



Statement of Commitments

INTOSAI Development Initiative's
Bilateral Cooperation with the Office of
Auditor General of Somalia

2015-16



1. BACKGROUND

In 2013, the INTOSAI Development Initiative (IDI) entered into dialogue with the Office of the Auditor General of the Federal Republic of Somalia (OAGS) on a possible capacity development partnership. Through 2013 and 2014, the members of the Management Team of the IDI have met the Auditor General of Somalia in different meetings of the INTOSAI regions. OAGS has also participated in the 3i Management Workshop for the ARABOSAI region. Three officials of the OAGS have also attended a SAI PMF training programme in Arabic organized by the IDI in Saudi Arabia in March 2014.

OAGS has welcomed the initiative from the IDI and this forms the foundation for a cooperation built on mutual trust and respect for the IDI to work with the OAGS.

2. OBJECTIVE

The primary objective of this Cooperation is to support OAGS in enhancing their performance by developing their own strategic plan based on needs assessed by using tools like SAI Performance Measurement Framework¹ and ISSAI Compliance Assessment Tools².

3. COMPONENTS OF THE ENGAGEMENT

This Cooperation will include supporting OAGS to conduct iCATs and a SAI PMF Assessment. A political economy analysis (in case "a ready to use analysis" is not available) will also be commissioned by the IDI. The needs assessment carried out with the use of these tools will be used by OAGS in drafting a strategic plan with support from the IDI. A post programme evaluation will also be commissioned by the IDI.

The details of the different components are presented in the annexe to this Statement of Commitments.

4. PERIOD OF COOPERATION

The current Cooperation of the IDI with OAGS will be for 2015-2016 with the possibility of further support based on the outcomes of the current Cooperation and requirements identified by the OAGS in the new Strategic Plan.

5. RESULTS FRAMEWORK

I. Cooperation Outputs

- a) OAGS staff trained in SAI PMF in 2015/16.
- b) SAI PMF carried out by OAGS staff and quality assured by June 2016.
- c) OAGS staff trained in carrying out Level 2 ISSAIs and Financial audit, Performance Audit and Compliance Audit iCATs by December 2015.

¹ Details in Annexe 1

² Details in Annexe 2

- d) OAGS staff carry out iCATs, which are reviewed by a resource team of experts by March 2016
- e) OAGS strategic planning team trained in developing strategic plan by August 2016.
- f) OAGS develops its new strategic plan based on the IDI model and develops an operational plan to implement the strategy by December 2016.

II. Cooperation Outcomes

- a) OAGS implements the Strategic Plan developed through the cooperation with the IDI.
- b) The Strategic Planning process using the IDI model is institutionalised in OAGS.
- c) OAGS performance is enhanced by implementing the Strategic Plan.

6. FINANCES

The funding for the Cooperation has been provided by the Norwegian Agency for Development Cooperation (NORAD) to the IDI. IDI will make all arrangements bear all direct costs for participation of OAGS staff in the programme meetings.

7. RESOURCE PERSONS

IDI staff will manage the programme and all its components. IDI will draw on resource persons from other SAIs as per IDI Partnership model. IDI may also engage suitable consultants to assist in any of the components of the Cooperation as per requirement.

8. STATEMENT OF COMMITMENTS



Programme Component	Events and Deliverables	OAGS Responsibilities	IDI Responsibilities
SAI PMF Assessment of OAGS	SAI PMF Training and Planning, review workshops	<ol style="list-style-type: none"> 1. Nominate officials for the training programme as per ToRs to be developed and continue with their engagement for the rest of the assessment process. 2. Develop the Terms of Reference for the SAI PMF Assessment to complete the entire exercise of SAI PMF Assessment and Quality Assurance by June 2016. The Terms of Reference will be developed by 15 August 2015. 	<ol style="list-style-type: none"> 1. Organise the training programme and logistics support. 2. Provide necessary technical expertise, tools and framework 3. Provide support in conducting the SAI PMF assessment and quality assurance
Support in conducting	iCATs Workshop,	<ol style="list-style-type: none"> 1. Nominate officials for the workshop as per the ToRs to 	<ol style="list-style-type: none"> 1. Organise the workshop and

ICATs	ICATs review workshop	<p>be developed and continue with their engagement for the rest of the engagement process.</p> <p>2. Develop the Terms of Reference for undertaking the iCATs, iCATs review to complete the entire exercise by March 2016. The Terms of Reference will be developed by 15 August 2015.</p>	<p>logistics support</p> <p>2. Provide necessary technical expertise, tools and framework</p> <p>3. Provide support in conducting the iCATs, review the iCATs and provide expert comments</p>
Development of Strategic Plan for SAI Somalia	Strategic Planning Workshop, Review, Finalisation and Implementation Meeting for Strategic Plan	<p>1. Develop the Terms of Reference for finalising the Strategic Plan for OAGS to complete the entire exercise by November 2016. The Terms of Reference will be developed by 15 August 2015.</p>	<p>1. Provide necessary technical expertise to OAGS to develop its Strategic Plan based on the IDI's Strategic Planning Methodology and Guidance.</p> <p>2. Support OAGS in developing the Operational Plan.</p>

As partners in the Implementation of the IDI's Bilateral Cooperation with the OAGS, we agree to fulfil our commitments to the best of our ability to ensure that all programme activities are carried out successfully and the programme outcomes are achieved.

Nothing in this Statement of Commitments shall be construed as giving rise to an international treaty or an agreement in public international law, nor shall it be enforceable under either the law of obligations or the law of contract in either Norway or in Somalia.

Date: 14 July 2015

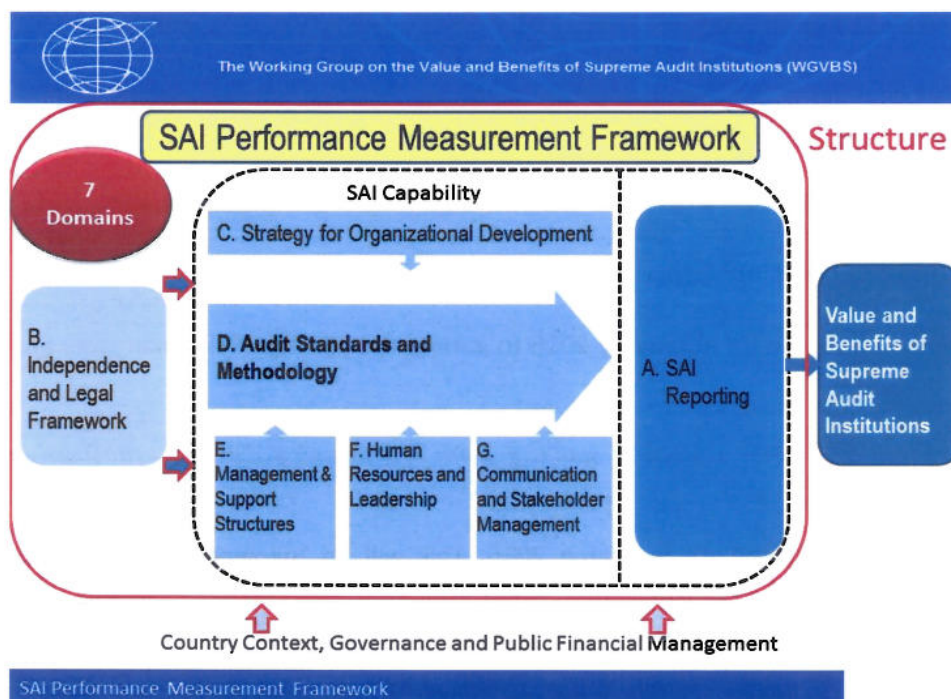
<p>Office of Auditor General of Somalia</p> <p>Signature: </p> <p>Name: Nuur Faarax</p> <p>Position: Auditor General</p>	<p>INTOSAI Development Initiative(IDI)</p> <p>Signature: </p> <p>Name: Ola Hoem</p> <p>Position: Deputy Director General</p>
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Annexe 1: SAI PMF Assessment of OAGS

The SAI Performance Measurement Framework³ (SAI PMF) pilot version was approved in July 2013, and officially launched at the INTOSAI Congress (INCOSAI) in Beijing in October 2013. The SAI PMF is an objective performance measurement framework that provides both a high level overview of SAI performance (against the ISSAIs and other international good practices), as well as a detailed assessment of strengths, weaknesses and capacity development needs. It is designed to aid communication on the value and benefits of SAIs), and to facilitate managing, measuring and monitoring of SAI performance over time.

The SAI PMF can be used to assess the performance of an SAI in the following 7 domains (Figure 1)

Figure 1 Domains of SAI PMF



As a basis for the needs assessment, IDI will assist the OAGS to conduct a SAI Performance Measurement Framework assessment.

The objective of this phase will be to conduct a review of the OAGS's current situation to establish how well OAGS performs compared to international good practices, as well as to identify its strengths and weaknesses. The assessment will also analyze the relationship between the OAGS's performance and its operating environment, to analyze external enablers and constraints to stronger performance. This will

³ <http://www.idi.no/artikkel.aspx?MId1=102&AId=704>

provide key input to the development of a new Strategic Plan. The assessment results will also provide a baseline against which future performance of the OAGS can be monitored and the success of the long term partnership evaluated.

SAI PMF assessments should be SAI owned and SAI led. The SAI PMF assessment is aimed at bringing about sustainable capacity development of OAGS based on identified needs.

Programme Events and Deliverables

a. SAI PMF Training and Planning:

For initiating the assessment the first activity was a SAI PMF training programme which has been conducted from 14-18 June 2015 for 15 officials of OAGS. The training has been well received by the participants. Issues regarding the planning and conduct of the assessment have been discussed.

b. Developing Terms of Reference for SAI PMF

The ToRs will be developed by 15 August 2015.

c. SAI PMF Indicator Scoring

The trained personnel from OAGS will collect all records and files necessary for conducting the SAI PMF indicator scoring. Necessary support will be provided by the IDI as per the requirements expressed in the Terms of Reference for the assignment.

d. Workshop to initiate SAI PMF indicator scoring

The workshop will be conducted by the IDI in January 2016 to initiate the scoring of the indicators and evaluation.

e. Workshop to review SAI PMF indicator scoring and Training course for qualitative assessment

This workshop will be conducted by the IDI in March 2016. This will be followed by training for qualitative assessment.

f. Workshop to review draft SAI PMF assessment report

IDI will conduct the workshop in May 2016 to review the draft SAI PMF assessment report.

g. Finalisation of the SAI PMF assessment report

Report to be finalised upon quality assurance by June 2016.

Additional meetings may be conducted if needed. Events may be merged with those pertaining to iCATs for the ease of logistics.

Annexe 2: Support in conducting iCATs

The iCATs⁴ are tools to assist SAIs in mapping their current audit practices to ISSAI requirements, so that they can identify their needs for International Standards for Supreme Audit Institutions (ISSAI) implementation. ISSAIs address the requirements for SAIs regarding the Levels 2, 3 and 4 ISSAIs. The tools are available for all the three streams of audit i.e. Compliance Audit, Financial Audit and Performance Audit. The iCATs help SAIs develop a common understanding of the compliance requirements, identify gaps and ascertain the degree of compliance by SAIs. Conducting the iCATs involves appreciation of the requirements of the ISSAIs at all levels and the exercise is at a very detailed level.

Programme Events and Deliverables

a. iCATs Workshop:

With the intent of building up the organizational capacity of the OAGS the iCAT review exercise for OAGS will be conducted by the staff of OAGS itself. This will be facilitated by a Review Workshop on iCATs for the staff of OAGS. The workshop will be scheduled in September 2015

b. Terms of Reference for undertaking iCATs

The ToRs will be developed by 15 August 2015.

c. Undertake the iCATs

OAGS undertakes the iCATs from September-November 2015

d. iCAT review workshop

The iCATs will be completed by the OAGS personnel in their office. They will meet for review of the iCATs. Resource persons and IDI staff will be involved in the review of the iCATs. This workshop will be conducted in January 2016

The outputs from the workshop will include reviewed iCATs in Compliance, Financial and Performance Audit.

Additional meetings may be conducted if needed. Events may be merged with those pertaining to SAI PMF for the ease of logistics.

⁴ <http://www.idicommunity.org/3i/index.php/3i-library>

Annexe 3: Development of Strategic Plan for SAI Somalia

The results of the SAI PMF assessment, iCATs review and the political economy analysis will feed into the needs assessment and Strategic Plan of OAGS. The objective of this element will be to facilitate OAGS leadership to articulate a realistic and achievable long term needs and medium term vision for the SAI, Somalia; major milestones towards that vision; and a concrete strategic plan and a blueprint for capacity development in order to meet the plan. This is likely to be about augmenting the basic functionality of the OAGS and producing some visible audit reports/outputs to demonstrate progress to stakeholders.

Programme Events and Deliverables

a. Terms of Reference for developing Strategic Plan

The ToRs will be developed by 15 August 2015.

b. Strategic Planning Workshop

Members of the senior management of SAI, Somalia will work with experts and IDI Staff to understand the development of a strategic plan for OAGS. They will discuss the incorporation of the results of the needs assessment obtained from the SAI PMF, iCATs and political economy analysis. This meeting is planned for July 2016.

c. Developing the Strategic Plan by OAGS

OAGS will work on developing the Strategic Plan during July- November 2016.

d. Review, Finalisation and Implementation Meeting for Strategic Plan

The team from the previous meeting will reassemble in November 2016 to finalise the strategic plan of OAGS. The output from this event will be the Strategic Plan of OAGS. This plan will also serve as a document for OAGS to identify new partners and stakeholders in addition to the IDI for meeting their capacity development needs. The issues related to implementation of the Strategic Plan and possibility for further cooperation between IDI and OAGS will be discussed.