI	LDC	No	
14	Nepal		ASOSAI	LDC	No	2015
15	Benin		CREFIAF	LDC	No	
16	Djibouti		CREFIAF	LDC	No	2012
	Guinea	[Bilateral Support	CREFIAF	LDC	No	
17	Beneficiary]					
	Madagascar	[Bilateral Support	CREFIAF	LDC	No	
18	Beneficiary]					
19	Sao Tome and	Principe	CREFIAF	LDC	No	
20	Senegal		CREFIAF	LDC	No	
	Togo	[Bilateral Support	CREFIAF	LDC	No	
21	Beneficiary]					
22	Eswatini		AFROSAI-E	LMI	No	2015
23	Ghana		AFROSAI-E	LMI	No	WIP
24	Kenya		AFROSAI-E	LMI	No	2021



25	Egypt	ARABOSAI	LMI	No	rledge and dev
26	Jordan	ARABOSAI	LMI	No	
27	Morocco	ARABOSAI	LMI	No	WIP
28	Tunisia	ARABOSAI	LMI	No	2021
29	India	ASOSAI	LMI	No	2021
30	Indonesia	ASOSAI	LMI	No	2020
31	Kyrgyzstan	ASOSAI	LMI	No	2021
32	Mongolia	ASOSAI	LMI	No	2016
33	Pakistan	ASOSAI	LMI	No	WIP
34	Philippines	ASOSAI	LMI	No	2020
35	Sri Lanka	ASOSAI	LMI	No	2018
36	Tajikistan	ASOSAI	LMI	No	2010
37	Viet Nam	ASOSAI	LMI	No	2016
38	Cape Verde	CREFIAF	LMI	No	2019
39	Côte d'Ivoire	CREFIAF	LMI	No	WIP
40	Armenia	EUROSAI	LMI	No	2019
41	Georgia	EUROSAI	LMI	No	2017
42	Moldova	EUROSAI	LMI	No	2017
43	Ukraine	EUROSAI	LMI	No	
44	Bolivia	OLACEFS	LMI	No	
<u> </u>	El Salvador	OLACEFS	LMI	No	2021
45	El Salvador	OE (CEI 5	EIVII	110	2014
	Guatemala	OLACEFS	LMI	No	2020
46	Gasternala	02.102.13		110	2015
47	Honduras	OLACEFS	LMI	No	2017
48	Nicaragua	OLACEFS	LMI	No	2015
49	Vanuatu	PASAI	LMI	No	2020
50	Botswana	AFROSAI-E	UMI	No	2021
51	Mauritius	AFROSAI-E	UMI	No	WIP
52	Namibia	AFROSAI-E	UMI	No	WIP
53	South Africa	AFROSAI-E	UMI	No	
54	Algeria	ARABOSAI	UMI	No	
55	China	ASOSAI	UMI	No	
56	Iran (Islamic Republic of)	ASOSAI	UMI	No	
57	Kazakhstan (EUROSAI?)	ASOSAI	UMI	No	WIP
58	Malaysia	ASOSAI	UMI	No	2020
59	Maldives	ASOSAI	UMI	No	WIP
60	Thailand	ASOSAI	UMI	No	WIP
61	Antigua and Barbuda	CAROSAI	UMI	No	
62	Belize	CAROSAI	UMI	No	2021
63	Dominica	CAROSAI	UMI	No	2021
64	Grenada	CAROSAI	UMI	No	
65	Guyana	CAROSAI	UMI	No	2019
66	Jamaica	CAROSAI	UMI	No	2017
67	Saint Lucia	CAROSAI	UMI	No	2021



68	Saint Vincent and the Grenadines	CAROSAI	UMI	No	ledge and dev
69	Suriname	CAROSAI	UMI	No	2017
70	Equatorial Guinea	CREFIAF	UMI	No	2017
71	Gabon	CREFIAF	UMI	No	
72	Albania		UMI	No	WIP
		EUROSAL			
73	Azerbaijan	EUROSAL	UMI	No	2020
74	Belarus	EUROSAI	UMI	No	
75	Bosnia and Herzegovina	EUROSAI	UMI	No	
76	Montenegro	EUROSAI	UMI	No	WIP
77	North Macedonia, Republic of	EUROSAI	UMI	No	
78	Serbia	EUROSAI	UMI	No	2020
79	Turkey	EUROSAI	UMI	No	2018
80	Argentina	OLACEFS	UMI	No	WIP
	Brazil	OLACEFS	UMI	No	2017
81					2013
	Colombia	OLACEFS	UMI	No	2019
82					2015
	Costa Rica	OLACEFS	UMI	No	2019
83					2013
84	Cuba	OLACEFS	UMI	No	2015
85	Dominican Republic	OLACEFS	UMI	No	2015
	Ecuador	OLACEFS	UMI	No	2021
86					2014
87	Mexico	OLACEFS	UMI	No	2016
88	Panama	OLACEFS	UMI	No	
	Paraguay	OLACEFS	UMI	No	2021
89	alagaay	0 2	•		2014
90	Peru	OLACEFS	UMI	No	2016
91	Cook Islands	PASAI	UMI	No	2016
92	Fiji	PASAI	UMI	No	2020
93	Nauru	PASAI	UMI	No	2019
94	Palau	PASAI	UMI	No	2013
95	Samoa	PASAI	UMI	No	2020
96	Tonga	PASAI	UMI	No	2018
20	Eritrea [Bilateral Support	AFROSAI-E	LDC	Yes	2010
97	Beneficiary]	ALINOSAI-E	LDC	162	
31	-	AFROSAI-E	LDC	Yes	
QΩ	• 11	AFNUSAI-E	LDC	162	
98	Beneficiary]	A EDOCAL E	IDC	Voc	-
99	Liberia	AFROSAL F	LDC	Yes	\\/\D
100	Mozambique	AFROSAL F	LDC	Yes	WIP
101	South Sudan [Bilateral Support	AFROSAI-E	LDC	Yes	
101	Beneficiary]	ADADOGAL	100		-
100	Somalia [Bilateral Support	ARABOSAI	LDC	Yes	
102	Beneficiary]	404505::	100		
103	Sudan	ARABOSAI	LDC	Yes	<u> </u>



65

104	Yemen	ARABOSAI	LDC	Yes	leage and deve
105	Afghanistan	ASOSAI	LDC	Yes	2016
106	Lao Peoples Democratic Republic	ASOSAI	LDC	Yes	WIP
107	Myanmar	ASOSAI	LDC	Yes	2020
108	Haiti	CAROSAI	LDC	Yes	
109	Burkina Faso	CREFIAF	LDC	Yes	2016
110	Burundi	CREFIAF	LDC	Yes	
111	Central African Republic (CAR)	CREFIAF	LDC	Yes	WIP
112	Chad	CREFIAF	LDC	Yes	WIP
	Congo, Democratic Republic of the	CREFIAF	LDC	Yes	
112	(DRC)				
113	[Bilateral Support Beneficiary]	CDEFIAE	LDC	Vac	
114	Guinea-Bissau Mali	CREFIAF CREFIAF		Yes	
115			LDC	Yes	
116	Niger	CREFIAF	LDC	Yes	
117	Timor-Leste	None	LDC	Yes	2020
118	Kiribati	PASAL	LDC	Yes	2020
119	Solomon Islands	PASAL	LDC	Yes	2018
120	Tuvalu	PASAI	LDC	Yes	2018
121	Nigeria	AFROSAI-E	LMI	Yes	2014
122	Palestine	ARABOSAI	LMI	Yes	2014
123	Syrian Arab Republic	ARABOSAI	LMI	Yes	WIP
124	Cameroon	CREFIAF	LMI	Yes	WIP
125	Congo, Republic of	CREFIAF	LMI	Yes	
126	Kosovo	EUROSAI	LMI	Yes	WIP
127	Micronesia, Federal State of - National Office	PASAI	LMI	Yes	2020
128	Papua New Guinea	PASAI	LMI	Yes	2016
120	Zimbabwe [Bilateral Support	AFROSAI-E	OLI	Yes	2010
129	Beneficiary]	AIROSAIL	OLI	103	
130	Iraq	ARABOSAI	UMI	Yes	WIP
131	Lebanon	ARABOSAI	UMI	Yes	
132	Libyan Arab Jamahiriya	ARABOSAI	UMI	Yes	WIP
133	Venezuela	OLACEFS	UMI	Yes	
134	Marshall Islands	PASAI	UMI	Yes	2021

Source: PAR 2021 Highlights - Monitoring Data

LDC – Least developed countries;

LMI – Low to Moderate Income countries;

UMI – Upper-Middle-Income countries



### M. Evaluation Questions: Judgment Criteria analysis, illustrations and detailed discussions

This annexure M deals with additional information and statistic referred to in the discussions of the Evaluation Questions and Judgement Criteria (sections 5 - 12 of the report).

**EQ 1.1 INTOSAI** identified three focus areas for its 2018-22 Strategic Plan being (i) SAI independence; (ii) Audit Standards; and (iii) the UN's SDG and is structured around its Strategic Goals and Crosscutting Priorities for achieving these goals i.e.-

#### Strategic Goals

- 1. Professional Standards
- 2. Capacity Development
- 3. Knowledge Sharing and Knowledge Services
- 4. Maximise the Value of INTOSAI as an International Organization

#### **Crosscutting Priorities**

- 1. Advocating for and supporting the independence of SAIs
- 2. Contributing to the follow-up and review of the SDGs within the context of each nation's specific sustainable development efforts and SAIs' individual mandates
- 3. Ensuring effective development and coordination among standards-setting, capacity development, and knowledge sharing to support SAIs and improve their performance and effectiveness
- 4. Creating a strategic and agile INTOSAI that is alert and capable of responding to emerging international opportunities and risks
- 5. Building upon, leveraging, and facilitating cooperation and professionalism among the regional organizations of INTOSAI
- IDI has structured its 2019-23 Strategic Plan around 6 Priorities and 3 cross-cutting issues in line with its mandate and accommodating the relevant INTOSAI goals and identified focus areas.

#### **IDI Priorities**

- 1. Independent SAIs workstream
- 2. Well Governed SAIs workstream
- 3. Professional SAIs workstream
- 4. Relevant SAIs workstream
- 5. Bilateral Support program
- 6. Global Foundation Unit

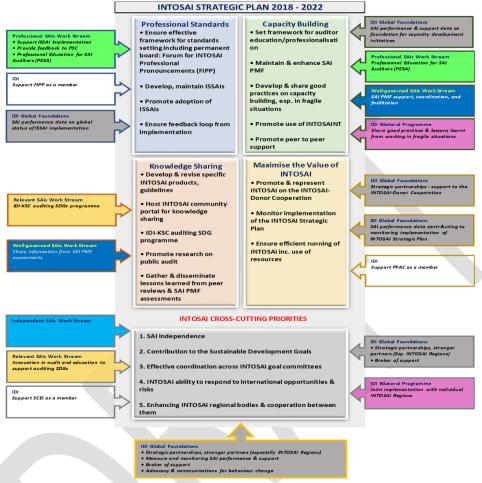
#### IDI Crosscutting [CC] Issues

- 1. Involvement of SAI Leaders in Change
- 2. Gender and Inclusiveness
- 3. Stakeholder Engagement



To illustrate the extent of coverage, IDI has in its Strategic Plan presented a matrix of how the IDI priorities and crosscutting issues area aligned to the INTOSAI Strategic Priorities as Illustrated here below I.e.-

BOX 21: ALIGNING IDI STRATEGIC PLAN TO THAT OF INTOSAI (ANNEXURE 2 IN THE IDI 2019-23 STRATEGIC PLAN)



EQ 1.2

#### **INTERNAL SOURCES**

The IDI designed its 2019-23 Strategic Plan based mainly on the following sources i.e.

- 1. The IDI Strategic Plan [SP] 2014-2018
- 2. The outcomes of the Mid Term Review of the IDI 2014-2018 SP (12 Recommendations were made of which 6 responses referred to addressing the recommendations in the 2019-23 SP)
- 3. The results of the Global SAI Surveys and the status analysis presented in the 2017 Global SAI Stocktaking Report summarises the global state of SAI capacity and performance<sup>5</sup> in relation to IDI's strategic priorities [as baseline indicators].
  - Refer Annexures I for a summary of the main findings in the Global Stocktaking Reports
- 4. The results of individual SAI PMF assessments and needs expressed by SAIs (though this is an ongoing process)

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<sup>&</sup>lt;sup>5</sup> Extract from the 2017 Global SAI Stocktaking Report included in the 2019-23 Strategic Plan, Annexure 1, the "STATUS & TRENDS IN GLOBAL SAI PERFORMANCE" [pages 52-53],



i. To benefit from these outcomes, IDI made a significant shift in the structure of its new Strategic Plan to provide for long-term continuous work streams replacing the previous "begin-end" program or project approaches in their prior strategic plans [Inception Report s2.1].

#### EXTERNAL SOURCES: OTHER TOOLS AS SOURCE FOR NEW DESIGN OF 2019-23 STRATEGIC PLAN

Other Diagnostic Tools that are monitored and considered when compiling the three-yearly 2017 Global Stocktaking Report that served as primary basis for the new structured strategic plan included for example-

- Public Expenditure and Financial Accountability (PEFA) Performance Measurement Framework
- Public Expenditure Review (PER), World Bank
- Country Financial Accountability Assessment, World Bank
- Fiscal Transparency Report on the Observance of Standards and Codes (ROSC), IMF
- Commonwealth PFM Self-Assessment Tool (CPFM-SAT)
- Open Budget Survey, International Budget Partnership
- Transparency International Corruption Index
- UN's monitoring of achieving the 2030 SDG goals.

EQ 1.3 Detailed Analysis of SAI PMF submission presented here below (Refer Annex L for a detailed analysis per SAI)

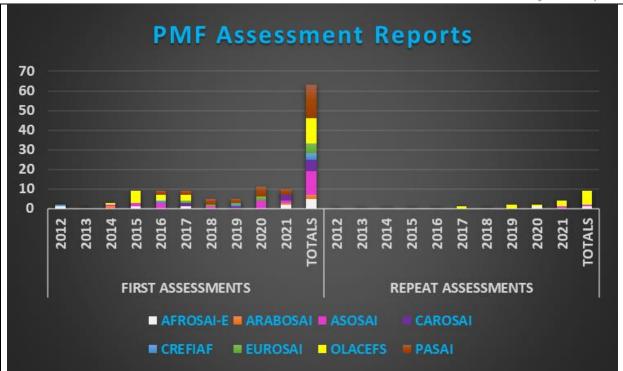
TABLE 1: ANALYSIS: REGIONAL SAI PMF PARTICIPATION %

REGIONS	Total	Assessments			
REGIONS		1st	%	2nd	%
AFROSAI-E	23	5	22%	1	4%
ARABOSAI	14	2	14%	0	0%
ASOSAI	23	12	52%	1	4%
CAROSAI	10	6	60%	0	0%
CREFIAF	21	3	14%	0	0%
EUROSAI	13	6	46%	0	0%
OLACEFS	17	14	82%	7	41%
PASAI	18	17	94%	0	0%
TOTALS	139	65		9	
TOTALS	139	47%		6%	

Sources: PAR 2021 Highlights; SAI PMF Status Report – Reports finalised

BOX 22: SUMMARY OF SAI PMF ASSESSMENT REPORTS FINALISED BY REGION, BY YEAR





Source: SAI PMF Status Report

Management has confirmed that results are captured in a database, but that access is limited due to confidentiality reasons (the right to share and/or publish information Is set by each Individual SAI as owner of their own SAI PMF). As first time SAI PMF assessments mainly reflects on status and not change, this is regarded as a significant shortcoming when IDI is tasked to (i) assess effectiveness of its past support rendered, and (ii) advise SAIs in compiling strategic and operational plans. In many instances transparency is compromised as SAIs are reluctant to publish the reports, the 2020 Global Survey indicates that only 18% of SAIs that conducted assessments shared these results externally thereby diluting the impact of the assessment.

IDI will however assist SAIs with compiling these strategic and operational plans and assist SAIs monitoring performance. The 2020 Global Survey highlighted improvement indicating that 92% of SAIs have Strategic Plans, that 79% made these plans public, but that only 57% report publicly on progress.

The IDI work streams are aligned to the 6 PMF Domains [Inception Report 2.1.1 Figure 2], being:

- A. SAI Independence and Legal Framework
- B. Internal Governance and Ethics
- C. Audit Quality and Reporting
- D. Financial Management, Assets, Support Services
- E. Human Resources and Training
- F. Communication and Stakeholder Management
- EQ 1.4 No further detail on the Judgement Criteria (JC)
   EQ 1.5 The Lima Declaration [ISSAI P-1] serves as a broad basis (guideline) for INTOSAI members
  - I. General [Defining Audit]

conducting audit assignments and consists of 7 parts (and 25 sections) i.e.



II. Independence [Refer also Mexico Declaration]

III. Relationship to Parliament, government and the administration

[Legal Framework]

IV. Powers of Supreme Audit Institutions

[SAI Mandate]

Audit methods, audit staff, international exchange of experiences [Compliance ISSAIs]

VI. Reporting

[Compliance ISSAIs]

VII. Audit powers of Supreme Audit Institutions

[SAI Mandate, Legal Framework]

#### The *Mexico Declaration* [on **SAI Independence** (ISSAI P-10)]

(Pertinent for IDI's Work Stream: Independent SAIs)

8 Core principles on SAI Independence are the following:

- 1. The existence of an appropriate and effective constitutional/statutory/legal framework and the de facto application provisions of this framework
- 2. The independence of SAI heads and members of collegial institutions, including security of tenure and legal immunity in the normal discharge of their duties
- 3. A sufficiently broad mandate and full discretion, in the discharge of SAI functions
- 4. Unrestricted access to information.
- 5. The rights and obligation to report on their work
- 6. The freedom to decide the content and timing of audit reports and to publish and disseminate them
- 7. The existence of effective follow-up mechanisms on SAI recommendations
- 8. Financial and managerial/administrative autonomy and the availability of appropriate human, material and monetary resources

#### **EQ 1.6** No further detail on the JC

#### **EQ 2.1**

The Global Stocktake report results is complimented on an ongoing basis by processing the outcomes of various diagnostic tools such as the (voluntary) SAI PMF assessments, PEFA assessments, Quality Assurance (Peer) Reviews, mid-term reviews as they become available, dialogue sessions at various levels, observations and challenges identified by -

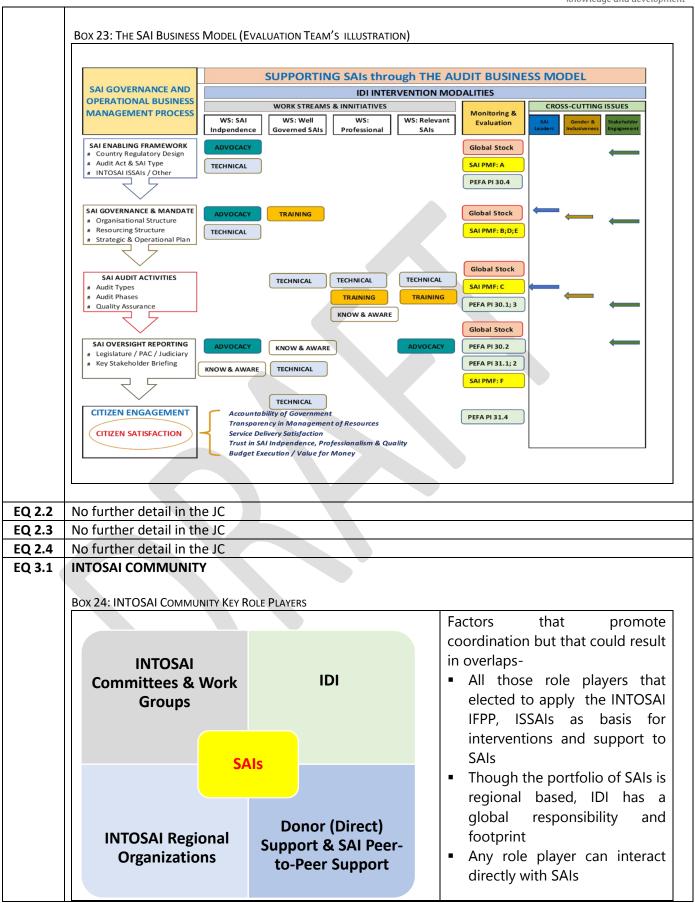
- IDI Regional Coordinators
- the donor and development community, also using their own diagnostic tools such as PEFA
- INTOSAI units (Committees and Work Groups)
- INTOSAI Regional bodies, and
- SAIs themselves in compiling strategic plans (when conducting gap analysis and a SWOT analysis for example).

For this evaluation the Evaluation Team developed a generic SAI business model consisting of the following 5 components i.e.-

- 1. Regulatory Framework
- 2. Governance Structure and Mandate
- 3. Operational Processes (Audit Activities)
- 4. Reporting and Oversight
- 5. Citizen Engagement (as the goal)

A careful analysis between work stream initiatives and the SAI business model illustrates how comprehensive focus is on [1] to [3], with less focus for [4] and [5] (refer also to the discussion in s2.1 in the report) i.e.





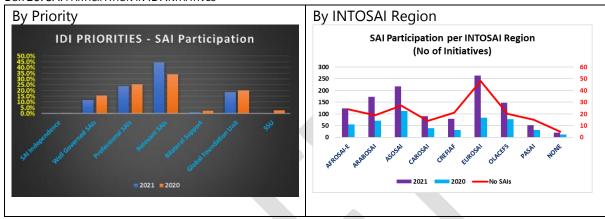


- 1	<u> </u>	knowledge and deve			
		<ul> <li>The full extent of involvement is not disclosed all Regional Strategic Plans</li> </ul>			
3.2	mapping this alignme				
	BOX 25: ALIGNMENT IDC GOA				
	GOALS 2020-30	IDI WORK STREAMS			
	GOALS Goal 1:	WS: Independent SAIs			
	Independent,	WS: Well Governed SAIs			
	Professional,	WS: Professional SAIs			
	Capable,	WS: Relevant SAIs (Stakeholder Management)			
	Transparent and	vvs. Relevant sais (stakeholder Wariagement)			
	Well Governed SAIs				
	Goal 2:	GFU directly promotes partnerships between donors and SAIs			
	Enhanced	through 2 components:			
	Partnerships and				
	Scaled-up Support	Brokering Support			
	to SAIs	WS: Independent SAIS through component- Facilitate Effective			
	Partnerships & Stakeholder Engagement				
	Goal 3:	WS: Well Governed SAIs through Strategic Management			
	SAI-led Capacity				
	Development	■ SAI PMF			
		■ SPMR			
		WS: Well Governed SAIs through Organisational Management			
		component's initiatives-			
		■ TOGETHER			
		<ul><li>MASTERY</li></ul>			
		WS: Professional SAIs for implementing ISSAIs-			
		■ ISSAI Implementation support, Including guidance and			
		cooperative audits			
		SAI Young Leaders			
		■ PESA-P			
	Goal 4:	WS: Professional SAIs through cooperative audits, training and			
	Agenda 2030 and	webinars			
	Achievement of the	WS: Relevant SAIs through its Frontier Innovation in Audit and			
	Sustainable	Education Practice component-			
	Development Goals	Audit Preparedness			
		■ ISAM			
		Public Health 3d audit			
		Sustainable Procurement			
		■ Uganda Pilot			



Some regions are more active than others in participating in IDI initiatives which could reflect how well coordination between IDI and the regional organisations is done for the benefit of the SAIs, showing that if similar programs are not offered by the regional organisations, SAIs will have the option to participate at IDI level. Box 26 illustrates the 2020 and 2021 SAI participation activity levels, 2020 being the Covid-19 related abnormal year though.

**BOX 26: SAI PARTICIPATION IN IDI INITIATIVES** 



Source: IDI PAR 2021 Database extract (excel spreadsheet provided by management)

SAI Botswana and Chad, for example, are aware of the various initiatives on offer and have participated in capacity development initiatives. Both were positive on how IDI coordinates and present its initiatives and portfolio of products. Note however that in the case of Chad, the interaction with IDI is organised through a focal person, different from the one in charge of CREFIAF and the one in charge of CBC. This organisation at SAI level may affect overall coordination as it can result in a loss of information at SAI level, not enabling horizontal and then bottom-up feedback on needs and how those are addressed or not. Botswana SAI confirmed that the IDI Regional Coordinator is actively involved in the region and conducting meetings at SAI level, thereby ensuring that SAIs are informed about events at initiative level, allowing SAIs to organise and select in which IDI initiatives it wishes to participate in (for example the SYL, MASTERY being 2 of the programs applied for).

# EQ 3.4 No further detail in the JC EQ 4.1 Refer Details in Annexure F EQ 4.2 BOX 27: INDICATORS FOR JUDGEMENT CRITERIA: (DEGREE OF CONTRIBUTION (APPRECIATIVE) OF THE IDI INTERVENTIONS TO INCREASED SAIs CAPACITY AND PERFORMANCE EVALUATION Checklist Positive Access to Knowledge Material ✓ IDI aims at presenting all material in 4 standardised languages (English; French; Spanish; Arabic) and it is policy to accommodate all 4 languages. ✓ In case of pilots, only one language might be applicable and then once the

pilot phase is concluded, translation is done.✓ Access to manuals through the IDI website is free of charge, easy to navigate and ready to use.



Positive	<ul> <li>Mapping Initiatives</li> <li>✓ Initiatives, objectives, goals and adopted delivery models for all 6 Priorities and cross-cutting issues are presented through a comprehensive, transparent website per Priority with a specific section for GPGs where documents can be accessed free of charge.</li> <li>✓ Annual Operational Plans sets out purpose and objectives, strategies and the delivery model per Priority which are clear and illustrate benefits to SAIs</li> <li>✓ It is a generic "Information Warehouse" acknowledging differences between regions, cultures, legislative frameworks and SAI mandates and providing as broad as practical possible a portfolio of products "fit for purpose", to assist SAIs with their own strategies (decision-making).</li> </ul>
Positive	<ul> <li>Technical Consultation</li> <li>✓ The 4 work streams, the relevant set of indicators and Portfolio are structured and pre-defined to track the various components of the SAI Business Model, the outcome as per the Global Stocktake Report and needs expressed through dialogue.</li> <li>✓ It has structured its departments, units and staffing around the 6 Priorities and crosscutting issues</li> <li>✓ expertise are recruited if IDI lacks technical capacity to ensure the required products are developed and implemented and that SAIs have technical-expert support when required</li> </ul>
Positive	IDI's SAI Needs Assessment  ✓ IDI's process to conduct SAI needs assessments include the use of diagnostic tool such as Global Surveys, SAI PMF assessments, PEFA, Peer Reviews (Quality Assurance) and interaction directly with SAIs and regional role players, the outcome which gives a good idea of SAI capacity (maturity).  ✓ DAC classification is used to pre-assess expected vulnerability levels of the SAIs in IDI's portfolio  ✓ IDI has structured its priorities to provide support at/for mainly three levels of SAI capacity (participation and benefitting) levels i.e.  ● extensive IDI global and regional support (SAI demand driven)  ● Intensive IDI support (Bilateral Support)  ● third party (donor) support through IDI brokering  ✓ The 2 most significant limiting factors for promoting performance is (i) SAI capacity (resourcing (budget and manpower), skills and expertise) and appetite (willingness) to participate in IDI initiatives, and (ii) its leadership to commit to change within the SAI (that is to accept IDI guidance)  ✓ At IDI level, selecting and prioritizing initiatives and implementation of activities to address SAI needs is limited by its own resourcing levels as it is 100% grant funded by donors, and include those funds received from Parliament (Norway), SAIs and INTOSAI



Neutral	utral Effectiveness of Advocacy & Dialogue					
	✓ Information sharing and awareness campaigns through advocacy and					
	dialogue are effective tools to promote structure and alignment, transparency					
	and both risk adaptation and mitigation amongst the stakeholders					
	✓ However, neither the IDI (as representative of INTOSAI) nor DPs have a					
	mandate to enforce compliance at SAI and country levels which therefor lim					
	effectiveness of advocacy and dialogue when recipients are inefficient (statu					
	of SAI independence serves as a good example)					
Neutral	EVIDENCE: SAIs-led Change Management					
	✓ The Global Stock Take report 2020 reflected on both positive and negative					
	outcomes for the 2018-2020 period under review.					
	✓ Included in the 2019-23 Results Framework is a component that assesses the					
	achievement of targets for a pre-defined set of indicators. For the period under					
	review, on an overall basis, 50% of indicator targets were fully met.					
	✓ For the period 2019 – 2021 (period under this evaluation), interviews with SAIs reflected that:					
	Strategic plans are updated to provide for addressing SAI PMF outcomes					
	Participating in SYL assisted in improving Performance Auditing					
	✓ The SAI PMF initiative serves only as evidence when repeat assessments are					
	concluded. SAI specific SAI PMF outcomes are regarded as confidential and as					
	such the ET relies on SAI Interviews, information in PARs.					

**EQ 4.3** The following internal and external specific actions were taken to limit any negative impact or minimise disruptions internally and at SAI level i.e.-

#### **IDI** Internal

#### 2020

Reviewed the initial 2020 Operational Plan and published the Operational Plan 2020 Addendum indicating how C-19 impact on all six Priorities (the "New Normal"), how IDI intends dealing with changes under two possible scenarios (travelling possible October 2020; travelling possible January 2021). It identified 5 emerging priorities that drive the focus of IDI's support for SAIs i.e., helping SAIs to-

- prepare for the new normal
- ensure their audits are relevant to the new normal
- enhance ICT and connectivity
- leverage on technology
- communicate effectively with stakeholders via electronic media

Each Priority assessed the impact and published summaries of their revised plans, both for the remainder of 2020 as well as 2021. The impact on IDI's internal support and resourcing the operational plan was also assessed and revised plans were submitted by-

- the Director General and Strategic Support Unit
- Administration Unit



#### 2021

Management acknowledged that IDI has been affected in 2 primary ways that directed changes required in its delivery model i.e.-

- the direct impact on how IDI operates, which was minimised due to prior investment in remote working and digital educations systems, proving flexible and agile delivery mechanisms
  - o remote, on-line, virtual interaction such as webinars, conferences, workshops, training modules, virtual meetings as new delivery-model.
  - o face-to-face meetings cancelled, cost savings either refunded or re-directed (refer 2021 Revised Budget).
- adapting to how SAI needs have changed, both in terms of their priorities and how they access support.

IDI launched several flagship initiatives in direct response to C-19 in supporting SAIs, examples of flagship initiatives include online Technical Support Blogs and publications such as-

- Technical Publications: 3i COVID-19 Response Actions
- TAI Audit Guidelines and support

#### **IDI Supporting SAIs**

Global IDI interventions are discussed above. At SAI level, in-country responses by governments directed how SAIs, Accountability Organisations and government would function. Feedback from SAIs interviewed confirmed two issues i.e. (i) IDI based guidelines were helpful in auditing the use of Covid-19 related grants received, and (ii) as expected, Stakeholder Engagement was compromised. A survey<sup>6</sup> conducted by IDI also reflected a further deterioration in SAI independence levels as result of the pandemic as SAI budgets were reduced, planned audits not completed and delay in issue of audit reports, follow up on recommendations and a further limitation of access to information. These concerns were also raised within the donor community. The impact on IDI-SAI Output is reflected in Annex F2 - Boxes 14 & 15 where the extent of indicators Fully Met declined from 62% in 2019 to 38% in 2020

#### **EQ 4.4** No Further Detail in JC

**EQ 4.5** Enterprise Risk Management (ERM)

IDI acknowledges (Risk Register (Risk 17)) that the full integration of gender is a strategic shift in IDI's Strategic Plan and that -

- the IDI Strategic Support Unit (SSU) assumes coordination and strategic guidance for integrating gender.
- SSU has developed a gender analysis framework and guidance (2019), a Gender strategy (2020) and Gender Policy (2021).
- If gender integration is presented as a strategic shift in the Strategic Plan but cannot be fully realised, it is also representing a reputational risk (Risk 23)

The Risk 17 is assessed as Low Risk as IDI has-

established and well working internal gender functions with clear profiles;

<sup>&</sup>lt;sup>6</sup> **IDI Occasional Paper No 2:** Impact of the Covid-19 pandemic on the independence of Supreme Audit Institutions [Published 6 December 2021



- external expertise for support, developing necessary IDI policies/documents/tools and conducting gender analyses for new IDI initiatives.
- IDI is learning from own pilots such as the one on auditing intimate partner violence against women, linked to SDG target 5.2.
- More awareness raising and advocacy in INTOSAI & Development Partner community.
- Partnering with UN Women expected. (Strong controls)

#### **UN-SDG 5**

To promote and support SAIs in their roles and responsibilities towards achieving SDG 5 targets (Achieve gender equality and empower all women and girls), IDI focuses through advocacy, awareness campaigns. To illustrate how IDI addressed the issue in its Portfolio of Products, specific initiatives launched as part of the 2019-23 Strategic Plan include for example-

- WG-SAIs TOGETHER (HR; Ethics and Gender)
- R-SAIs Audit Preparedness to implement SDGs
- R-SAIs ISAM (Audit SDG implementation)
- R-SAIs Initiative Uganda Pilot of SDG 5.2 (elimination of violence against women)

#### **EQ 4.6** No Further Detail in JC

follows:

The structure (unchanged as of September 2021) provides for the 4 work streams and Bilateral Support unit to resort under two departments and with the GFU located jointly with the administration unit under a 3<sup>rd</sup> department (all departments report to the DG), the structure as

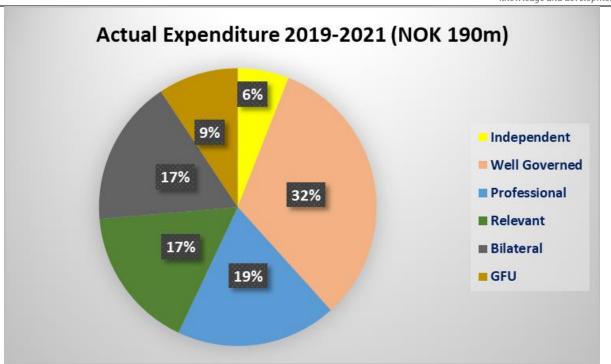
- Department for Professional and Relevant SAIs
  - WS: P-SAIsWS: R-SAIs
- Department for SAI Governance
  - o WS: I-SAIs
  - WS: WG-SAIs
  - Bilateral Support
- Department for Administration and Global Foundations
  - o GFU

## The Organisational Structure, staff deployment, annual budget process and monitoring and evaluation activities are done in line with the 6 Priorities. The roles, duties and focus areas and responsibilities are embedded in the IDI Strategic Plan 2019-23 and the annual Operational Plans. The current IDI structure adequately facilitates the allocation of resources to ensure delivery of its goods and services as planned i.e., it is "right-sized".

FUNDING AND RESOURCING IDI

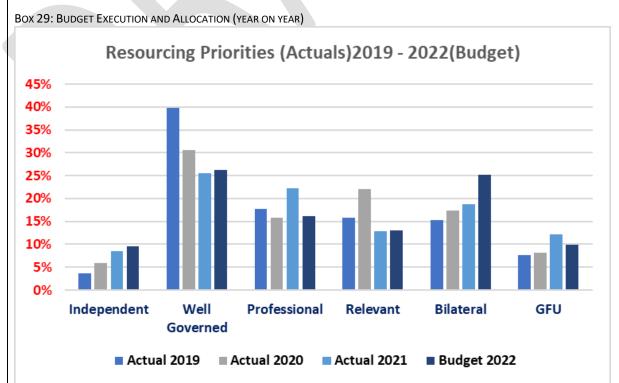
BOX 28:: BUDGET EXECUTION [CUMULATIVE FOR THREE YEARS]





Source: IDI Portfolio Review Data 2022

The Well-Governed SAIs workstream was the most prominent in budget execution (32%) whilst the INDEPENDENT SAIs workstream was the least funded (6%), mainly because of the nature of its Delivery Model (focussing mainly on advocacy and awareness campaigns). The Evaluation Team has already referred to the negative trend in SAI independence status globally and that by conducting a formal root cause analysis, alternative strategies might be justified and may require additional funding for this workstream.

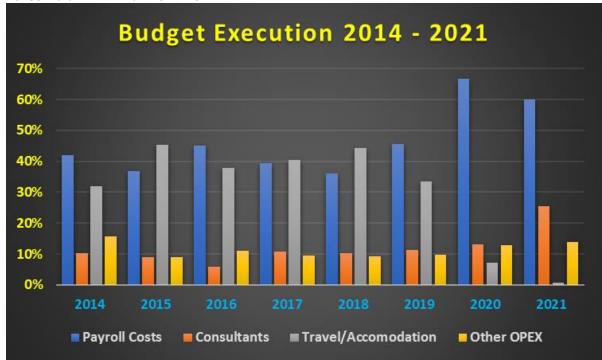




Source: IDI Portfolio Review Data 2022

There is a significant shift towards resourcing the Bilateral Support Programme in 2022 with the Well Governed SAIs and Relevant SAIs work streams allocations being reduced to fund the change. This Is mainly due to Bilateral that has taken on new countries and has new earmarked funds, hence its growth. WG SAIs reduced because old initiatives ended, new initiatives are in the design phase which is always lower spending than implementation.





Source: IDI Audited Annual Financial Statements

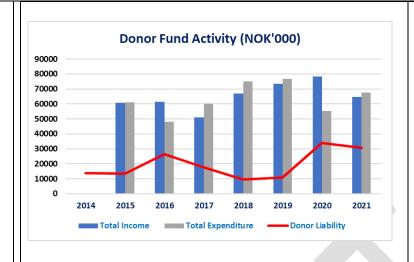
Based on the above analysis, Personnel expenditure (skills and expertise) comprises on average 60% - 65% of expenditure since the Covid-19 pandemic (was on average between 35% to 45% for the period 2014 – 2019), Travel and Accommodation limited to the bare minimum due to global travel restrictions and expenditure on Consultancy Services doubling up in 2021 to 25%.

Planned implementation timing, modality (delivery mechanism), depth and broadness of initiatives are therefore determined by these funding and existing resource levels which ultimately guide target calculations (or the limitations). Budgets are prepared on annual basis, copies that are available on the IDI website, but very little information is presented by the individual Priorities in the Annual Operational Plans and PARs in support of financial planning and assessment of "fiscal gaps" for example. The Evaluation Team is not sure if indeed targets are challenging, whether 100% of funds are required to meet those predetermined targets, and if there are contingency plans for dealing with shortages (cost-sharing strategies) or with excess funds for example considering alternative IDI priorities (rather than returning funds to donors, subject to the grant conditions). Feedback provided was that Indeed funds were returned to donors

Actual budget execution extracted from the audited annual financial statements can be summarised as follows i.e.:

Box 31: Annual Donor Fund Movement



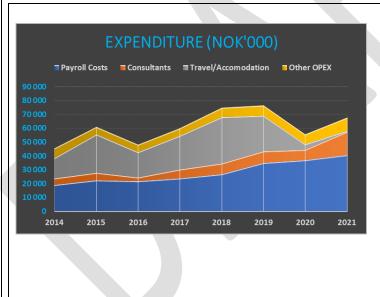


Annual Expenditure levels increased steadily 2017 to 2019, tracking the increase in Donor Funding received util the Covid-19 Pandemic breakout. The impact was basically of a short-term nature as illustrated for 2020 as IDI managed to regain momentum in 2021.

The **Donor Liability** amounted to NOK 30.6m as of 31 December 2021 which is close to 34% of IDI's budget for 2022 (2018 was NOK 9.6m)

Source: IDI Annual Financial Statements

BOX 32: ANNUAL EXPENDITURE BY ECONOMIC CLASSIFICATION



The impact of Covid-19 is clearly visible in the 2020 budget execution where Travelling and Accommodation Costs decreased significantly to NOK 4m (2019 - NOK 25.7m).

The cost of consultants however subsequently increased to NOK 17m in 2021 (2020 – NOK 7m), the development of PESA online training materials required additional resources hired as consultants.

Source: IDI Annual Financial Statements

There is (significant) underspending of funds received resulting in a total of NOK 30.6m not spent as of 31 December 2021 (as per AFS) which the IDI recognises as a liability as it is at risk that the funds need to be repaid to donors unless a no-cost extension can be negotiated. It does however also create the opportunity for the IDI to negotiate retaining these funds and broadening and/or deepening its set of initiatives..



**EQ 5.3** Set out below are statistics on the trend headcount staffing numbers as well as an assessment of IDI's Human Capital Wealth i.e.-

#### **VACANCY LEVELS**

The 2021-22 Staff Establishment Report (IDI Staff Roles and Contact worksheet) indicated that the vacancy level is 18%, Human Capital resourcing IDI is satisfactory even though <u>Vacancy Levels</u> reflects a high degree of variances, however this is mainly as result of changes in the approved establishment size. The actual staff size increased from 2019 to 2021, from 33 to 43 personnel. Capacity constraints are addressed through the deployment of Associates and by outsourcing functions.

**BOX 33: HEAD COUNT:** 

Refer Note:	2018	2019	2020	2021
Approved Establishment Size	35	42	49	46
Staff in post	33	35	37	43
Vacancies	2	7	12	3
% Vacancies	6%	17%	25%	7%

Note: several positions identified during 2020 were not filled and/or later considered unnecessary, including one coordinator position (not needed due to limited face to face events), one admin position (where the functions were outsourced), and one ARABOSAI regional position where IDI took on an associate instead of staff member.

#### ACCUMULATED "HUMAN CAPITAL WEALTH"

The following tables is an analysis of the more important indicators when assessing its HCW and on an overall basis is regarded as high due to (i) the number of people having 10 years+ relevant experience, (ii) all 4 languages covered, (iii) having people with work-experience covering all the INTOSAI-Regions, and (iv) staff members being adequately qualified.

Box 34: Staff Experience (Total Years in Audit):

PROFILE AS AT 31 DECEMBER 2021	No of Staff
10 Years +	22
5 – 10 Years	4
Less than 5 Years	8
TOTAL	34

Note: Management Comments: Figures are estimate, as IDI don't keep these figures so would need to go through every staff member CV. Have excluded coordinators and admin staff. Those with less than 5 tend to come from a CSO, comms and donor background and support in those areas as well as on advocacy initiatives.

BOX 35: STAFF EXPERIENCE (INTOSAI REGIONAL DEMARCATION):

PROFILE AS AT 31 DECEMBER 2021	No of Staff
AFROSAI-E	10
CREFIAF	9

<sup>&</sup>lt;sup>7</sup> "Human Capital Wealth" (HCW) refers to the combined extent of existing skills and experience that enables IDI to fulfil its mandate effectively, efficiently and in a professional manner that ultimately protects IDI's reputation and image.



ARABOSAI	3
ASOSAI	9
ASEANSAI	5
CAROSAI	1
EUROSAI	9
OLACEFS	6
PASAI	3

Note: reflects on regions where IDI staff have either worked for SAIs or have significant CD experience providing support to individual SAIs in that region. If support to SAIs as part of global and regional programmes was included, then figures would be much higher (a lot of IDI staff have been involved in support to all regions).

**BOX 36: COMBINED LANGUAGE PROFICIENCY:** 

PROFILE AS AT 31 DECEMBER 2021	No of Staff		
Arabic	4 (inc. 2 associates)		
English	All staff		
French	17		
Portuguese	N/A		
Spanish	11		

Note: English is IDI's working language so all staff must speak English. Portuguese is not an official INTOSAI or IDI language although IDI has 1 staff member that speaks it. Arabic has always been the challenge.

Detailed information on Professional Qualifications is not analysed for purpose of this assessment as based on discussions it was confirmed that from manager level up, all job descriptions have asked for Masters-level or professional education as minimum requirement (like accountancy profession) which is deemed appropriate.

#### **RECRUITMENT PRACTICES & CHALLENGES**

Though IDI staff size is relatively small and consist mostly of professionally qualified personnel, management has highlighted some challenges in the recruitment process i.e.:

"Recruitment conditions (specifications): No cross-IDI set minimum requirements is done at the level of job descriptions when recruiting (work on IDI competency framework still in progress). SAI based audit experience is usually either 'required' or 'preferable' depending on the nature of the position. Accounting and audit academic qualifications are not often required – focus on Masters-degree or professional qualification rather than subject specific education and focus separately on relevant experience. (NB – this applies at manager level upwards, not for coordinator positions).

Challenges highlighted by management include:

- when IDI specify the required competencies, they either fail to fill the positions or end up with a lack of diversity in terms of professional backgrounds.
- some barriers to access HR talent that IDI is faced with when recruiting staff is how to reach
  a broader and better talent pool (bearing in mind the constraints of Norwegian labour laws,
  issues of fixed term versus permanent positions, IDI growth in absence of increased long-



term funding guarantees, and location in Oslo versus 'regional employees' located outside Oslo)"

- there is quite a bit of non-standardization in the format of job adverts and requests, especially in terms of core education levels (masters, bachelors, professional education or not mentioned at all).
- in some instances, job specific competency requirements are omitted "

#### **EQ 5.4** No Further Detail for this JC

#### **EQ 5.5** | STRATGIES AND PLANS

Efficiency is best achieved by being organised and having direction (plans) in place, and by synchronizing efforts amongst all role players to limit overlapping. The IDI is acknowledged as an INTOSAI-Body and is subject to its statutes, which broadly directs IDI's objective, mandate and focus. To achieve these objectives effectively and cost-efficiently, IDI compiles a set of strategies, operational plans and regularly reports on progress and achievements against plans to consider alternative strategies promoting ongoing service delivery. In compiling these strategies and (operational) plans to provide performance as cost-efficiently as possible, IDI aims (acknowledges the need) to ensure that it's work is aligned to the IFPP (ISSAIs); to initiatives by the INTOSAI Committees and Work Groups and to the strategies and plans implemented by the various INTOSAI Regional Bodies (i.e., to minimise overlapping).

Efficiency is further achieved/strengthened/improved through IDI's ongoing internal and external communication and participation in structures, such as the Regional Coordination Forum, that promote coordination and alignment of projects and activities within the INTOSAI Community such as developing audit guidelines, training modules and technical discussions, which regions, SAIs to be targeted and by whom etc. There is however to some extent still issues of duplication and overlapping.

Examples of adopted documents are:

#### **IDI INTERNAL POLICY AND STANDARD OPERATING PROCEDURE DOCUMENTS**

The IDI website portal contains the following Administrative Documents i.e.

- ◆ IDI Polices
  - Anti-Corruption Policy
  - Bilateral Support Policy
  - Code of Ethics
  - Complaints Framework
  - o Evaluation Policy and Guideline
  - Gender Policy
  - Internal Control System
  - Pay Banks
  - Procurement Policy
  - Remuneration Policy
  - Safe-Guarding Policy
- ♦ IDI Handbooks (Guidelines)

In addition, IDI management shared the following documents with the Evaluation Team.

- ◆ Corporate Risk Register [confidential]
- ♦ Organisational Structure



# Professionalization of the industry and professional development of the cohort of auditors remain two of the requirements for SAIs to execute their mandates at a high standard (quality) to the benefit of citizens and other key stakeholders such as the donor and development community. Capacity building is a broad concept (i) providing for levels of seniority within SAIs, SAI models, SAI mandates, and types of audit assignments (Financial Audit, Compliance Audit; Performance Audit), and (ii) defining the core competencies required to execute these mandates professionally.

Though the Evaluation Team did not analyse the curriculums of these three initiatives, it did obtain the following feedback from management<sup>8</sup> on the question of coherence i.e. -

"These initiatives have a different focus and so do the curriculums, so for example in the case of SYL we focus on leadership skills whilst in the case of PESA-P we focus on the skills an auditor needs. There are some overlaps so in PESA-P we look at leadership behaviours useful for an auditor, communication skills and emotional intelligence which are also covered in SYL. However, in SYL we would go more deeply into these areas. The specific details of conducting ISSAI compliant audits are covered in PESA-P but are not in SYL. However, in SYL we have had some SAI Change strategies that focus on ISSAI implementation.

TOGETHER and MASTERY are not professional education initiatives and so whilst we might cover some of the same issues (e.g., both MASTERY and SYL address inclusive leadership) the level and structure are quite different. TOGETHER focuses on building SAI systems around HR and ethics, there is very little overlap with PESA-P or SYL. Although SYL and PESA-P both address ethical values this is at an individual rather than at SAI level.

The more relevant similarities would occur with the audit support that IDI delivers, and we are considering how we can use materials developed for PESA-P to support our work in that area. We have utilised existing materials from our audit support in developing the PESA-P curriculum and content."

#### **EQ 5.7** No Further Detail for this JC

There is a need to consider skills development needs outside of SAIs for example education of Civic Society Organisations, politicians that are charged with oversight responsibilities (Public Account Committee members) and in-country donors. Very little information is currently available to assess the level of participation (for example as indicator and targets, actual results). One additional issue that have been touched on previously already is the possible significance of countries that apply a federal government model where usually the Federal SAI is then nominated member of INTOSAI and as such eligible for IDI support. The Federal SAI might however be responsible for auditing only a small portion of service delivery and performance by government institutions as other audit structures are more relevant at state or province levels, covering the biggest budget execution areas of interest and benefits to citizens. There is a significant risk that skills development at this level is compromised if the Federal SAI does not or cannot share benefits with decentralized audit structures.

<sup>&</sup>lt;sup>8</sup> **RFI 015** – Response 03 June 2022



#### **NATURE OF IDI-SPECIFIC INITIATIVES**

IDI developed various initiatives (also refer discussion in EQ5) and products aimed specifically to improve skills levels at SAI level, for example-

- ◆ IDI's Bilateral Support Programme and brokering via the GFU are Priorities dealing at a more direct and more intensive basis with individual SAIs.
- Cooperative audits
- ◆ Training is attached to initiatives such as SAI PMF; SPMR; QA to ensure that SAIs are familiar with content and processes
- Examples of formal IDI Initiatives as Training interventions are
  - o SYL
  - o TOGETHER (to be launched 2022)
  - o MASTERY (launched 2021)
  - o PESA-P (consisting of 17 papers, individual modules) though still in pilot phase

In addition, GPGs such as handbooks, audit guidelines (TAI Audits, ISAM) and by presenting webinars and workshops, opportunities are created for SAIs to participate in, however SAI participation though remains voluntary.

#### **SAI PARTICIPATION**

IDI keeps record of actual participation as part of the 2019-23 Results Framework data as well as a more detailed analysis of participation by SAI in the annual PAR Monitoring Data reports (Refer Annexure G for a detailed analysis of participation statistics and Box 16) on overall participation statistics).

As stated above, participation in capacity building initiatives and products on offer within the INTOSAI Community is done on a voluntary basis within the sole discretion of SAI Leadership. SAIs and individual professionals may also elect to pursue alternative service providers such as universities for further skills development and in such instances disregard IDI, but standard and quality of performance remains the SAI's responsibility and accountability. Assessing competency and skills levels against a global, generic indicators and standards will soon become a reality with the Implementation of the INTOSAI Competency Framework, assisting SAIs In developing capacity building strategies.

#### **EFFECTIVENESS AND SUSTAINABILITY**

For purpose of assessing effectiveness and sustainability of its initiatives aimed at skills development at IDI level, the nature of the various interventions are discussed in here below. Assessing it at SAI level Is however more complicated because of the limited Information shared by SAIs, and by not having a generic set of criteria as benchmark globally. Whilst It Is accepted that generalization is not Ideal, the IFPP and its various principles, standards and guidelines are global products which should serve as such a basis in most cases (for example the recently published Auditor Competency Framework (ISSAI 150)).

Examples of tools available for assessing effectiveness are the 2020 Global Stocktaking report which highlighted various concerns and challenges where SAIs were not able to respond satisfactory<sup>9</sup> such as the negative trend in SAI independence, level of compliance with ISSAIs and the inadequacy of financial and human resources. On the positive side it is recognised that



more audit reports are being published and adoption of ISSAIs is increasing, recognising however that "the professional and organisational capacity of SAIs need to be strengthened continually for them to harness the benefits of implementing the standards." Sustainability will be determined by the commitment by SAI Leadership and adopting policies and procedures to provide for the ongoing application of strategies such as compiling strategic plans, use of audit manuals promoting compliance with ISSAIs etc.

Confidentiality standards restrict the sharing of SAI specific Survey and SAI PMF assessment scores which, if analysed in more detail, may add value as part of the portfolio of evidence for preparing recommendations and formulating conclusions for this evaluation. Feedback from SAIs confirmed participation for example in the SYL Initiative contributed when staff were able to apply upgraded skills enhanced standards within PA assignments

## **EQ 6.2** To promote SAI participation and commitment IDI requires of SAIs to firstly consider internal capacity for example when applying for participation in cooperative audits where SAIs can participate as a team or group (mainly on a regional basis) once each SAI have confirmed and earmarked available capacity.

SAI capacity levels vary significantly resulting for example in the IDI's Bilateral Support program to assist the most vulnerable SAIs. SAIs accepts ownership of initiatives once strategic objectives are outlined in Strategic Plans which is informed by the SAI specific mandate, in-country legal framework, level of independence, resourcing and capacity. The Evaluation Team has not reviewed any individual SAI strategic plans, but it was recognised in the Global SAI Stocktake Report as a positive trend. In between strategic-plan cycles (normally 3 to 5 years), trainees (beneficiaries) therefor must apply their newly gained knowledge on annual operations and during specific audit assignments. SAIs interviewed have confirmed positive outcomes in this regard.

One main capacity constrain remains SAI inability to influence political will or resistance through dialogue with political decision makers to promote SAI independence as evident in the negative trend reflected on in the most recent Global SAI Stocktake Report. It might also be worthwhile to gather statistics on how many SAIs issue audit opinions on the annual financial statements of governments and state-owned entities (MDAs) to assess the extent that Financial Audits are conducted (tracking the status of compliance audits and performance audits are more complicated as completeness cannot be established).

CHAD showed that capacity to implement may be limited by external factors, as often demonstrated in PEFA assessment (limitation of independence via funding and staffing). Also, ownership may not be achieved if IDI is allocated as a portfolio to a staff or unit/division rather than as a tool for the SAI to integrate into its own SP to achieve its changes (processes/systems and skills).

#### **EQ 6.3** No further discussion for this JC

#### **EQ 6.4** GENDER RESPONSIVENESS

The actual global status of gender representation is extracted from the 2020 SAI Global Stocktaking Report as illustrated here below (Box 37). These statistics are however skewed as result of the weighting of big SAI offices as illustrated in section 2.2.2 (where there are 23 SAIs having more than 1 000 professional staff members in office (of which 2 SAIs have more than 5

<sup>&</sup>lt;sup>9</sup> IDI Operational Plan 2022 Highlights – page 5: IDI Supporting SAIs in the Post Pandemic World

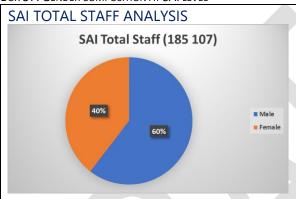


000 professionals in office)). SAIs interviewed mostly indicated that gender perspective is not a challenge as gender-ratios are already female positive, as such no specific policies are needed. AT IDI level, all relevant targets have Indicators reflecting on Female participation for example in webinars, training sessions etc. and in many instances, targets were exceeded. However, focusing on this in their response suggests SAIs still have some way to go in understanding the difference their work could make to gender equality in implementation of government policies and programmes.

Details are included In Annexure B and is an indication of the extent that SAIs accepted the challenge and responsibility for promoting gender equity, indicators 26 and 27 for IDI Output, and indicators 25 and 26 for IDI-SAI Output all reflect that most targets were exceeded for 2021.

An analysis of gender equality at SAI level can be illustrated as follows i.e.







SAI Indicator	High	Low
% Female	90.9%	1.1%
No of Female	7 113	2
No of Male	36 855	1

SAI Indicator	High	Low
% Female	100%	0%
No of Female	10 000	0
No of Male	28 889	0

Source: Global survey on SAI staff numbers (171 SAIs that responded) (RFI 012) *(need to confirm female statistics)* 

#### **EQ 6.5** No Further Details for this JC

#### **EQ 7.1** No Further Details for this JC

#### **EQ 7.2** Dealing with Covid-19

Irrespective of the Enterprise Risk Management Framework, IDI implemented adaptation strategies, both internally and externally, which included:

#### **Internal Arrangements**

- A rapid reaction to the COVID-19 pandemic including
  - o an immediate reconsideration of IDI's strategic direction,
  - o assessing the impact on both SAIs and IDI,
  - o the identification and launch of new initiatives (refer also to the list of publications and literature set out here below) for example-
- TAI: Transparency, Accountability and Inclusiveness Audits on use of emergency funds



- 3d audits: audit of strong and resilient national public health systems
- Shadow pandemic: audit of elimination of intimate partner violence against women
- Compliance audits of use of COVID-19 funds in The Gambia and Madagascar
- Partnering to leverage IMF influence: IMF-led initiatives supported by IDI, joint initiatives, and IDI initiatives supported by the IMF whereby the IDI and the IMF have established a working level joint group that is engaged with and helps coordinate all related initiatives, to ensure synergies and coordination (developed a joint staff note on the 'Role of SAIs in Auditing Emergency Financing)
  - o a compiling a revised Operational Plan and budget (for both 2020 and 2021) (the financial impact is illustrated in more detail in 10.7 above)
- reaching out to IDI's financial partners to assess any potential short and long-term financial impact
- providing for a dedicated website-portal for Covid-19 consisting of various publications and literature (Covid-19 Resources), including-
  - 3i Covid-19 Response Actions [publications on FA; CA; PA]
  - o Accountability in a Time of Crisis [April 2020 publication]
  - o Covid-19 Strategic Management [May 2020 publication]
  - Long Term Response to Covid-19 [July 2020 publication]
  - SAI Considerations During Covid-19 [publication]
  - Transparency, Accountability and Inclusiveness of Use of Emergency Funding for Covid-19 (TAI Audits) [Audit Manuals and various publications]
  - Role of SAIs in Government's Response to Covid-19 Emergency and Post-Emergency Phases
     (An external link to World Bank Open Knowledge Repository portal)
- Changed the IDI Delivery Model/Mechanism throughout all Priorities, moving away from eye-toeye interaction to online meetings, digitization of information etc.

#### **External Arrangements (Supporting SAIs)**

Externally (IDI intervention to assist SAIs and promote ongoing support)

The SPMR initiative (SAI Strategy, Performance Measurement & Reporting) within the Work Stream: Well Governed SAIs aims specifically at supporting SAIs in developing and maintaining strategic management processes to enable SAIs to achieve better performance and deliver value and benefits to their citizens. As result of the Covid-19 pandemic, IDI's delivery model was changed to provide for online webinars, e-learning courses and workshops. Digital tools were developed to facilitate on-line delivery such as STORY, a web-based platform for strategic and operational planning and risk management.

- IDI put in place for SAIs, Donor Community to participate online in IDI initiatives and activities through access to digitised information, attending webinars, workshops and training sessions.
- Design and roll out of the TAI Audit [WS: P-SAIs] to support SAIs in monitoring and evaluating how governments respond to minimise impact
- Conducting Advocacy and awareness campaigns

#### **EQ 7.3** No Further Details for this JC

#### **EQ 7.4** No Further Details for this JC

There are 2 levels at which IDI adjusted targets due to circumstances such as a change in expressed or identified needs (and weaknesses, challenges), the underlying assumptions (including internal capacity and funding) that informed the strategic plan and of its risk profile (also Refer discussion in EQ5) i.e.

AT STRATEGIC PLAN LEVEL (Priorities, Workstreams, Components and related Initiatives) The 2019-23 Strategic Plan serves as a good example of how IDI responded to its own assessment and understanding of needs and risks which were identified during the former strategic plan cycle. The adjustment to the current architecture (format, content, scope and targets) of the strategic plan is based

on survey results, outcomes of diagnostic assessments, the mid-term review of its 2014-18 Strategic



Plan, similar evaluations on programmes and initiatives, and needs expressions within the INTOSAI community i.e., by SAIs, INTOSAI and Donors (Development Partners).

The SP structure is however flexible enough to accommodate changes to the set of initiatives when initial assumptions and risk assessment need to be changed for example during the current period changes include introducing new initiatives, blended or renamed initiatives which were based on needs expressed by SAIs and or other role players.

#### AT INDICATOR AND ANNUAL TARGET LEVEL

Through these survey and ongoing diagnostic evaluation processes, both quantitative and qualitative data are collected that feeds into the Results Framework either as indicators, baseline assessments or targets for ongoing monitoring purposes.

The 2019-23 Results Framework is structured by Priority and Crosscutting issues providing for annual targets (timing) for each of the years within the strategic plan's scope.

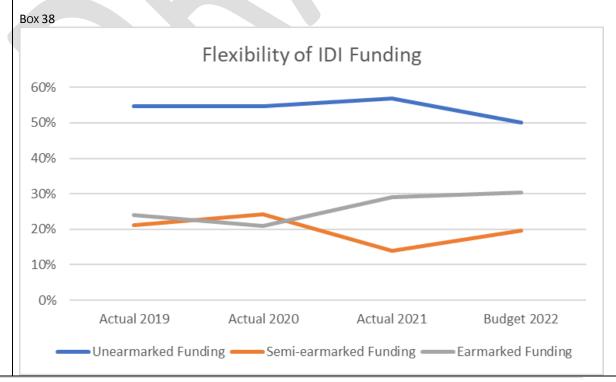
The annual Performance and Accountability Reports (PAR) as monitoring tool reflect in detail the results, achievements (progress), risks and lessons learned for the year, and the impact is then provided for the forthcoming annual Operational Plans. As per EQ7, targets are adjusted as result of data gathering and new information as it becomes available. In addition, implementation of some initiatives is postponed allowing for pilot projects to be concluded, planning to be finalised etc.

#### **EQ 7.6** No Further Details for this JC

**EQ 8.1** Refer SAI Interviews: Questionnaire – Q: 3-10; 12 – 14; 18; 24; 25; 31 [Annexure N]

**EQ 8.2** | Refer SAI Interviews: Questionnaire – Q: 15a; 15b [Annexure N]

Annual expenditure budgets and budget execution reports are presented by Priority as illustrated in Boxes 28 - 32 (EQ5) and these budgets are subject to Board approval. As discussed previously (EQ5) the IDI Strategic Plan and Results Framework is not costed in advance as part of the adoption of the Strategic Plan and target setting does not direct funding and resourcing as strategic decisions.





Source: Portfolio Review Data 2022

#### EQ 8.4 IDI ADVOCACY ESCALATED TO DONOR LEVEL

Unfortunately, not all efforts yield the desired results for example the reported deteriorating of SAI independence status globally that required IDI to intensify its approach through advocacy, dialogue and partnering with the development partner community and in-country donors in the more severe situations. Through the SIRAM (SAI Independence Rapid Advocacy Mechanism) initiative an established strategy has been put in place to coordinate efforts between the SAI, IDI, INTOSAI and development partners to jointly deal with incidents where SAI independence is under threat.

#### **OUTPUTS & STAKEHOLDER ENGAGEMENT AT SAI LEVEL (BY SAI)**

Focus on promoting SAI communication and engagement with stakeholders to promote transparency and accountability is one of three standard crosscutting items in all annual operational plans and features throughout the IDI Priorities with no less than 15 indicators in the Results Framework setting targets relating thereto i.e.:

2019-23 RESULTS FRAMEWORK INDICATORS ASSESSING VARIOUS ASPECTS OF "STAKEHOLDER ENGAGEMENT"

#### **IDI OUTPUT INDICATORS**

WS: I-SAIs In4: Presentations made on value of SAI Independence

In5: SIRAM: Coordinated Stakeholder response to threats of SAI independence

WS: WG-SAIs In11: Downloads of Guideline: "SAIs Engaging with Stakeholders"

In12: No of SAI staff trained

WS: R-SAIs In19[a]: Green Hat series participation

In19[b]: UN-IDI SAI Leadership and Stakeholder Meeting participants

In22: Promote Audit Impact

GFU In34: Events to raise awareness of the role, benefits and challenges of SAIs

IDI SUPPORTED SAI CAPACITY and OUTPUT INDICATORS ("In")

WS: I-SAIs In2: Strategy developed to engage to strengthen SAI independence

WS: WG -SAIs In9: Stakeholder Engagement Strategy and Action Plan

In10: Reported Significant Progress against main priorities in its plans

In11: Stakeholder Platform for fighting corruption

WS: P-SAIs In14: Audit Plan developed based on stakeholder expectations

WS: R-SAIs In20: Engage with Stakeholders to implement audit recommendations

Bilateral S In22: Audit findings shared with stakeholders

#### N. EVALUATION QUESTIONS (INCEPTION REPORT CONTENT)

EQ 1: Is the IDI's portfolio of products on offer (intervention tools) designed to address the root causes identified through surveys, the use of diagnostic tools and consultation when assessing SAI performance?

Justification and scope of this EQ:

The evaluation intends to assess -

(i) the extent does the IDI operations (implementation design, diversity of the portfolio of products) manage (skills, capacity, resources) to –



- o address the INTOSAI's 3 focus areas (Independence; ISSAIs; SDGs),
- o promote application and compliance by SAIs of the ISSAI standards
- (ii) the extent that lessons learned from prior assessments, evaluations, surveys and using diagnostic tools directed the most "cost-effective" (beneficial) way of implementing strategies
- (iii) the extent that IDI's strategy aligned initiatives with significant global development (such as the adoption of the UN's SDGs; the 4th Industrial Revolution, Covid-19 protocols)

IDI Evaluation Level	<ul> <li>Organizational</li> </ul>	DAC Criteria	Relevance
	■ Work stream		
	■ SAI		

**Analytical framework:** documentary analysis complemented by technical consultations and interviews of people involved at the relevant work stream(s) and SAIs

Judgment Criteria	Indicators	Sources of information
JC 1.1: Alignment to INTOSAI Strategic Plans	Degree of coverage (% or number) INTOSAI Focus areas addressed in IDI Strategic Plan	The main sources as discussed are documents and information obtained through interviews and
JC 1.2: Lessons Learned; Recommendations form surveys, evaluations and diagnostic assessments have been used for what?  JC 1.3: The SAI PMF Results were used	Scoring of alignments of results (of what? What type of results?) to Initiatives  Use of results into design (grouping, progressivity)	technical discussions. Documents include, but is not limited to-  ▲ IDI 2019-23 Strategic Plan  ▲ INTOSAI Strategic Plan(s)  ▲ Annual Operational Plans  ▲ Performance and
JC 1.4: The SAI PMF Reform Strategies were considered  JC 1.5: WS and other priorities scope covers the full spectrum of Lima and Mexico declarations and	Comprehensiveness of SAI Reform Strategy (Strategic Plans)  Alignment of initiatives to the declarations	Accountability Reviews  A Published Surveys, Evaluations and Diagnostic Reports  A SAI PMF Reform Strategies  To date no meetings were held with the 4 selected SAIs and will be scheduled during the
enables tackling the wide variety of issues found in countries  JC 1.6: IDI SP and its WS and initiatives integrated a clear focus on making SAIs fit to support SDGs	SDGs and their targets are part of initiatives that address strategic, operational and cultural aspects of SAIs and SAIs plan	evaluation phase.

EQ 2: To what extent the initiatives developed by IDI are adjusted to the needs and characteristics of SAIs (grouped by region, SAI type differences, language, etc.)?

Justification and scope of this EQ:

The evaluation intends to assess the extent does the IDI operations manage to address the needs and challenges expressed at SAI level, as group of SAIs, recognizing that whilst SAIs have similarities of needs, they each have individual differences.



It is acknowledged that in designing the IDI initiatives and products on offer, IDI is being sensitive and responsive to needs and context; and takes cognisance of the fact that there are different types of SAIs, and different levels of maturity. While the implication of having federal government systems is important, this EQ will not address the issue of entities that are not part of the SAI family but will broach this issue(for example in Nigeria).

example in Nigeria).			
<b>IDI Evaluation Level</b>	<ul><li>Work stream</li></ul>	<b>DAC Criteria</b>	Relevance
	■ SAI		

**Analytical framework:** documentary analysis complemented by technical consultations and interviews of people involved at the relevant work stream(s) and SAIs

interviews of people involved at the relevant work stream(s) and SAIs			
Judgment Criteria	Indicators	Sources of information	
JC 2.1 Needs analysis/identification tools and mechanisms in place (within the workstreams and initiatives) enable considering the needs (and priorities) of SAIs  JC 2.2 Planning tools enable IDI to design and implement initiatives at the right level/pitch for groups of SAIs based on common features	There are needs assessment mechanisms in place (or a global one) that supports analysis and categorisation  Planning mechanisms in place enable to map:  a) SAIs priorities/plan and needs to WS and initiative, or other priorities (gender, bilateral) b) consultation process (dialogue)	The main sources as discussed are documents and information obtained through interviews and technical discussions. Documents include, but is not limited to-  IDI 2019-23 Strategic Plan  INTOSAI Strategic Plan(s)  Annual Operational Plans  Performance and Accountability Reviews  Publications  Technical Handbooks and Guidelines  Policies  Agreements  Database extracts  Other (as presented during interviews and discussions etc.)	
JC 2.3: IDI designed the SP, the WS and the initiatives with a view to accommodate all forms of SAIs and Country government systems  JC 2.4: The categorisation of SAIs takes into account cultural and language issues	Mapping IDI initiatives to SAI types and relevant Core functions  a) Country government systems b) SAI types  Alignment of IDI with regional groups and language groups	with the 4 selected SAIs and will be scheduled during the evaluation phase.	



# EQ 3: How does IDI ensure that its interventions (global, regional, SAI level) are complementary to, coordinated with and avoid overlaps with other interventions

#### Justification and scope of this EQ:

The introduction of the GFU as priority in the 2019-23 Strategic Plan and operations of the IDI promotes coordination between key role players and stakeholders in supporting SAIs through other international initiatives.

<b>IDI Evaluation Level</b>	<ul> <li>Organisation</li> </ul>	DAC Criteria	Coherence
	<ul><li>Work stream</li></ul>		

**Analytical framework:** documentary analysis complemented by technical consultations and interviews of people involved at the relevant work stream(s) and SAIs

interviews of people involved at the relevant work stream(s) and SAIs			
Judgment Criteria	Indicators	Sources of information	
JC 3.1: IDI promotes the	IDI consult INTOSAI Regional	The main sources as discussed are	
principle of	Bodies, Donors, SAIs known for or	documents and information	
coordination amongst	assumed to provide Peer-to-Peer	obtained through interviews and	
bodies supporting SAIs.	support and the targeted	technical discussions. Documents	
	beneficiary or group of	include, but is not limited to-	
	beneficiaries prior to	▲ IDI 2019-23 Strategic Plan	
	implementation of initiatives in	▲ INTOSAI Strategic Plan(s)	
	order to (i) avoid duplication, and	▲ Annual Operational Plans	
	(ii) focus on gaps	▲ Performance and	
JC 3.2: IDI defines each	Mode of delivery has been agreed	Accountability Reviews	
WS and their initiatives	upon between priorities	▲ Publications	
to ensure coherence to	Participating are given guidance	Technical Handbooks and	
the other WS and cross	to coordinate its supports	Guidelines	
cutting issues and		▲ Policies	
ensure their operational		▲ Agreements	
coordination with other		▲ Database extracts	
ongoing supports		▲ Other (as presented during	
JC 3.3: Participating SAIs	Narrative, based on interviews,	interviews and discussions etc.)	
have a positive	and not extrapolatable to all SAIs		
perception on the		To date no meetings were held	
adequacy/successful		with the 4 selected SAIs and will	
coordination of IDI		be scheduled during the	
initiatives		evaluation phase.	
IC 24 TI	IDI (CEIN 1 1 1 1		
JC 3.4: The roles are	IDI (GFU) has developed a		
responsibilities between IDI and INTOSAI-	strategy that complements that of		
DONOR Cooperation	INTOSAI-DONOR Cooperation		
unit (IDC) are clear and	unit (IDC) 2020-30 Strategic Plan		
differentiated.	focusing on "last resort"		
anterentiatea.			

EQ 4: To what extent has the IDI managed to implement its policies and strategies to a) provide continuous and regular support under each work streams and b) to ensure that all three crosscutting priorities are accommodated in its interventions?



### Justification and scope of this EQ:

The six priorities, work streams and initiatives cover IDI's broad mandate and focus area that requires organizing, resourcing and managing and integration between the various work streams on an ongoing basis to prevent duplication and inefficiencies and to share knowledge.

This EQ is very much focused on how IDI is progressing in implementation and, moreover, how is transitioning to an approach that is conducive to sustainable change by a) continuous and regular support under work streams covering the core functions of SAIs and 2) integrating gender and other cross-cutting issues.

It focus on the Degree of achievement of outputs and the contribution so far to induced outputs / effects on SAIs

IDI Evaluation Level	<ul> <li>Organisation</li> </ul>	DAC Criteria	• Effectiveness
	<ul><li>Work Streams</li></ul>		Internal Coherence

**Analytical framework:** documentary analysis complemented by technical consultations and interviews of people involved at the relevant work stream(s) and SAIs

Judgment Criteria	Indicators	Sources of information
JC 4.1 Degree of	See IDI Monitoring reports	The main sources as discussed are
achievement, in		documents and information
general, and up to date,		obtained through interviews and
of the IDI planned		technical discussions. Documents
outputs (as per the		include, but is not limited to-
Strategic Plan <sup>10</sup> )		▲ IDI 2019-23 Strategic Plan
(including factors that		▲ INTOSAI Strategic Plan(s)
explain the		▲ Annual Operational Plans
achievement/non-		▲ Performance and
achievement)		Accountability Reviews
		▲ Publications
JC 4.2 Degree of	Checklist:	▲ Technical Handbooks and
contribution	-IDI knowledge material is	Guidelines
(appreciative) of the IDI	accessible by all SAI in their	▲ Policies
interventions to	working language and can be	▲ Agreements
increased SAIs capacity	downloaded into operational	▲ Database extracts
and performance:	manuals easily integrated into	▲ Other (as presented during
	their own.	interviews and discussions etc.)
	-IDI elaborated a clear mapping of	
	initiatives with their expected	To date no meetings were held
	benefits for the SAI goals /ISSAI to	with the 4 selected SAIs and will
	enable decision making by SAIs	be scheduled during the
	-IDI TC is designed in response to	evaluation phase.
	demand from SAI and built using	

<sup>10</sup> Global public goods; learning programmes; knowledge platforms; expert resource pools; partnerships; support designed with SAI leaders and regions; SAI teams trained and mentored; cooperative audits and quality assurance reviews supported; support to developing needs assessments, strategic plans, communication strategies, audit legislation; surveys, research and stocktaking reports; matching of SAI needs, providers and funders supported; and communication and advocacy initiatives)

-



		knowledge and developme
JC 4.3 IDI was able to timeously limit any negative impact or disruptions as result of the Covid -19 pandemic	in-house and consultancy to optimise delivery and avoid burden on IDI structure -IDI' assumption of the needs and the pitch of each initiative was determined at right level of demand in terms of SAI resources, for supporting betterment of skills, organizational capacity and processes -IDI Advocacy and Dialogue is and effective means of supporting SAIs through dialogue with other DPs and stakeholders -There is evidence (or examples) that demonstrate that IDI's facilitative approach is conducive to SAIs-led change processes  Evidence of adjustments to IDI's Annual Plans or WS or initiatives and delivery mode	Niowiedge dita developme.
JC 4.4 The structure and design of workstreams and initiatives enable addressing the three cross-cutting issues impacting at SAI level  JC 4.5 A gender perspective is being integrated within IDI's approach through systematic gender analyses in the design and monitoring during implementation of IDI initiatives	Setting of annual Targets in Operational Plans  IDI SP and its priorities and initiatives integrated gender as a cross-cutting issues through the integration of SDG 5 targets Targets are integrated to ensure IDI and SAIs uptake of SDG 5 targets within their organisations (5.1, 5.5, 5;a,5;b, 5.c) and within initiatives to build a strong case on achieving SDG 5 at country level	
JC 4.6 There are (or not) unintended effects	Internal monitoring and risks detection reports	



detected so far (positive	
or negative)	

EQ 5: To what extent the organizational structure and management of IDI allows to maximise				
_	penetration, coverage, and nullify, minimise the expectation gap in addressing prioritised (significant) risks and weaknesses, and the needs expressed by SAIs?			
		ds expressed	by SAIs?	
Justification and scope		IDI/		. 16
The seven priorities, wo				
requires organizing, reso				
on an ongoing basis to p	-			
IDI Evaluation Level	<ul><li>Work stream</li><li>SAI</li></ul>	DAC Criteri	a Efficiency	y
Analytical framework:		-	-	al consultations and
interviews of people inv		rk stream(s) a		
Judgment Criteria	Indicators		Sources of in	ntormation
Organisational structure			-	
JC.5.1 The IDI				urces are documents
Organizational	responsibilities have b			ion obtained through
Structure is aligned to	upon between the prio	rities	interviews	and technical
the strategic plan				Documents include,
objectives and provides			but is not lim	
for individual units				3 Strategic Plan
delivering of all				perational Plans
intended products			▲ Needs ass	essments
(services):			▲ Publicatio	ns
			▲ Technical	Handbooks and
			Guideline	S
			♣ Policies	
			▲ Agreemer	nts
			▲ Database	extracts
			▲ Other (as	s presented during
			•	s and discussions etc.)
				,
			To date no	meetings were held
				elected SAIs and will
			be schedu	
			evaluation pl	•
			r	
JC 5.2 The IDI structure	Roles, duties, focus	areas and		
facilitates the allocation	responsibilities have b			
of resources to ensure	upon between the prio	Ü		
the production and	The second secon			
delivery of inputs				
(quality, quantity and				
(quality, qualitity and	L			



		кпожтеаде апа аечеторте
timing), internal		
coordination		
Staffing		
JC 5.3 IDI structure is	Vacancy levels and skills-wealth	Approved Staff Establishment and
fully resourced and	analysis	list of vacancies
support by an adequate		
recruitment process		
JC 5.4 The IDI	Roles, duties, focus areas and	IDI Manpower Plan
Manpower Plan and	responsibilities have been agreed	Approved Staff Establishment)
Staff Establishment is	upon between the priorities	Tr
aligned to the Strategic	· r	
Plan		
Working procedures		
JC 5.5 Cost-efficiency"	Extent of formulating and	Annual Operational Plans
standards have been	adopting a formal set of standards	1
developed and used to		
direct work		
JC 5.6 TOGETHER,	Alignment and interaction	Annual Operational Plans
MASTERY and	approach	_
PROFESSIONAL SAI		
PESA show internal		
coherence		
Financial resources		
JC 5.7 Current resource	Budget allocation and Budget	Financial Reports
allocation is adequate to	execution analysis	PARs
enable each priority to		Budgets revisions thereto
be implemented with		
the necessary capacity		
for design, management		
and follow-up with		
SAIs, and where		
necessary to engage		
with other partners		

EQ 6 To what extent has the IDI through its restructuring and Strategic Plan ensured that all priorities, works streams, components, initiatives and partnerships are designed (constructed) to ensure sustainability?

#### Justification and scope of this EQ:

Sustainability of benefits through SAI's work is promoted by three factors i.e. (i) skills (address redundancy of the skills for personal professional development), (ii) organization capacity/ownership? (So that SAI have the capacity to plan development in response to needs and to advance on their strategic plans and ISSAI standards) and (iii) processes (so that SAI have the processes in place to go on recruiting, training, planning, operating quality, etc.).



			knowledge and developmen
IDI Evaluation Level	<ul><li>Organization</li><li>Work Stream</li><li>SAI</li></ul>	DAC Criteria	Sustainability
<b>Analytical framework:</b> document interviews of people involved a	, ,		
Judgment Criteria	Indicators	carr(s) arra s	Sources of information
Skills	III WIE WIE WIE WIE WIE WIE WIE WIE WIE		Sources of information
JC 6.1 There is evidence that	Extent, participation	and nature	Record of Training and
SAIs professional skills have	of Training and De		Development Intervention
been upgraded	activities		workshops and activities conducted
Organisation capacity/Ownership			
JC 6.2 SAIs have the capacity to take ownership of initiatives and implement their proposed commitments to an initiative, participate in training and capacity development initiatives and to interact through dialogue with political heads to promote change  JC 6.3 There is evidence that SAIs organisational capacities are improving or about to improve as result of upgrade in skills and or new processes	SAI goals, strategic formulated to proprovide for change  Extent that SAIs align Strategic and Operat	mote and	The main sources as discussed are documents and information obtained through interviews and technical discussions. Documents include, but is not limited to-  IDI 2019-23 Strategic Plan  INTOSAI Strategic Plan(s)  Annual Operational Plans  Performance and Accountability Reviews  Publications  Technical Handbooks and Guidelines  Policies  Agreements  Other (as presented during interviews and discussions etc.)  To date no meetings were held with the Asolacted SAIs and
			with the 4 selected SAIs and will be scheduled during the evaluation phase.
Processes	1		
JC 6.4 There is evidence that SAI are integrating new processes (strategic planning, audit planning, recruitment with gender balance,	Level of formalising through inclusion is and Operational I Policies	n Strategic	Discussions with SAIs  Document Review –  Manpower Planning  Policies  Progress Reports



safeguarding gender in		
difficult environment, etc)		
JC 6.5: there is evidence that	Evidence of increased dialogue	Discussions
through IDI SP and its	and demand from country	IDI's Partnership Portfolio
initiatives, demand for more	stakeholders and DPs to	and focus analysis
accountability securing the	support SAIs	
SAIs work and independence		
is increasing		

EQ 7: To what extent has the IDI designed systems to monitor and evaluate integration in SAI subsystems of strategic planning, training, quality assurance and operational plans as result of its interventions on an ongoing basis, - to establish an initial ("baseline") intervention and for subsequent regular update ("maintenance")?

#### Justification and scope of this EQ:

To consider any redress and changes to works streams and/or initiatives to improve the eventual outcomes and impact on an ongoing basis, IDI's information intelligence serve as basis for decision making, which include information generated by the various stake holders, inclusive of the SAIs.

<b>IDI Evaluation Level</b>	<ul><li>Work stream</li></ul>	DAC Criteria	Sustainability
	■ SAI		

**Analytical framework:** documentary analysis complemented by technical consultations and interviews of people involved at the relevant work stream(s) and SAIs

interviews of people inve	orved at the relevant work stream(s) a	110 57115		
Judgment Criteria	Indicators	Sources of information		
JC 7.1: IDI has	risks management framework and use	The main sources as discussed are		
mitigated the risks of	by IDI, in dialogue with SAIs where	documents and information		
impairment of	relevant	obtained through interviews and		
investments (advocacy,		technical discussions. Documents		
dialogue) as result of		include, but is not limited to-		
limited terms of		▲ IDI 2019-23 Strategic Plan		
political office bearers,		▲ INTOSAI Strategic Plan(s)		
senior leadership		▲ Annual Operational Plans		
within accountability		▲ Performance and		
units (government		Accountability Reviews		
structures/the public		▲ Publications		
service) and within		▲ Technical Handbooks and		
SAIs?		Guidelines		
JC 7.2: IDI's has a Risk	Adaptation strategy implemented for	▲ Policies		
Management Strategy	Covid-19 pandemic, both internally,	▲ Agreements		
to minimise (mitigate)	and externally	▲ Database extracts		
the impact of the Covid-		▲ Other (as presented during		
19 pandemic		interviews and discussions etc.		
JC 7.3: The IDI designed	Annual Operational Plans' set			
and established annual	indicators and targets aligned to the	To date no meetings were held		
targets for each	SP and its WS	with the 4 selected SAIs and will		
objective and initiative				



JC 7.4: The IDI implemented a monitoring and evaluation system for ongoing and regular assessment of progress and performance	Use of Monitoring and Evaluation of initiatives and WS to address needs and demands	be scheduled during the evaluation phase.
JC 7.5: IDI use its WS data as a monitoring basis to understand changes in needs, assumptions and risk and adjust its plan and initiatives (quantity; quality – scope, content, etc.; timing)	Evidence of changes implemented because of key events (except COVID-19, e.g. country events).	
JC 7.6: IDI was able to timeously limit any negative impact or disruptions as result of the Covid -19 pandemic	Evidence of changes implemented because of COVID-19 and mitigation effects	

# EQ 8: Whether, from a SAI perspective, IDI's service offer adds value to SAIs and is inclusive, coherent and well-coordinated, and if not, what could IDI and SAIs do to improve this?

#### Justification and scope of this EQ:

This EQ seeks to provide IDI with information on its value added according to its primary beneficiary and to its funders. Though it is likely to remain difficult to obtain information on a representative basis, sample of SAIs, and DPs will be sought.

<b>IDI Evaluation Level</b>	•	Work stream	DAC Criteria	Sustainability
	•	SAI		

**Analytical framework:** documentary analysis complemented by technical consultations and interviews of people involved at the relevant work stream(s) and SAIs

Judgment Criteria	Indicators	Sources of information
JC 8.1: SAIs benefited	interviews with SAIs	Interviews
from technical know-		
how not available		
otherwise to them		
JC 8.2: IDI's initiatives	Interviews with SAIs, INTOSAI-	
were not duplicating	DONOR Cooperation unit (IDC),	
any other support made	sample donors	
available to SAIs		
JC 8.3: The IDI	Financial agreements alignment to	
management analyses	IDI's SP	
and decision making		



ensures that funding is direct specifically to IDI's SP		
JC 8.4: The IDI support opens up new opportunities for other DPs to provide support to SAIs, transparency and accountability	IDI outputs lays the foundations for increased country stakeholders'	

#### O. Documents Reviewed

- 1. IDI Strategic Plan 2019 23
- 2. IDI Corporate Risk Register [November 2021] (Confidential)
- 3. IDI Results Framework 2019 -23 [v4.0]
- 4. IDI Results Framework 2019 -23 [v1.0]
- 5. IDI Mid Term Review: Implementation of the IDI Strategic Plan 2014-2018 Final Report16 January 2018
- 6. IDI Mid Term Review Responses: : Implementation of the IDI Strategic Plan 2014-2018 February 2018
- 7. IDI Global SAI Stock Take Report 2017 (and Annexure thereto)
- 8. IDI Global SAI Stock Take Report 2020
- 9. IDI Global SAI Stocktaking Report 2020 Annex: Towards greater gender equality in and through SAIs opportunities for SAIs and support providers
- 10. IDI 2019: Discussion Note on the IDI Portfolio [Agenda Item 10 Board Meeting March 2019]
- 11. IDI 2020: IDI Portfolio Review [Agenda Item [Agenda Item 12]
- 12. IDI 2021: IDI Portfolio and Foresight Review [Agenda Item 9]
- 13. INTOSAI Strategic Plan 2017-2022
- 14. INTOSAI: Midterm Performance and Accountability Report 2017 2019
- 15. IDI: Operational Plan 2019 and Appendix thereto
- 16. IDI: PAR 2019 Highlights and Appendix thereto
- 17. IDI: Operational Plan 2020 and Appendix thereto (Overall; 6 Priorities)
- 18. IDI: Operational Plan 2020 Addendum (Overall; 6 Priorities)
- 19. IDI: PAR 2020 Highlights and 7 Appendices thereto (6 Priorities and Corporate & Cross Cutting Issues)
- 20. IDI: Operational Plan 2021 Highlights (Overall and 6 Priorities)
- 21. IDI: Update to the IDI Operational Plan and Budget 2021
- 22. IDI: PAR 2021 Highlights and 7 Appendices thereto (6 Priorities and Corporate & Cross Cutting Issues)
- 23. IDI: Operational Plan 2022 Highlights and 7 Appendices thereto (6 Priorities and Corporate & Cross Cutting Issues)



- 24. IDI 2015 Annual Financial Statements and Notes thereto
- 25. IDI 2016 Annual Financial Statements and Notes thereto
- 26. IDI 2017 Annual Financial Statements and Notes thereto
- 27. IDI 2018 Annual Financial Statements and Notes thereto
- 28. IDI 2019 Annual Financial Statements and Notes thereto
- 29. IDI: 2019 Audit Report (Unqualified)
- 30. IDI: 2020 Annual Financial Statements and Notes thereto
- 31. IDI: 2020 Audit Report (Unqualified)
- 32. IDI 2021 Annual Financial Statements and Notes thereto
- 33. IDI Portfolio Review 2019 (Report & Annexure (excel spreadsheet))
- 34. IDI Portfolio Review 2020 (Report & Annexure (excel spreadsheet))
- 35. IDI Portfolio Review 2021 (Report & Annexure (excel spreadsheet))
- 36. IDI Code of Ethics [October 2018]
- 37. IDI Bilateral Policy [2017]
- 38. IDI Gender Policy [March 2021]
- 39. IDI Gender Strategy
- 40. IDI: Covid-19 implications for SAI Strategic Management [May 2020]
- 41. IDI: Occasional Paper No2 # Impact of the Covid-19 Pandemic on the Independence of Supreme Audit Institutions [2021]
- 42. IDI Evaluation Policy and Guidance [Nov 2019]
- 43. IDI: DFID Due Diligence Assessment [2019]
- 44. IDI: Evaluation of IDI's Bilateral Support 2017-20 [2020] and Management Responses thereto (5 components)
- 45. IDI: Evaluation of the Implementation of the SAI PMF Implementation Strategy [2021]
- 46. INTOSAI Regional Body's Strategic Plans:
  - ♦ AFROSAI-E: 2020-24
  - ◆ ARABOSAI: 2018-2022
  - ♦ ASEANSAI: 2018 2021
  - ◆ ASOSAI: 2016 2021
  - ◆ CAROSAI: 2017 202021
  - ◆ CREFIAF: 2019 24
  - ♦ EUROSAI: 2017 2024
  - ♦ OLACEFS: 2017 2022
  - ◆ PASAI: 2014 2024
- 47. INTOSAI: IFPP INTOSAI-P 1– The Lima Declaration [1977]
- 48. INTOSAI: IFPP INTOSAI-P10 The Mexico Declaration [2007] (ISSAI 10)
- 49. INTOSAI: IFPP INTOSAI-P-12 The Value and Benefits of Supreme Audit Institutions making a difference in the lives of citizens
- 50. INTOSAI: IFFP INTOSAI-P 50 Principles of Jurisdictional Activities of SAIs
- 51. INTOSAI: ISSAI 150 Auditor Competency (Final Draft) [Feb 2021]
- 52. INTOSAI: GUID 7500 Guidance on the development of competency frameworks for auditors



- 53. INTOSAI-CBC: Competency framework for public sector audit professionals at Supreme Audit Institutions [July 2019]
- 54. INTOSAI-CBC: Developing Pathways for the Professional Development of Auditors in SAIs [2019]
- 55. Publication: SAI Strategic Management Handbook [IDI Global Public Goods (v2 18 December 2020)]
- 56. Publication: UN Resolution A/66/209 Promoting the efficiency, accountability, effectiveness and transparency of public administration by strengthening supreme audit institutions [March 2012]- Recalled by A/69/228
- 57. Publication: UN Resolution A/69/228 Promoting and fostering the efficiency, accountability, effectiveness and transparency of public administration by strengthening supreme audit institutions [January 2015] (Recalling its resolution 66/209 of 22 December 2011)
- 58. Publication: Supreme Audit Institutions Independence Index 2021 Global Synthesis Report [World Bank Group]
- 59. Publication: Making SAI Independence a Reality Some Lessons from Across the Commonwealth [INTOSAI CBC]
- 60. Publication: 40 Years of Lima Declaration of INTOSAI [Author Dr. Hubert Weber]
- 61. Publication: Characteristics of Different External Audit Systems [DIFID]
- 62. IDI: DIFID Due Diligence Assessment [Fiscal Accountability, Sustainability and Transparency (FAST)] and IDI's response thereto [March 2019]

#### Websites

- 1. <a href="https://www.idi.no/">https://www.idi.no/</a>
- 2. <a href="https://sirc.idi.no/document-database/documents/united-nations-publications">https://sirc.idi.no/document-database/documents/united-nations-publications</a>
- 3. <a href="https://www.issai.org/professional-pronouncements/">https://www.issai.org/professional-pronouncements/</a>
- 4. <a href="https://www.intosai.org/focus-areas/audit-standards">https://www.intosai.org/focus-areas/audit-standards</a>
- 5. <a href="https://www.intosaicbc.org/">https://www.intosaicbc.org/</a>

## P. Interviews Conducted (People Consulted)

- 1. Mr. Martin Aldcroft
- 2. Mr. Freddy Ndjemba [WS: Independent SAIs] [RFI 002 15 February 2022]
- 3. Me. Marte Briseid
- 4. Mr. Benjamin Fuentes Castro
- 5. Mrs. Dafina Dimitrova [WS: Well Governed SAIs] [RFI 004 21 February 2022]
- 6. Mrs. Archana Shirsat [WS: Professional SAIs] [RFI 005 21 February 2022]
- 7. Mrs. Jade Quarrell
- 8. Mr. Karma Tenzin
- 9. Mrs. Archana Shirsat [WS: Relevant SAIs] [RFI 006 24 February 2022]
- 10. Mrs. Siri Hellevik
- 11. Mrs. Camilla Fredriksen [GFU] [RFI 007 23 February 2022]



- 12. Mr. Jan Van Schalkwyk INTOSAI CBC
- 13. Mr. Cobus Botes INTOSAI CBC
- 14. Dr. Silke Steiner INTOSAI General Secretariat
- 15. Mrs. Andrea Lövenberger INTOSAI General Secretariat
- 16. IDI Regional Coordinators Virtual meeting [20 May 2022]
  - ♦ Mr. Sebastian Gil
  - ♦ Mr. Karma Tenzin
  - Mr. Shofiqul Islam
  - ♦ Mr. Ben Lazreg Abdelhakim
  - ♦ Mr. Antons Ponomarjovs
  - ♦ Mr. Alain Memvuh
- 17. Mrs. Keneilwe Senyarelo Deputy AG: SAI Botswana [23 May 2022]
- 18. Mr. Oskar Karneback (SIDA (Donor community))
- 19. Mrs. Susanne Wille (EU (Donor Community))
- 20. Mrs. Andrea Connell Head International Affairs, Netherlands Court of Audit
- 21. Mrs. Ina Hopman Senior Policy Advisor International Affairs, NCA
- 22. Mrs. Brigitte Obertop Project Manager International Affairs, NCA
- 23. SAI Chad
- 24. Mr. Deodat Sharma SAI Guyana
- 25. Ms. Audrey Badley SAI Guyana
- 26. Ms. Claireann James SAI Guyana
- 27. Ms. Karel Canterbury SAI Guyana
- 28. Mr. S. M. Rezvi SAI Bangladesh
- 29. Mr. S. M. Mahmudul Hasan SAI Bangladesh
- 30. Mr. Tsotne Karkashadse SAI Georgia
- 31. Mr. Shota Jamburidze SAI Georgia

# Q. Register of Request for Information (RFIs)

To obtain information from people the ET requested information such as explanations and documents in writing and for record purposes received the responses also in writing. Herewith a summary of the RFIs that were issued –

REF	DATED	TOPIC	RESPONDED
001	14 Feb	Previous Cycle Strategic Plan review, outcomes, impact, lessons learned,	Yes
		root causes	
002	15 Feb	WS: Independent SAIs – Status of SAI Independence: statistics	Yes
003	15 Feb	SAIs not in IDI Portfolio – reconciliation of lists	Yes
004	21 Feb	WS: Well Governed SAIs – Understanding the PMF Tool; Resourcing the	Yes
		WS	
005	22 Feb	WS: Professional SAIs – INTOSAI Competency Framework; Quality	Yes
		Assurance	



006	22 Feb	WS: Relevant SAIs – Assess Audit Impact; Audit of the 17 SDGs	Yes
007	23 Feb	GFU – IDC Projects on record (SAI Database); IDC 2020-30 Strategy MTR;	Yes
800	04 May	IDI Human Capital Asset Valuation – Experience; Qualifications,	Yes
		Vacancies	
009	04 May	Financial Analysis – reconcile revenue, expenditure, Donor Fund	Yes
		balances	
010	09 May	INTOSAI Mandate – Regional Bodies Strategic Plans and IDI	Yes
		integration/alignment	
011	09 May	Judicial SAI Model – impact on IDI products (Global Public Goods – Audit	Yes
		Manuals)	
012	18 May	IDI's Strategic Plan Targets and Budget – Results Framework information	Yes
013	19 May	WS: Independent SAIs (Follow-up) – Negative trend in SAI	Yes
		Independence status	
014	19 May	WS: Well Governed SAIs (Follow-up) -	Yes
015	19 May	WS: Professional SAIs (Follow-up)	Yes
016	19 May	WS: Relevant SAIs (Follow-up)	Yes
017	19 May	GFU (Follow-up)	Yes
018	24 May	SAI Interviews: Botswana	Yes
019	26 June	IDI Resourcing (Budget & Expenditure) 6 Priorities	Yes
020	29 June	IDI implementing INTOSAI projects; Competency Framework status	Yes

### R. SAI INTERVIEW QUESTIONNAIRE

# **INTERVIEW / SURVEY QUESTIONS**

#### **BRIEFING NOTES:**

The following questions are designed to gather information at SAI Level on the interaction with the IDI and integration of IDI initiatives into SAI strategies and plans enhancing performance and professional conduct. Responses to be provided by ticking off the relevant blocks and the focus of the interview / survey relates mainly to *the period January 2019 to December 2021* and should be borne in mind when responding.

For each question there is space provided for any additional comments or inputs that the SAI wishes to share pertaining to the focus-matter, such as explaining the response, identifying challenges experienced at SAI level and opportunities that IDI could consider going forward. In addition, at the end of the questionnaire there is additional space provided for any additional comments, input not specifically covered in the questions.

In some instances the "Other" option can be selected, but SAIs are requested to elaborate in the Comments table when this option is selected so to clarify the matter.

For purpose of this survey, the INTOSAI regional bodies and the IDI are regarded as "Intervention Agents", focusing on supporting SAIs.

Ref	Question / Focus	SAI
		Response



1	INTOSAI/IDI SAI Performance Measurement Framework (SAI PMF)	
	Has the SAI participated in a SAI PMF Assessment over the past 5 years	YES
	(2017 – 2021), and if so, in which year(s)?	NO
	ADDITIONAL SAI COMMENTS/INPUT:	Year(s)
2	INTOSAI/IDI SAI Performance Measurement Framework (SAI PMF)	
	If Yes to Q1, has the SAI compiled a <b>formal strategy</b> (Reform Plan) to	YES
	enhance performance outcomes in terms of the results of the various	NO
	dimensions assessed?	N/A
	ADDITIONAL SAI COMMENTS/INPUT:	
3	SAI Strategic Planning (2018 – 2021 Cycle(s)) – United Nations'	
	Sustainable Development Goals:	
	To what extent (detail/level) does the SAI incorporate and schedule	
	auditing SDGs in its annual activities?	Yes
	SAI Strategic Plan	
	SAI Annual Operational Plan	
	Strategic Audit Plan at Auditee (MDA) Level	
	Audit Component Procedures	
	Other (Please Elaborate)	
	No Provision	
	ADDITIONAL SAI COMMENTS/INPUT:	
	X	
4	SAI Strategic Planning (2018 – 2021 Cycle(s)) – United Nations'	
	Sustainable Development Goals:	
	If yes in Q3, which of the following types of audits as conducted on the	
	SDGs Financial Audit	Yes
	Financial Audit	
	Compliance Audit (Country/MDA Specific Framework)	
	Performance Audit	
	Other (Please Elaborate)	
	N/A – Q3 negative response	
	ADDITIONAL CALCOMMENTS (INDUST.	
	ADDITIONAL SAI COMMENTS/INPUT:	
	CAI Stratagic Planning (2019 2021 Cyclo(a)) United National	
5	SAI Strategic Planning (2018 – 2021 Cycle(s)) – United Nations'	
	Sustainable Development Goals:  If you in O2, to what system has the SAL adented the IDI' SDC Audit Model.	
	If yes in Q3, to what extent has the SAI adopted the IDI' SDG Audit Model (ISAM) (March 2020 Publication) in compiling its most recent strategic and	
	operational plans for auditing SDG?	
	טיפומנוטוומו אומווא וטו מעטונוווא טיס:	



			Yes	
		In Full		
		Partial (Please elaborate)		
		Recognised for next Strategic Plan		
		None		
		N/A – Q3 negative response		
	ADDITIONAL SAI COMMENTS/INPUT:			
6	SAI Strategic Planning (2018 – 2021 Cycl	le(s)) - External Support Needs:		
	Has the SAI identified capacity challenge		YES	
	(possible) external support by the INTOS		NO	
	through Donor Support?			
	ADDITIONAL SAI COMMENTS/INPUT:			
7	SAI Strategic Planning (2018 – 2021 Cycl	(e(s)) - External Support Needs:		
•	If response to Q6 is positive (yes), to who			
	been communicated to, and addressed t			
	by the various <b>Intervention Agencies</b> i.e		Yes	
	by the various intervention rigencies he	163		
		Relevant INTOSAI Regional Body IDI Initiatives (4 Work Streams)		
	IDI Initi			
	TDI MICI			
		Direct Donor Support Other (Please Elaborate)		
		·		
		N/A – Q6 negative response		
	ADDITIONAL SAI COMMENTS/INPUT:			
	ADDITIONAL SAI COMMENTS/INPOT.			
	CAL Strategie Planning (2018 2021 Cue	(a/a)) External Support Noods		
8	SAI Strategic Planning (2018 – 2021 Cyclif the SAI received support of any kind b			
	Initiatives as responded to in Q7, to wha	, ,		
	(needs) been addressed?	t extent has the SAI chanenges	Yes	
	(needs) been addressed:	Completed, addressed in Full	163	
		Completed, Partially addressed		
		Still Work In Progress		
		•		
		N/A – Q7 negative response		
	ADDITIONAL CALCORANGENTS (INDUST.			
	ADDITIONAL SAI COMMENTS/INPUT:			
	L			
	CALCULATE DI L'ACCO COCC	(-(-1) = 1 10 1		
9	SAI Strategic Planning (2018 – 2021 Cycl	<u>le(s)) - External Support Needs:</u>		
			I	



	If the SAI <i>has not yet</i> benefited from any of the IDI Initiatives as responded	
	to in Q7, what is the (assumed) main/primary reason or combination of	
	reasons for not participating or requiring support	Pating
	, , , , , , , , , , , , , , , , , , , ,	Rating
	1 (as the most prominent reason) onwards	Rating  Rating  Rating  Rating  Frame delays  Time Frame delays  Time Frame delays  Tapacity Constraints to accommodate support  Capacity Constraints at Intervention Agent level  Other (Please Elaborate)  N/A – Q7 positive response  NTS/INPUT:  Pes  Pessive to cover most of SAI challenges/priorities  NTS/INPUT:  Siveness (SDG 5):  Formally adopted and included relevant SDG 5  trategic Plan and/or Policies and Procedures?  Audit Methodology with ease  Pensive to cover most of SAI challenges/priorities  Trans of discrimination against all women and adership at all levels of decision-making in ublic life  the use of enabling technology, in particular ications technology, to promote the add strengthen sound policies and enforceable ion of gender equality and the empowerment all levels  NTS/INPUT:  Wes (SDIs) offered by IDI:  Passing Audit Methodology  Pessive to cover most of SAI challenges/priorities  Pessive to cover most of SAI challenges/pr
	SAI Capacity Constraints to accommodate support	
	Capacity Constraints at Intervention Agent level	
	Other (Please Elaborate)	
	· · ·	
	11/11 Q7 positive response	
	ADDITIONAL CALCOMMENTS (INDUT	
	ADDITIONAL SAI COMMENTS/INPUT:	
10	Access to and application of IDI Knowledge Material:	
	Are the IDI guidelines designed and presented to ensure-	
		Yes
	easily accessible to the SAI	
	comprehensive to cover most of SAI challenges/priorities	
	ADDITIONAL SAI COMMENTS/INPUT:	
11	SAI Gender Equity Responsiveness (SDG 5):	
-11		
	·	
	largets within its current Strategic Plan and/or Policies and Procedures?	
	SDG Target 5.1: End all forms of discrimination against all women and	Yes
	girls everywhere	
	SDG Target 5.5: Ensure women's full and effective participation and	
	equal opportunities for leadership at all levels of decision-making in	
	political, economic and public life	
	SDG Target 5[b]: Enhance the use of enabling technology, in particular	
	empowerment of women	
	SDG Target 5[c]: Adopt and strengthen sound policies and enforceable	
	legislation for the promotion of gender equality and the empowerment	
	of all women and girls at all levels	
	ADDITIONAL SAI COMMENTS/INPUT:	
	ASSITIONAL SAL COMMENTS AND THE CIT	
12	Skills Development Initiatives (SDIs) offered by IDI:	
	Does the SAI have any challenges to participate in all SDIs opportunities	YES
	offered by IDI?	NO



	If YES, please elaborate here below on the reason(s) (for example lack of capacity to formulate and take ownership of its Skills Development Plans such as Training Intervention, lack of support at political level, -funding, shortage in available skills to be trained further)?			
	ADDITIONAL SAI COMMENTS/INPUT:			
13	Skills Development Initiatives (SDIs) offered by IDI:			
	If Q12 is yes, to what extent has the participation in the SDIs resulted in			
	change within SAI Strategic and Operational Plans, planned approaches to Stakeholder and Citizen Engagement?			
	Stakeholder and Citizen Engagement:			
	Please select all options relevant as result of participating in SDIs.	Yes		
	Adjustments made in SAI Strategic Plan's formulating Goals, Objectives			
	such as expanding the types of audits conducted,			
	Adjustments made by SAIs as result of increased capacity (skills,			
	knowledge)			
	Changes made to Audit Methodology, Audit Manuals			
	Changes made to promote Stakeholder Engagement			
	Changes made to promote Citizen Engagement			
	Other (Please elaborate as comments here below)			
	N/A as Response to Q12 is negative.			
	ADDITIONAL SAI COMMENTS/INPUT:			
4.4	Value of IDI Destfelle of Inthibition on Office			
14	Value of IDI Portfolio of Initiatives on Offer:  During the three-year period 2019 – 2021, was IDI available and able to	YES		
	appropriately support the SAI with challenges (needs) that were of a	NO		
	technical nature? (If No, please elaborate, sighting incidents etc.)			
	<u></u>			
	ADDITIONAL SAI COMMENTS/INPUT:			
15a	Alignment of Support by "Intervention Agents" (IDI; Donors; INTOSAI			
	Regional Bodies; CBC):			
	To what extent are support activities aligned and/or coordinated			
	preventing duplication or overlapping between intervention agents when			
	interacting with the SAI.?			
	There is no displication / everlanging	Yes		
	There is no duplication / overlapping  There is (are some incident(s) of duplication / overlapping			
	There is/are sone incident(s) of duplication / overlapping  Not Sure			
	NOUSUIE			
	ADDITIONAL SAI COMMENTS/INPUT:			



15b	Alignment of Support Regional Bodies; CBC): Is the SAI informed of a workstreams and initia through regular interaction.  ADDITIONAL SAI COM  SAI Independent Statu To what extent has the status changed from the using the following diagonal.	all available IDI p tives by having a tion and commu IMENTS/INPUT: s: most recent ass at of the previou	roducts on o ccess to the inication wit	ffer through IDI website the IDI?	n and ndence	YES NO
	Tool	Most Recent A	ssessment	_	rious sment	
		YEAR	SCORE	YEAR	SCORE	
	PMF (A-SAI 1)					
	PEFA (PI 30.4)					
	Other (Please Elaborate for example AFROSAI-E ICBF Self-Assessments)					
	ADDITIONAL CALCOR	42.452.15C/12.15L				
	ADDITIONAL SAI COM	IMENTS/INPUT:				
17	SAI Independent Statu Which of the following cause impeding indepe SAI Independence statu of the criteria as high (I	criteria is regard ndence as per thus reflected on i	ne most rece n Q16? Pleas	nt assessme e rate the s	ent of the significance	Yes
				Legal I	Framework	
			Funding and			
		Reporting Line (				
		ntment and Rem				
	неас	d of SAI appointe	a for a specij ate to compl			
		iviaria	Mandate to	•		
				her (please	•	
				.,		
	ADDITIONAL SAI COM	MENTS/INPUT:				
18	IDI SAI Resource Centr	e (SRC)				
10	Has the SAI made use of guidelines) during the prindependence status?	of any of the info				YES NO



	ADDITIONAL SAI COMMENTS/INPUT:	
40	IDLCALD(CDC)	
19	IDI SAI Resource Centre (SRC) If "No" in Q18, what is the main reason for not accessing and consulting	
	information provided through the SRC?	
	information provided through the sixe:	Yes
	Not deemed necessary to consult, rely on own initiative	163
	Unaware of nature of information available	
	Used alternative avenues (Please elaborate)	
	Received adequate support from the INTOSAI Regional Body	
	Judged that status cannot be changed	
	N/A – Positive Response to 18	
	, and any and any	
	ADDITIONAL SAI COMMENTS/INPUT:	
<b>20</b> a	IDI SAI Independence Rapid Advocacy Mechanism (SIRAM)	
	With reference to Q17, has the SAI at any time (during the 2019-2021	YES
	period) considered that its independence status is threatened to such an	NO
	extent that IDI should be approached for intervention (through the SIRAM	N/A
	support initiative)?	
	ADDITIONAL SAI COMMENTS/INPUT:	
	IDICALL I VI DI CIDADA	
<b>20</b> b	IDI SAI Independence Rapid Advocacy Mechanism (SIRAM)	VEC
	If yes to Q20b, did IDI respond appropriately?	YES NO
	ADDITIONAL SAI COMMENTS/INPUT:	
	ADDITIONAL OF A COMMENT OF A	N/A
21	SAI Strategic and Operational Planning	
	Does the SAI prepare formal multi-year Strategic Plans (for example 3 – 5-	
	year plans), complimented by Annual Operational Plans, or only Annual	
	Strategic Plans? [Refer also Q3 – 9]	
	If yes, can you please share a copy of the prevailing plan(s) with the	
	evaluation team (email: jamesbotha2@gmail.com)	
	Multi Vary Stratagia Plana, complimented by Annual Operational Plana	Vac
	Multi-Year Strategic Plans, complimented by Annual Operational Plans	Yes
	Annual Strategic Plan	
	Only Annual Operational Plans  No Strategic or Annual Operational Plans	
	No Strategic of Affilial Operational Plans	
	ADDITIONAL SAI COMMENTS/INPUT:	
	7.22.11.01.31.20.11.00.11.11.10.11.11.10.11.11.11.11.11	
22	SAI Strategic and Operational Planning:	
		YES



	If the SAI prepared such plans referred to in Q21, is the Strategic and/or Annual Operational Plans submitted to parliament (legislature) or any subcommittee thereof?  ADDITIONAL SAI COMMENTS/INPUT:	NO
23	IDI Strengthening and Supporting SAI Leadership: Has the SAI identified scope for enhancing and promoting SAI Leadership's quality and performance within its strategic and operational plans?  ADDITIONAL SAI COMMENTS/INPUT:	YES NO
24	IDI Strengthening and Supporting SAI Leadership:  Does the SAI have and use the IDI's SAI Strategic Management Handbook?	
	Use/Consult the Handbook Extensively Use/Consult the Handbook on Occasion Have a copy but has not used the Handbook Does not have a copy of the Handbook	Yes
	ADDITIONAL SAI COMMENTS/INPUT:	
25	SAI Human Resources (HR) Practices:  To what extent does the SAI have a "SAI Specific" HR Management Framework in place to regulate all aspects of (i) people employment, (ii) capacity development, and (iii) performance management?  Comprehensive, inclusive of all 3 aspects Inclusive of 2 of the 3 aspects (please elaborate) Inclusive of 1 of the 3 aspects (please elaborate) No specific HR Framework — rely on Government HR Framework  ADDITIONAL SAI COMMENTS/INPUT:	Yes
26	SAL Quality Assurance (QA) Framework:	
26	SAI Quality Assurance (QA) Framework:  Does the SAI have a Policy providing for independent quality assurance on all individual audit assignments?  Specialised/Dedicated QA Review within SAI Structure  Contracted out to Service Provider / Donor Support  IDI Support Initiatives  INTOSAI Regional Body Support Initiatives	Yes
	QA is done internally by Audit Teams No QA Framework in place	



		Knowledge and
	ADDITIONAL SAI COMMENTS/INPUT:	
27	Gender-Balanced Audit Teams:	
	Has the SAI adopted Policy to promote the use of Gender-Based audit	YES
	teams when conducting audit assignments as result of IDI guidance.?	NO
	ADDITIONAL CALCOMMENTS (INDUIT)	
	ADDITIONAL SAI COMMENTS/INPUT:	
28	SAI's audit of governments' Covid-19 Rapid Response Action Plans:	
	Has the SAI conducted audit(s) on government's response to the Covid-19	YES
	pandemic?	NO
	ADDITIONAL SAI COMMENTS/INPUT:	
29	SAI's audit of government's Covid-19 Rapid Response Action Plans:	
	If yes to Q28, did the SAI utilise the IDI Covid-19 Response Action Guideline	YES
	conducting TAI compliance audits (transparency, accountability,	NO
	inclusiveness)	NA
	ADDITIONAL SAI COMMENTS/INPUT:	
20	SAI's audit of government's Covid 10 Panid Passansa Action Plans	
30	SAI's audit of government's Covid-19 Rapid Response Action Plans:  Has the SAI utilised any of the other services provided by the IDI	
	addressing the audit of government's Covid-19 responses?	
	dudicessing the dudic of government 3 covid 13 responses.	Yes No
	Integrated Education and Support Platform	165 116
	Panel of Mentors	
	ADDITIONAL SAI COMMENTS/INPUT:	
31	SAI implementing ISSAIs:	
	Does the SAI utilise the IDI iCAT compliance assessment tools to promote	YES
	ISSAI implementation?	NO
	ADDITIONAL SAI COMMENTS/INPUT:	
22	CAI Stokeholder Engagement	
32	SAI Stakeholder Engagement:  Has the SAI formulated a formal Stakeholder Engagement Plan as part of	YES
	its Strategic and/or Annual Operational Plan?	
	163 Strategic ana/or Annual Operational Flam:	NO
	ADDITIONAL SAI COMMENTS/INPUT:	



3	SAI Stakeholder Engagement: To what extent has the SAI engagement					
		red wit	h stakel	nolder d	dialogue on kev	
	issues as guided by INTOSAI- P12	-				
	difference to the lives of citizens	-			_	
		, 0.0.	ро			
	Extent of Consultation	2019	2020	2021		
	Comprehensive consultation					
	Some consultation					
	Very Little consultation					
	No consultation					
			·	II.		
	ADDITIONAL SAI COMMENTS/I	NPUT:				
4	Citizen Engagement and Comm	unicatio	on:			
	Has the SAI formulated a formal			ment P	Plan as part of its	YES
	Strategic and/or Annual Operation	nal Pla	n?			NO
	ADDITIONAL SAI COMMENTS/I	NPUT:				
5	Citizen Engagement and Commu	ınicatio	n: To w	hat ext	ent has the SAI	
	engaged with Citizen interaction	and di	alogue	on key a	audit findings:	
	<b>Extent of Consultation</b>	2019	2020	2021		
	Comprehensive Engagement					
	Some Engagement					
	Very Little Engagement					
	No Engagement					
	ADDITIONAL SAI COMMENTS/I	NPUT:				
/ ADI	DITIONAL COMMENTS:					

# S. Terms of Reference

The ToR is obtainable as a separate document on request.



# T. Inception Report

The Inception Report was submitted March 2022 and approval granted 08 April 2022 and is obtainable as a separate document on request.

